

# Oldham Borough Council



**Council Meeting  
Wednesday 11 July 2018**



## OLDHAM BOROUGH COUNCIL

To: ALL MEMBERS OF OLDHAM BOROUGH COUNCIL,  
CIVIC CENTRE, OLDHAM

Tuesday, 3 July 2018

You are hereby summoned to attend a meeting of the Council which will be held on Wednesday 11 July 2018 at 6.00 pm in the Council Chamber, Civic Centre, for the following purposes:

### Open Council

- 1 Questions to Cabinet Members from the public and Councillors on ward or district issues

*(15 minutes for public questions and 25 minutes for Councillor questions)*

### Formal Council

- 2 To receive apologies for absence
- 3 To order that the Minutes of the meeting of the Council held on 23rd May 2018 be signed as a correct record (Pages 1 - 10)
- 4 To receive declarations of interest in any matter to be determined at the meeting
- 5 To deal with matters which the Mayor considers to be urgent business
- 6 To receive communications relating to the business of the Council
- 7 To receive and note petitions received relating to the business of the Council (Pages 11 - 12)
- 8 Outstanding Business from the previous meeting

*(time limit 20 minutes)*

### The TUC

Councillor Fielding to MOVE and Councillor Hewitt to SECOND the motion:  
The Council notes that the 150<sup>th</sup> anniversary of the TUC is in June 2018. Council also notes that the history of the TUC is intertwined with that of Greater Manchester, with the first meeting of the TUC taking place in 1868 at the Mechanics Institute on Princess Street in the City Centre.

Council recognises the improvements to the quality of life of working people in Oldham and across the United Kingdom that have been delivered by Trade Union campaigning, particularly on pay, conditions and safety at work.

Council resolves to:

- Write to the General Secretary of the TUC, Frances O'Grady, reaffirming this

Council's commitment to Trade Unionism.

- Offer a venue and support to the North West TUC who themselves are organising a programme of events across the region to ensure that the anniversary is marked in Oldham.”

9 Youth Council

*(time limit 20 minutes)*

There is no Youth Council business to consider.

10 Leader and Cabinet Question Time

*(time limit 30 minutes – maximum of 2 minutes per question and 2 minutes per response)*

- 11 To note the Minutes of the meetings of the Cabinet held on the undermentioned dates, including the attached list of urgent key decisions taken since the last meeting of the Council, and to receive any questions or observations on any items within the Minutes from Members of the Council who are not Members of the Cabinet, and receive responses from Cabinet Members (Pages 13 - 36)

*(time limit 20 minutes):-*

- a) 26<sup>th</sup> February 2018
- b) 26<sup>th</sup> March 2018
- c) 23<sup>rd</sup> April 2018

12 Notice of Administration Business

*(time limit 30 minutes)*

Motion 1

Councillor S Bashforth to MOVE and Councillor M Bashforth to SECOND:

Policing

This Council notes that anti-social behaviour and crime in our suburbs is blighting our communities creating an unsettling atmosphere of fear and justified anger. This arises from the reduction in front line police services as a direct result of coalition and Tory Government cuts of £215m in the money which funds Greater Manchester Police. 2,000 Officers have been cut across GM since 2010 – over 1/3 of the total. The police are under increasing pressure to fight cyber crime/terrorism and because of the cuts neighbourhood policing is suffering.

It is essential that the public have confidence in the police and that the relationship between police and elected members is strong. The 101 service is the first point of contact for reporting crime and more needs to be done to ensure it is responsive and reliable and deals with the issues troubling residents appropriately. In the current situation of reducing public sector resources, it is also important that there is good communication between the police and elected members as residents will approach whoever they can contact to raise concerns about policing and anti-social behaviour. Council notes that this Labour administration has appointed a cabinet member for Police and Community Safety to focus on these issues and resolves

1. to ask the Cabinet Member to negotiate a Memorandum of Understanding between the council and police to ensure that elected members can be confident that their enquiries on behalf of residents will be dealt with and responded to in a timely manner.
2. to continue to press the Mayor for Greater Manchester to resolve the difficulties faced by the 101 service so that it provides an acceptable response to calls made by the public

## Motion 2

Councillor Leach to MOVE and Councillor Taylor to SECOND:

### Rail

This Council notes with dismay the continuing shocking state of rail services in the Greater Manchester area. New timetables have reduced the number of trains at peak times and fragmented journeys across the conurbation of Greater Manchester. The 'emergency' timetable has only marginally improved the situation. People travelling from Oldham have suffered intolerably.

The underlying problem is of underinvestment in local rail service, lack of rolling stock, too few trains at peak times and unreliability of the service. Basically, this is the result of the fragmentation of rail services, the operation of the franchise system and the length of franchising. Delays in electrification and other infrastructural improvements have negatively affected rail users in the North.

This council supports the efforts of the Mayor of Greater Manchester and local MPs to get the Government, Network Rail and the operating companies to take responsibility for this crisis and to provide a long term solution which accords as much importance to local links in the system as to inter-city travel.

The Council welcomes work underway at Mills Hill to provide full platform access.

This Council believes that

1. The current franchising system is dysfunctional and should be overhauled. Current franchise holders unable to meet their obligations should have their contracts terminated and face financial penalties.
  2. Transport for the North must have the same signatory authority over rail franchises as that now exercised by Transport for London.
  3. As a minimum, timetable changes need at least to reinstate services cut from May 2018, better they should reflect earlier commitments for an upgrade programme, taking account of the views of passengers.
1. Full platform access is needed at Greenfield, with a firm commitment to funding and a time frame for completion.

The Council resolves to

1. Ask its representatives on Transport for Greater Manchester to take every opportunity to push for a revised timetable which provides stability and reliability, access improvements and increased investment in rail services.
1. Work with local groups to campaign for longer term improvements in rail services
2. Pledge its support for campaigns, including that of the Manchester Evening News, for greater investment and increased powers for Transport for the North to provide a rail service for Oldham, and the North West, which meets local needs and is managed in the North

### Motion 3

Councillor Stretton to MOVE and Councillor Haque to SECOND:

#### Tyred Campaign

On Monday 10 September 2012 a coach bound for Liverpool carrying 53 people from the Bestival music festival on the Isle of Wight, left the road and crashed into a tree instantly killing Michael Molloy (18), Kerry Ogden (23) and the coach driver, Colin Daulby (63), and left others with life-changing injuries. The inquest into the crash found that the front nearside tyre which was actually older than the coach itself, at 19 years, was responsible for the crash. In 2014, Liverpool City Council unanimously agreed on a motion in support of Michael's mother Frances calling for a change in the law requiring a ban on tyres older than six years on commercial vehicles. Despite the widespread public and political support for this campaign, no change in the law has been made, shamefully leaving others at risk from faulty and dangerous tyres. Council notes that Frances Molloy has launched "Tyred" – the official campaign to pressure Government – to change the law to ban the use of tyres older than ten years on commercial vehicles.

Council wholeheartedly supports "Tyred" and asks the Leader of the Council to write to the Prime Minister and the Leader of the Opposition asking them to commit to cross-party support for a change in the law.

Council further resolves to support the "Tyred" campaign until such a change in the law is achieved and to draw the attention of the Local Government Association, especially its Environment and Transport Board, to this Council's view that the concerns should be fully addressed. Council requests that the Leader copies the Chair of the LGA's Environment and Transport Board into the letter to the Prime Minister and the Leader of the Opposition.

Finally, Council asks the Chief Executive to write to all schools in the Borough asking them to require coach and bus operators that they use for school trips etc to adhere to the provisions set out in the Tyred campaign. Council should also ask officers to look at our own procurement procedures with a view to inserting an appropriate clause in any contracts with commercial operators and to also ensure that this standard applies to our own vehicle fleet.

## 13 Notice of Opposition Business

*(time limit 30 minutes)*

### Motion 1

Councillor H Gloster to MOVE and Councillor Harkness to SECOND:

#### Addressing Mental Ill-Health in Schools

This Council notes that:

In March 2016 the Department of Education produced advice for school staff titled 'Mental Health and Behaviour in Schools'

- This guidance identified that:
  1. Approximately 10% of 5-16 year-olds have a clinically diagnosed mental health disorder.
  2. A further 15% of 5-16 year-olds have problems that put them at risk of developing mental health problems.
- Recent calls from government have called for more work to be done on

supporting young people in schools with mental health difficulties and also possibly including this as an assessed component of future inspection regimes.

Council welcomes the:

- Recent plan adopted by Oldham's Health and Wellbeing Board to transform the borough's Child and Adolescent Mental Health Services (CAMHS) by employing additional staff to bring down waiting times to six weeks.
- Employment of a specialist mental health school advisor.

Council believes that an aspiration to ensure positive mental health and well-being in the students and staff of all of our academies, colleges and schools should be a high priority, and that we should support them to each have:

- an appropriate strategy in place
- a designated Mental Health Lead to coordinate, and monitor, the delivery of that strategy
- Mental health First Aiders in each academic year group to provide first-hand immediate support
- Mental health Peer Mentors where appropriate
- Access to mindfulness and similar programmes
- Access to professional Counsellors in the secondary and tertiary sectors

The strategy of every educational establishment should focus on:

- Promoting positive mental health in all students and staff
- Training staff and peer mentors so they are aware of common mental health conditions; the signs of, and risk factors for, mental ill-health; how they might support students in crisis or otherwise in need; and the support services available to these students and their families
- Promoting self-help strategies and online resources (such as those relating to personal resilience and mindfulness) to students and staff to enable them to better manage their own mental health

Council resolves to ask the Lead Cabinet Member(s) to work with the Health and Well-being Board to determine how these aspirations can be made a reality, and provide a report back to full Council on progress made within 12 months.

## Motion 2

Councillor Sykes to MOVE and Councillor C Gloster to SECOND:

### Tackling 'Problem' and Underage Gambling

Council notes that:

- The UK has the largest regulated online gambling market in the world, generating approximately £4.7 billion in gross gambling yield per annum.
- The Gambling Commission is responsible for regulating this market.
- There are an estimated 7 million on-line gambling accounts, with almost one in five gamblers now playing on-line.
- This trend is moving upwards as more people possess smart phones and internet connectivity speeds continue to improve.
- The Gambling Commission estimates that on-line gambling will generate 50% of all gross gambling yield by the end of the decade, up from 34%.
- Most people who gamble do so for enjoyment and without developing a 'problem'; however, according to GambleAware, there are an estimated 430,000 'problem' gamblers. Typically 'problem' gamblers stake more money than they can afford and become addicted to the activity. Consequently they often suffer higher levels of

physical and mental illness, debt problems, relationship and family breakdowns, substance misuse and criminality.

- It is estimated that the cost to the public purse of supporting 'problem' gamblers could be up to £1.2 billion per annum, yet, according to GambleAware, only 2% are receiving treatment.
- As on-line gambling is out of sight, carried out away from licensed premises where trained staff can intervene, it is anticipated that there will become more 'problem' gamblers and more young people gambling.
- Despite their public health duties, Councils are not classed as 'responsible authorities' for addressing 'problem' gambling under the Gambling Act of 2005.

Council believes that:

- With the rise of on-line gambling, further action needs to be taken by the Government, by the Gambling Commission and by the gambling industry to ensure that vulnerable persons, such as 'problem' gamblers and young people gambling, are provided with additional safeguards.
- Local health authorities should be provided with adequate additional funding by central government to provide treatment to 'problem' gamblers
- Local authorities should be regarded as 'responsible authorities' in supporting 'problem' gamblers and young people gambling, given their public health duties and adequate additional funding should be made available from central government for them to do so.
- Schools, colleges and youth centres can also play a big part in educating young people about gambling.

Council welcomes:

- The Government's recent decision to reduce the maximum stake per play at Fixed Odds Betting Terminals to £2 in response to public concerns and those raised by politicians from all parties.
- The Gambling Commission Review of March 2018 which recommends further safeguards for vulnerable customers gambling on-line (namely the age verification of customers, identifying customer gambling behaviour that is 'problematic' and interacting with them to address this, and making the terms and conditions of gambling services more transparent) and identifies issues awaiting review (particularly whether gambling on credit should be prohibited).

Council resolves to:

- Ask the Chief Executive to write to:
  - The Gambling Commission to urge it to work as quickly as possible to implement the policy recommendations identified in Section 1.18 of the March 2018 Review, and to progress the areas of further work identified in Section 1.19 of the Review, particularly that relating to gambling on credit.
  - The Secretary of State for Local Government requesting the Minister recognise that local authorities should be regarded as 'responsible authorities' in addressing 'problem' or under-age gambling in their areas and provided with adequate additional government funding to enable them to do so.
  - The Secretary of State for Health requesting the Minister provide adequate additional funding to local health authorities to provide treatment to 'problem' gamblers.
  - The Secretary of State for Education requesting that education on the dangers of gambling be included within the national curriculum and that adequate government funding be provided to state schools to enable this to take place.



- Ask the Chief Executive to send copies of these letters to our three local Members of Parliament and the Mayor of Greater Manchester and to seek their support for the Council's position.
- Ensure that information is displayed on the Council's website to 'signpost' residents with a gambling 'problem' to the providers of relevant services, such as GambleAware and the National Gambling Helpline, to support them with their addiction.
- Ensure that all schools, colleges and youth centres in the Borough are made aware of the Gambling Toolkit produced by GambleAware, which is available at <http://fastforward.org.uk/gamblingtoolkit/>
- Ask the Overview and Scrutiny Board and Licensing Committee to consult with GambleAware and other relevant parties to ensure that this Council and its partner agencies are following best practice in raising public awareness of, and effectively addressing, 'problem' and under-age gambling in this Borough.
- Ensure that the Council's Gambling Policy reflects any recommendations that results from this work by the time of its renewal in January 2019.

### Motion 3

Councillor Murphy to MOVE AND Councillor Williamson to SECOND:

#### Walk of Fame

This Council recognises that many persons of note in music, film, theatre and television have been born in the Oldham Borough or have adopted it as their home. Council notes that in Hollywood, California celebrities from the entertainment industry and associated with that place are honoured in the Walk of Fame.

This Walk comprises more than 2,600 five-pointed terrazzo and brass stars embedded in the sidewalks (pavements) of Hollywood Boulevard and surrounding streets. The stars are permanent public monuments to achievement in the entertainment industry, bearing the names of actors, musicians, directors, producers, musical and theatrical groups, fictional characters, and others. The Walk is a popular tourist destination, attracting a reported 10 million visitors each year.

Council resolves to:

- Explore the practicalities of establishing an Oldham Walk of Fame in the town centre Entertainment Quarter to honour our own local stars
- Identify external sources of funding that would support its commissioning and completion.

- 14 To note the Minutes of the following Joint Authority meetings and the relevant a spokespersons to respond to questions from Members (Pages 37 - 136)

*(time limit 8 minutes):-*

Greater Manchester Health and Social Care Partnership Board	16 <sup>th</sup> March 2018
Greater Manchester Waste Disposal Authority (GMWDA)	15 <sup>th</sup> March 2018
Transport for Greater Manchester	16 <sup>th</sup> March 2018
Greater Manchester Combined	23 <sup>rd</sup> February 2018

Authority	29 <sup>th</sup> March 2018 27 <sup>th</sup> April 2018 25 <sup>th</sup> May 2018
Police and Crime Panel	22 <sup>nd</sup> February 2018
National Park Authority	16 <sup>th</sup> March 2018

- 14 To note the Minutes of the following Partnership meetings and the relevant  
b spokespersons to respond to questions from Members (Pages 137 - 164)

*(time limit 7 minutes)*

Oldham Leadership Board	3 <sup>rd</sup> March 2018
MioCare Board	26 <sup>th</sup> March 2018
Health and Wellbeing Board	23 <sup>rd</sup> January 2018 27 <sup>th</sup> March 2018

- 15 Update on Actions from Council (Pages 165 - 194)
- 16 Overview and Scrutiny Annual Report (Pages 195 - 212)
- 17 Appointment of Independent Persons and Independent Members to the Standards Committee and the Independent Remuneration Panel

Report to follow.

**NOTE: The meeting of the Council will conclude 3 hours and 30 minutes after the commencement of the meeting.**



**Carolyn Wilkins  
Chief Executive**

**PROCEDURE FOR NOTICE OF MOTIONS**  
**NO AMENDMENT**

MOTION – Mover of the Motion to MOVE



MOTION – Secunder of the Motion to SECOND – May reserve right to speak



DEBATE ON THE MOTION: Include Timings



MOVER of Motion – Right of Reply



VOTE – For/Against/Abstain



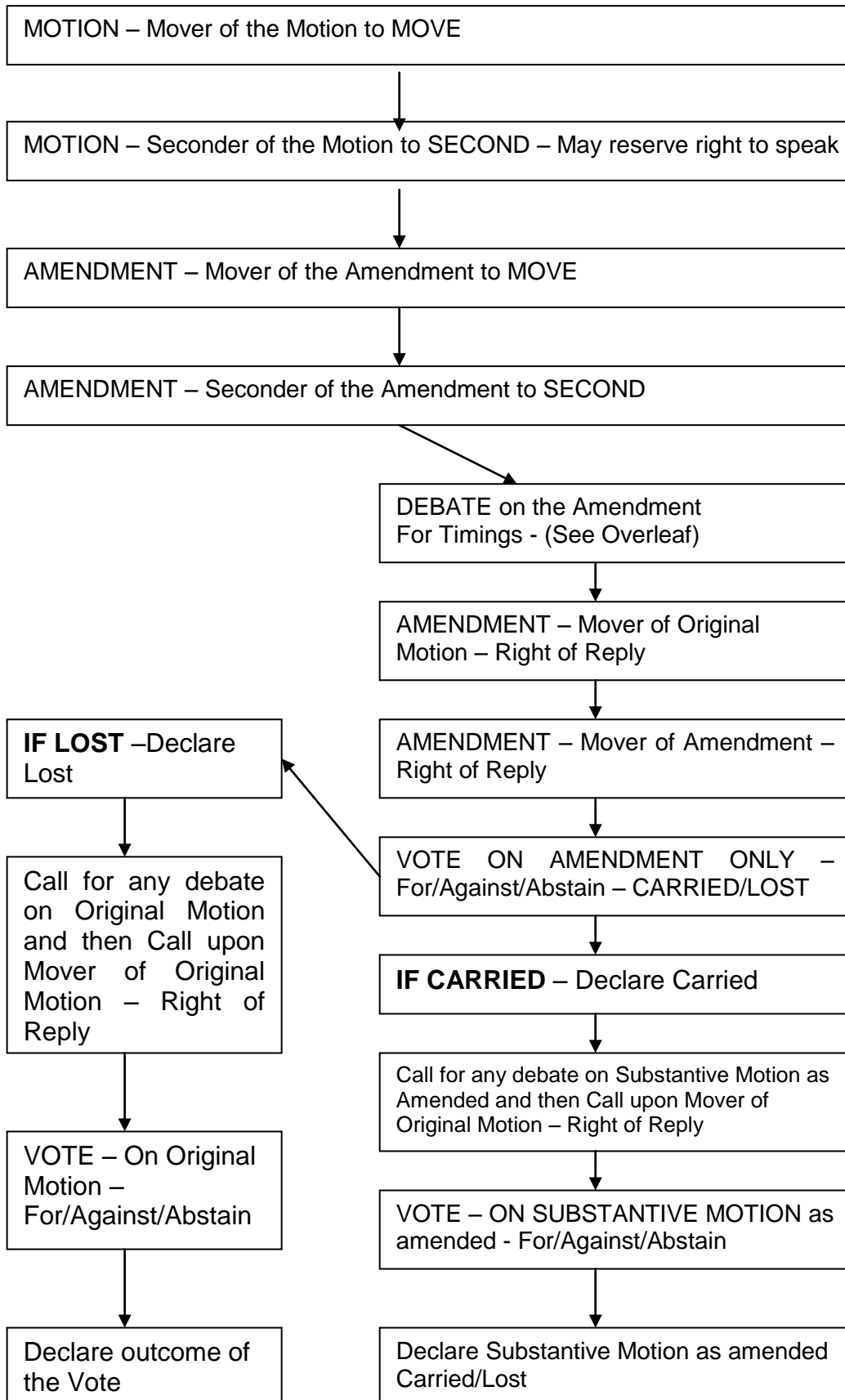
Declare outcome of the VOTE

**RULE ON TIMINGS**

(a) No Member shall speak longer than four minutes on any **Motion or Amendment**, or by way of question, observation or reply, unless by consent of the Members of the Council present, he/she is allowed an extension, in which case only one extension of 30 seconds shall be allowed.

(b) A Member replying to more than question will have up to six minutes to reply to each question with an extension of 30 seconds

## WITH AMENDMENT





**COUNCIL**  
**23/05/2018 at 12.00 pm**

**Present:** The Mayor – Councillor Iqbal (Chair)

Councillors Ahmad, Akhtar, A. Alexander, G. Alexander, Ali, Azad, Ball, M Bashforth, S Bashforth, Briggs, Brock, Brownridge, Byrne, Chadderton, Chauhan, Cosgrove, Curley, Davis, Dean, Fielding, Garry, C. Gloster, H. Gloster, Goodwin, Haque, Harkness, Harrison, Heffernan, Hewitt, Hudson, F Hussain, Jabbar, Jacques, Judd, J Larkin, Malik, McLaren, Moores, Murphy, Mushtaq, Phythian, Qumer, Rehman, Roberts, Salamat, Shah, Sheldon, Shuttleworth, Stretton, Sykes, Taylor, Toor, Turner, Ur-Rehman and Williamson

**1 TO RECEIVE APOLOGIES FOR ABSENCE**

Apologies were received from Councillor Leach, Councillor Price and Councillor Williams.

**2 TO ELECT THE MAYOR FOR THE 2018/19 MUNICIPAL YEAR**

Councillor Akhtar MOVED, Councillor C. Gloster SECONDED and Councillor Hudson SUPPORTED the election of Councillor Javid Iqbal as Mayor for the forthcoming Municipal Year.

On being put to the vote, the nomination was CARRIED.

Councillor Iqbal then made and signed the declaration required by law which enabled him to act in the office of Mayor.

The retiring Mayor (Councillor Shadab Qumer) invested the newly elected Mayor with the chain of office; the Mayoress was then presented with her chain.

(The Mayor, Councillor Iqbal, in the Chair.)

The Mayor then made a speech of acceptance of office.

Councillor Ahmad MOVED, Councillor Sykes SECONDED and Councillor Hudson SUPPORTED a vote of thanks to the retiring Mayor and Mayoress.

**RESOLVED that:**

1. Councillor Javid Iqbal be appointed Mayor of Oldham Metropolitan Borough Council for the 2018/19 Municipal Year.
2. The sincere thanks and appreciation of the Council be recorded to Councillor Qumer for his valuable services during his term of office as Mayor of the Oldham Metropolitan Borough Council for the 2017/18 Municipal Year.

3 **TO ELECT THE DEPUTY MAYOR FOR THE 2018/19 MUNICIPAL YEAR**

Councillor Fielding MOVED and Councillor Sykes SECONDED the election of Councillor Adrian Alexander as Deputy Mayor for the forthcoming Municipal Year.

On being put to the vote, the nomination was CARRIED.

Councillor Iqbal then made and signed the declaration required by law which enabled him to act in the office of Deputy Mayor.

**RESOLVED** that Councillor A. Alexander be appointed Deputy Mayor for the Oldham Metropolitan Borough Council for the forthcoming Municipal Year.

At this point in the meeting, the Mayor adjourned the meeting for lunch.

4 **TO ORDER THAT THE MINUTES OF THE MEETING OF THE COUNCIL HELD ON 28TH MARCH 2018 BE SIGNED AS A CORRECT RECORD**

The meeting reconvened at 3.30 p.m.

**RESOLVED** that the minutes of the Council meeting held on 28<sup>th</sup> March 2018 be approved as a correct record.

5 **TO RECEIVE DECLARATIONS OF INTEREST IN ANY MATTER TO BE DETERMINED AT THE MEETING**

The Mayor informed the meeting that the Standards Committee had granted a dispensation to allow all Members to vote on Item 18, Members Allowance Scheme 2018/19 – Report of the Director of Legal Services. All members declared a disclosable pecuniary interest in this item, but the dispensation was applicable which allowed members to participate and vote on Item 18.

6 **TO DEAL WITH MATTERS WHICH THE MAYOR CONSIDERS TO BE URGENT BUSINESS**

There were no items of Urgent Business.

7 **TO RECEIVE COMMUNICATIONS RELATING TO THE BUSINESS OF THE COUNCIL**

The Mayor advised the meeting that the following members had notified their wish to speak about the retiring members:

Councillors Sykes, Harkness, Jabbar, Harrison, Ur-Rehman and S. Bashforth paid tribute to the work of Councillor McCann during his time served on the Council.

Councillor Sykes paid tribute to the work of Councillor Blyth during his time served on the Council.

Councillors Fielding and Williamson paid tribute to the work of Councillor Bates during his time served on the Council.



**Oldham**  
Council

8 **TO NOTE THE REPORT OF THE RETURNING OFFICER ON THE RESULTS OF THE LOCAL ELECTIONS ON THE 3RD MAY 2018**

Consideration was given to a report of the Returning Officer which informed members of the results of the Local Election which had taken place on 3<sup>rd</sup> May 2018.

**RESOLVED** that the results of the Local Election be noted.

9 **APPOINTMENT OF LEADER OF THE COUNCIL**

Consideration was given to a report regarding the appointment of the Leader of the Council in accordance with the provisions of the Local Government Act 2000 as amended.

Councillor Shah **MOVED** and Councillor Jabbar **SECONDED** the nomination of Councillor Sean Fielding to the office of Leader of the Council.

On being put to the **VOTE**, the proposal was **CARRIED UNANIMOUSLY**.

The Mayor requested and it was **RESOLVED** that Council Procedure 10.7 (Rules of Debate) be suspended to enable the Leader of the Council to address the Council.

The Leader addressed the Council and wished the Mayor well in the Municipal Year ahead and thanked the outgoing Mayor for the work done in the previous year. Acknowledgement was given to the first anniversary of the Manchester attack and the observations made throughout the Borough and how Royton and Greater Manchester had responded. The attack was an event which would never be forgotten and had brought out the best of the borough.

The Leader reflected on Oldham as a great place which included cultural and arts assets, green spaces, heritage and character. The Leader was proud to work with great people, staff and partners. There were challenges ahead and with help success would be made.

The Leader reflected on the election results. The Leader also commented on the concerns raised during the campaign which included highways and regeneration plans which could not be ignored. The Leader recognised the progress made so far with brick and mortar schemes, Warm Homes Oldham and Get Oldham Working and took pride in those achievements. The Leader had written to the Chief Executive on concerns that were as a result of listening to residents during the election campaign and stated that work was underway on that agenda. The Leader highlighted cleanliness, highways investment and a review of the town centre plan. The Leader referred to town centre living

and reflected that the QE Hall and market hall should remain. Transformation would be continued in the Cultural Quarter and it was not intended to stop progress but instead to pause and listen to the views of those represented.

The Leader made reference to his family. The Leader reflected on the shortage of housing in the children who did not have a safe place in which to live, the lack of employment and barriers. The Leaders stated the Council would work hard for excellent education, secure investment and create jobs, the benefits in health devolution would be maximised and the most vulnerable cared for. The Cabinet Portfolios would be refreshed. The Leader reflected on past, present and future investment. Oldham could be a great place to live. By working tougher, Oldham could achieve great things.

**RESOLVED that:**

1. The appointment of Councillor Sean Fielding as the Leader of the Council from 23<sup>rd</sup> May 2018 and ending on the day when the Council holds its first annual meeting after the Leader's normal day of retirement as Councillors subject to the provisions as outlined at Section 2.1 of the report.
2. The Leader's Statement be noted.

10

**APPOINTMENT OF THE DEPUTY LEADER, CABINET MEMBERS AND DEPUTY CABINET MEMBERS, ALLOCATION OF PORTFOLIOS AND DELEGATION OF EXECUTIVE FUNCTIONS**

Consideration was given to a report of the Leader of the Council which detailed the Cabinet portfolios and the appointments to the Cabinet for the 2018/19 Municipal Year.

**RESOLVED** that the appointment of the Deputy Leader, Cabinet Members, Deputy Cabinet Members, the allocation of portfolios to Cabinet Members and the determination of delegations to executive functions for 2018/19 be noted as outlined below:

Councillor Sean Fielding	Leader of the Council Cabinet Member, Economy and Enterprise
Councillor Paul Jacques	Cabinet Member, Education and Culture
Councillor Amanda Chadderton	Cabinet Member, Children's Services
Councillor Shaid Mushtaq	Cabinet Member, Employment and Skills
Councillor Zahid Chauhan	Cabinet Member, Health and Social Care



Councillor Arooj Shah	Statutory Deputy Leader and Cabinet Member, Neighbourhood Services
Councillor Ateeque Ur-Rehman	Cabinet Member Policing and Community Safety
Councillor Hannah Roberts	Cabinet Member, Housing
Councillor Abdul Jabbar	Deputy Leader and Cabinet Member Finance and Corporate Resources
Councillor Martin Judd	Deputy Cabinet Member Economy and Enterprise
Councillor Mohon Ali	Deputy Cabinet Member Education and Culture
Councillor Marie Bashforth	Deputy Cabinet Member Health and Social Care
Councillor Ginny Alexander	Deputy Cabinet Member Neighbourhood Services
Councillor Steve Williams	Deputy Cabinet Member Policing and Community Safety
Councillor Chris Goodwin	Deputy Cabinet Member Finance and Corporate Resources

11

**OPPOSITION NOMINATIONS TO THE SHADOW CABINET 2018/19**

**RESOLVED** that the appointment of the Opposition Leader and Shadow Cabinet as circulated at the meeting and as set out below be noted:

Councillor Howard Sykes	Opposition Leader Shadow Cabinet Member, Economy and Enterprise
Councillor Hazel Gloster	Shadow Cabinet Member, Education and Culture
Councillor Julia Turner	Shadow Cabinet Member, Children's Services
Councillor Garth Harkness	Shadow Cabinet Member, Employment and Skills

Councillor Derek Heffernan	Shadow Cabinet Member, Health and Social Care
Councillor Dave Murphy	Shadow Cabinet Member, Neighbourhood Services
Councillor Diane Williamson	Shadow Cabinet Member, Policing and Community Safety and Shadow Cabinet Member, Housing
Councillor Chris Gloster	Opposition Deputy Leader Shadow Cabinet Member, Finance and Corporate Resources



12

**APPOINTMENT TO COMMITTEES AND COMPOSITION OF POLITICAL GROUPS 2018/19**

Councillor Fielding MOVED and Councillor Sykes SECONDED the report of the Director of Legal Services which sought a review of the political composition of committees and the composition of political groups as previously notified under Regulation 8(1) of the Local Government (Committees and Political Groups) Regulations 1990 and under Sections 15 and 16 of the Local Government Housing Act 1989.

**RESOLVED that:**

1. The composition of the political groups as shown in paragraph 1.1 of the report be noted.
2. The several Committees detailed at paragraph 1.5 of the report be constituted with the Terms of Reference and delegated powers as detailed in the Constitution.
3. The number of seats on the various Committees for the 2018/19 Municipal Year as detailed at paragraph 1.6 of the report be approved.
4. The allocation of seats to the political groups and appointments made to fill the seats in accordance with Sections 15 and 16 of the Local Government and Housing Act 1989, as detailed at Appendix 1 of the report, be approved.
5. With the exception of the Selection and Appeals Committees, the Chair and Vice Chair be of each of the various Committees for the 2018/1 Municipal Year, as detailed at Appendix 1 of the report, be approved.
6. The Co-opted Members detailed at paragraph 1.9 of the report be appointed to the Overview and Scrutiny Board and the Statutory Co-optees be given full voting rights in respect of education matters only.
7. The Chairs to each of the District Executives for the 2018/19 Municipal Year be appointed as listed at Appendix 1 of the report.
8. The Traffic Regulation Order Panel be confirmed as remaining outside political balance.

9. As in previous years, the waiving of political balance rules related to the Standards Committee to ensure appropriate representation be agreed.
10. Any outstanding appointments be delegated to the Chief Executive in consultation with the Leader of the Council and the Leader of the Main Opposition Group.

13

### **APPOINTMENTS TO OUTSIDE BODIES 2018/19**

Councillor Fielding MOVED and Councillor Sykes SECONDED a report of the Director of Legal Services which detailed the appointments to Outside Bodies for the Municipal Year 2018/19.

#### **RESOLVED that:**

1. The appointments to the Outside Bodies for the Municipal Year 2018/19 listed at Appendix 1 to the report be approved with the amendment that Councillor Shuttleworth be appointed to Oldham Credit Union.
2. The appointments to the Outside Bodies for the Municipal Year 2018/19 as listed at Appendix 2 to the report be delegated to the relevant District Executive. Existing appointments to those bodies listed would remain until the first meeting of the relevant District Executive.
3. The nominations made to the AGMA/GMCA Outside Bodies for the Municipal Year 2018/19 as listed at Appendix 3 of the report be approved.
4. Any outstanding appointments be delegated to the Chief Executive in consultation with the Leader of the Council and the Leader of the Main Opposition Group.

14

### **COUNCIL MEETINGS AND MUNICIPAL CALENDAR 2018/19**

Consideration was given to a report of the Director of Legal Services which set out the Calendar of Meetings for the 2018/19 Municipal Year.

#### **RESOLVED that:**

1. The meetings of the Council be held on the following dates in the 2018/19 Municipal Year, commencing at 6.00 p.m. unless otherwise shown:  
  
11<sup>th</sup> July 2018  
12<sup>th</sup> September 2018  
7<sup>th</sup> November 2018  
12<sup>th</sup> December 2018  
27<sup>th</sup> February 2019 (Budget)  
20<sup>th</sup> March 2019
2. The Council's Calendar of Meetings for the Municipal Year 2018/19 be approved.
3. The date of the Health and Wellbeing Board scheduled on 18<sup>th</sup> September 2018 be moved to 25<sup>th</sup> September

2018 and the date of the Local NJC be moved from 25<sup>th</sup> September 2018 to 18<sup>th</sup> September 2018 be approved.



**Oldham**  
Council

3. Approval of any outstanding dates or changes to dates be delegated to the Chief Executive in consultation with Group Leaders.

15 **NOTICE OF ADMINISTRATION BUSINESS**

There were no items of Administration Business.

16 **NOTICE OF OPPOSITION BUSINESS**

There were no items of Opposition Business.

17 **CONSTITUTIONAL AMENDMENTS**

Council was required to consider its Constitution annually to determine whether an amendments were required. Consideration was given to a report of the Director of Legal Services which detailed proposed constitutional amendments which would now be required as agreed by the Constitutional Working Group and Group Leaders.

**RESOLVED that:**

1. The proposed amendments/changes to the Constitution as detailed within the report be approved.
2. That any future changes to the Specific Officer Functions be delegated to the Monitoring Officer and reported to the next available Council be agreed.
3. The Council's existing Constitution be reaffirmed.

18 **MEMBERS ALLOWANCE SCHEME 2018/19**

Consideration was given to a report of the Director of Legal Services which set out the recommendations of the Independent Remuneration Panel. The Panel had given consideration to information from the Leader of the Council and the Leader of the Opposition on special responsibilities and schemes within Greater Manchester. The Panel had made the recommendation that the Members' allowances for 2018/19 remain the same as in 2017/18 but with increases linked to the officer pay increase. The relevant officer pay increase was 2% for 2018/19.

Councillor Sykes spoke on the work of Councillor Stretton as Leader of the Council.

**RESOLVED that:**

1. The recommendations of the Independent Remuneration Panel be noted.
2. The Members Allowances Scheme for 2018/19 as detailed at Appendix 1 to the report be approved.

19 **EUROPEAN UNION REFERENDUM - IMPACT ON OLDHAM AND GREATER MANCHESTER**

Consideration was given to a report of the Director of Economy and Skills which provided an update on the potential implications of the vote for Oldham and Greater Manchester and focussed primarily on the recently announced transition period and the key issues of future funding arrangements replacing existing EU funding. The transition arrangement would run from 31 March 2019 to 31 December 2020 and the two sides would work out the finer details of the future relationship that would continue to evolve over the coming years. The transition deal addressed three of the most contentious issues:

- The rights of EU Citizens in the UK;
- Northern Ireland; and
- UK financial contribution.

Funding would be guaranteed by the UK Government up to 2020. Replacement funding would form part of the Government's Shared Prosperity Fund.

**RESOLVED** that the contents of the updated report on the European Union Referendum – Impact on Oldham and Greater Manchester be noted.

The meeting started at 12.00 pm and ended at 4.16 pm

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## COUNCIL

### Petitions

**Portfolio Holder:** Various

**Officer Contact:** Various

**Report Author:** Elizabeth Drogan, Head of Constitutional Services  
**Ext.** 4705

**11<sup>th</sup> July 2018**

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#### Reason for Decision

The decision is for Elected Members to note the petition received by Council in accordance with the Petitions Protocol.

#### Petitions Received

##### People and Place

Petition related to Rear of Park Road/Brompton Street Road Surface (St. Mary's Ward) received on 12<sup>th</sup> June 2018 with 124 signatures (Ref: 2018-09)

#### Recommendations

It is recommended that Council note the petition received.

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**Present:** Councillor Stretton (Chair)  
Councillors Akhtar, Brownridge, Chadderton, F Hussain, Jabbar,  
and Moores

1 **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Harrison.

2 **URGENT BUSINESS**

There were no items of urgent business received.

3 **DECLARATIONS OF INTEREST**

Councillor Jabbar declared a personal Interest at Item 15 – Reshaping UPL, by virtue of his appointment to the Unity Partnership Board and Councillor Stretton by virtue of her appointment to the Unity Joint Venture Board.

4 **PUBLIC QUESTION TIME**

There were no public questions received.

5 **MINUTES OF THE CABINET MEETINGS HELD ON 11TH  
DECEMBER 2017 AND 22ND JANUARY 2018**

RESOLVED – That the minutes of the Cabinet meetings held on 11<sup>th</sup> December 2017 and 22<sup>nd</sup> January 2018 be approved.

6 **DEVELOPMENT OF OLDHAM CARES SINGLE  
COMMISSIONING FUNCTION**

The Cabinet gave consideration to a report of the Executive Director, Health and Wellbeing which outlined proposals that would drive development and improvements to the way health and care services were commissioned and delivered in the Borough of Oldham.

The creation of the new arrangements needed to be considered in a wider whole system context due to the interdependencies and further reports would be brought to Cabinet in due course. Oldham's ambition for integration was outlined in Oldham Locality Plan agreed in December 2015 and was built on a number of principles including focusing on improving health outcomes and performance, patient and public centred with effective engagement mechanisms in place to enable people to live healthy lives, enabling patient to make informed choices and reducing unwarranted interventions.

Since that time significant work had been carried out by the Council and Oldham Clinical Commissioning Group (CCG) to develop the vision, structures and processes that were needed to be put in place to make the vision a reality.

Oldham's Greater Manchester Transformation Fund agreement was a central part to the Borough's plans to increase the pace and scale of delivery, the Council, CCG and a number of key providers have aligned around the need for system-wide transformation in Health and Social Care and this had included a

high level agreement that a Local Care Organisation model would be core to future delivery.

This report provided an overview of the proposed Oldham Health & Care commissioning structures. The Oldham Cares outcomes framework was designed to set out the outcomes that wanted to be achieved in Oldham over the next decade. These will be the headline outcomes for the system which the Council and CCG will work together to deliver, with the aim of improving the health of the population and the way the local health and social care system operates. The outcomes framework would inform commissioning priorities and the performance management of the health and care system.

Agreeing the outcomes framework was a key step in moving towards an outcomes-based commissioning model, with a single budget for clearly defined populations that rewarded outcomes and not activity, promoted earlier investment and reduced duplication across the health and care system.

The proposed Health Care System structure was outlined within the report, a single commissioning arrangements, Alliance and an Integrated Care Organisation.

There were a number of significant proposed changes as to how the health & care system in Oldham operated. These changes were necessary to help the whole system meeting the ever growing depth and complexity of need for health & care services, whilst working to an ever more constrained financial envelope.

In order to facilitate the health integration agenda across the commissioning and provider element, the current health, care and wellbeing estate in Oldham had undergone a comprehensive review to ensure it was fit for purpose and was able to locate the reconfigured teams. There were four key aims to be considered in planning the use of the estate and that were all connected;

- To enable the Joint Commissioning team to locate at Ellen House
- An aim to use the Southlink site to provide accommodation for all children social care services. This would require the existing adult social care services to move out
- To establish estate in each geographical cluster to enable the newly formed health and social care teams to be located. The aim was for the teams to locate in one GP practice in each cluster
- To develop the plans for the Link Centre which would support the above and also enable community groups to continue to use part of the building.

Options/Alternatives considered

Option 1 - The establishment of the Commissioning Partnership Board, in shadow form, which is the joint committee between the Council and the CCG.

The proposed section 75 agreement for Commissioning Partnership Board that would enable a scaling up of the integration of health and care commissioning in Oldham.

The proposed early areas for integrated commissioning, which the Commissioning Partnership Board would focus on in

2018/19 and use to test how effective the new system was before further budgets and responsibilities were added in to the Section 75 agreement in future years.

The use of Adult Social Care capital funding for the refurbishment and refit of the Link Centre.

The temporary closure of the Link Centre and relocation of public facing services whilst this work was completed.

Option 2 – Partial Agreement. Cabinet can choose to approve a selection of the above points, and either ask for more information to be provided or refuse to agree any of the points

Option 3 – No Agreement. Cabinet could chose to agree to none of the above points.

RESOLVED – That:

1. The establishment of the Commissioning Partnership Board, in shadow form, which would be the joint committee between the Council and the CCG be agreed.
2. The proposed section 75 agreement for Commissioning Partnership Board that would enable a scaling up of the integration of health and care commissioning in Oldham.
3. The proposed early areas for integrated commissioning, which the Commissioning Partnership Board would focus on in 2018/19 and use to test how effective the new system was before further budgets and responsibilities were added in to the Section 75 agreement in future years be agreed.
4. The use of Adult Social Care capital funding for the refurbishment and refit of the Link Centre be agreed.
5. The temporary closure of the Link Centre and relocation of public facing services whilst the work was completed be agreed.
6. The appointment of a Single Accountable Officer be noted.
7. The proposed Alliance provider structure to be developed between the key providers within Oldham be noted.

7

## **JOINT LOCAL AREA SPECIAL EDUCATIONAL NEEDS AND DISABILITY (SEND) INSPECTION IN OLDHAM 2 - 6 OCTOBER 2017**

Consideration was given to a report of the Executive Director, Economy and Skills and Neighbourhoods which sought to update the Cabinet on the recent Ofsted/CQC inspection on the provision of Special Educational Needs (SEND) support in Oldham and sought approval for the additional revenue required to support the service.

It was reported that the Local Authority together with the local Clinical Commissioning Group had responsibility under the Children's and Families Act 2014 for an effective SEND process and provision.

The recent inspection by Ofsted/CQC found that arrangements were not satisfactory and required the Council and the CCG to co-produce a Written Statement of Action (WOSA) by the 2<sup>nd</sup> March 2018.

The report provided details of the actions taken by the Council and CCG since the inspection and identified revenue funding requirements to develop a robust, effective and quality process

to support improvement in educational attainment of pupils within Oldham with SEND.

Options/Alternatives considered

Option 1 – To agree the proposed actions, revenue funding and final sign off of the WOSA to be delegated to the Executive Director Health and Wellbeing and Executive Director Economy Skills and Neighbourhoods and Oldham CCG .

Option 2 – No to agree the proposals.

RESOLVED – That:

1. The proposed actions to improve the outcomes for children and young people with Special Educational Needs and Disability in Oldham as set out in the report be agreed.
2. The additional permanent funding of up to £500,000 in order to increase the capacity of the Special Educational Needs Assessment Service undertaking the Education Health and Care Plan (EHCP) process to improve quality and timeliness and to provide the management oversight required to do so be agreed.
3. Delegation be given to the Cabinet Member for Education and Early Years together with the Executive Director Health and Wellbeing (as Director of Children’s Services), the Executive Director Economy, Skills and Neighbourhoods and Oldham Clinical Commissioning Group for the final sign off on the Written Statement of Action in order for it to be submitted to Ofsted by 2 March 2018. A report containing the submitted Written Statement of Action together with any feedback from Ofsted would be brought back for Cabinet to note on 26 March 2018.

8 **RESHAPING UNITY PARTNERSHIP LIMITED**

This Item was to be heard in the restricted part of the agenda

9 **SCHOOL ADMISSION ARRANGEMENTS 2019-2020**

Consideration was given to a report of the Director Education and Early Years which provided the Cabinet with details of:

1. The Council’s statutory obligations to determine the admission arrangements for community and voluntary controlled schools in Oldham for the academic year 2019-20.
2. The proposed Co-ordinated Scheme for admissions for 2019-20 as detailed at appendix A to the report.
3. To proposed admission arrangements for admission to community and voluntary controlled primary and secondary schools for the Academic year 2019-20 as detailed at Appendices B and C.
4. The continuation of the current arrangements for appeals to the Independent Appeal Panel.

Options/Alternatives considered

Option 1 – To approve the proposed coordinated scheme at Appendix A and the arrangements for admission to community and voluntary controlled primary and secondary schools as set out in Appendices B and C and continue the existing arrangements for Independent appeals.

Option 2 – To request changes to the proposed admission arrangements.

RESOLVED – That the Co-ordinated Scheme and arrangements for admissions to community and voluntary controlled primary and secondary schools, as set out in Appendices A to C and the current arrangements for appeals to the Independent Appeal Panel be approved for 2019-20.

10

**DISPOSAL OF FORMER COPSTERHILL ROAD DEPOT, COPSTERHILL ROAD, OLDHAM [MEDLOCK VALE]**

Consideration was given to a report of the Executive Director Economy, Skills and Neighbourhoods which provided the Cabinet with details of two offers received by the Council to purchase the Copsterhill Depot site following future clearance, the offers had been received following a restricted tender exercise.

Options/Alternatives considered

Option 1 – Reject the offer and advertise the opportunity on the open market.

Option 2 – Accept any of the offers submitted as a result of the restricted tender exercise.

Options 3 – Accept the most economically advantageous offer.

RESOLVED – That the Cabinet would consider the commercially sensitive information as detailed at Item 16 of the agenda.

11

**CONTRACT AWARDS FOR OLDHAM HEALTHWATCH AND NHS INDEPENDENT COMPLAINTS ADVOCACY SERVICES 2018**

The Cabinet gave consideration to a report of the Executive Director Health and Wellbeing which sought approval to award contracts for the provision of Healthwatch Oldham and the National Health Service Independent Complaints Advocacy service (NHS ICA).

The report also requested approval to extend the contract provision for Healthwatch Oldham and Oldham NHS ICA for one month to allow for an incumbent provider to implement the new contract and any TUPE implications.

Option/Alternatives considered

Option 1 – Approve the contract awards on the basis of the tender exercise for Healthwatch Oldham and NHS Independent Complaints Advocacy.

Option 2 – Do not approve contract awards on the basis of the tender exercise for Healthwatch Oldham and NHS Independent Complaints Advocacy.

RESOLVED – That the Cabinet would consider the commercially sensitive information contained at Item 17 of the agenda.

12

**REPORT ON OLDHAM MAGISTRATES' COURT**

The Cabinet gave consideration to a report of the Director of Economy, Skills and Neighbourhoods which sought approval to purchase and demolish the former Oldham Magistrates Court in

the context of Members 2035 regeneration vision and the Oldham Town Centre Masterplan.

Option 1 – Do not purchase the Oldham Magistrates Court building

Option 2 – Purchase the Magistrates Court building and land form the Homes and Communities Agency for immediate demolition of the building. This would enable the Council to manage the long term future of the site in line with the aims of the Oldham Town Centre Master Plan.

RESOLVED – that the Cabinet would consider the commercially sensitive information contained at Item 18 of the agenda before making a decision.

13

### **REQUEST FOR AN EXEMPTION TO EXTEND CURRENT CONTRACTS FOR THE PROVISION OF HOUSING-RELATED SUPPORT**

The Cabinet gave consideration to a report of the Executive Director, Health and Wellbeing which sought an exemption to the Contract Procedure Rules to extend three contracts providing supported housing for homeless people with additional support needs.

The Government had proposed significant changes to the funding received for short term supported and to proceed to a tender process at this time, could subject the Council to significant financial risk.

Options/Alternatives considered

Option 1 - To allow the existing contracts to end on 31 March 2018 and do not commission replacement provision. This was not the recommended option. With this option:

- Homelessness was increasing both nationally and locally. The provision of supported housing makes a significant contribution to the prevention and relief of homelessness: these services were also less costly than other options such as Temporary Accommodation/B+B or out of borough placements. Whilst Oldham had seen an increase in homelessness presentations and associated costs, it had not experienced the 400% increases seen by some (non-City) neighboring Local Authorities who have less supported housing provision.
- The provision of supported housing reduced from 146 units to 104 in 2016/17 to meet savings targets from these contracts: to cease provision would severely compromise the council's ability to meet its statutory homelessness obligations.
- In Oldham from 2015/16 to 2016/17 there was a 90% increase in the number of households at risk of homelessness, and the number of households owed a statutory duty increased from 47 in 2015/16 to 71 in 2016/17. From April - November 2017, 334 statutory homelessness decisions were taken, with 90 households owed the statutory duty. The number of households in Temporary Accommodation (TA) also increased: on 30 September 2015, there were 20 households in TA, increasing to 28 on 30 September 2016 and to 66 on 31 March 2017, including 30 households in B + B many

households accessing the services have a high degree of vulnerability/complexity and there would be negative impacts for them and potentially on the wider community if their housing and support needs are not met.

Option 2 - To allow the existing contracts to end on 31 March 2018 and competitively tender for new services to be in place by 1<sup>st</sup> April 2018. This is not the recommended option. With this option:

There was now not sufficient time to undertake a procurement process and have in place a new contract by 1<sup>st</sup> April 2018. It was the preferred option when Government was due to release its Green Paper in spring 2017, with details of each local authorities funding distribution expected in autumn 2017. However the delay to the Governments timetable (with the eventual release of revised proposals on 31<sup>st</sup> October 2017) created a 'limbo period' for local authorities, landlords and support providers, where risks couldn't be adequately scoped / costed by any party.

The revised Government proposals were subject to further consultation, and entail a more comprehensive change to the funding arrangements for short-term services.

The Homelessness Reduction Act 2017 would be enacted in April 2018. This change to Homelessness legislation impacts on pathways and processes which needed to be tested before incorporating into a new tender.

Option 3 - To allow extension of existing contracts from 01/04/18 to 30/06/19 at the current contract charges. This is the recommended option, with this option:

The extension could be accommodated within the councils Contract Procedure Rules as the proposed Modification is for an increase in value of not more than 50% of the initial contract value.

The contracts contain a 'no fault' termination clause and the Council may tender the services sooner if Government release details / make changes sooner than expected.

The opportunities potentially afforded by a funding transfer to the Local Authority were less likely to be compromised.

This option carried the risk of needing to have arrangements that cut across two different funding regimes: if funding transferred was less than the actual costs of provision, such that cannot be resolved by negotiated service reconfiguration, there may be the need for another competitive tendering exercise within a short period.

Option 4 - To allow extension of existing contracts from 01/04/18 to 31/03/20 at the current contract charges. This is not the recommended option.

This would be the preferred option, however as the proposed extension cannot be accommodated within the council CPRs - as the proposed Modification would be for an increase in value of more than 50% of the initial contract value - there are greater legal risks with this option.

This would maximize opportunities potentially afforded by a funding transfer to the Local Authority, and avoid the need to have arrangements that cut across two different funding regimes - which carries a risk of incurring costly use of Council resources for a contract that could potentially be relevant for a very short

period, if funding transferred is less than the actual costs of provision.

There would be less risk to the council of taking decisions on service redesign and pricing, as the policy and funding landscape was likely to be clearer and its implications for the Council and for service provision better scoped.

The council had a 'no fault' termination clause which could be utilized if Government make changes sooner than expected.

RESOLVED – That the Cabinet would consider the commercially sensitive information at Item 19 of the agenda before making a decision.

14 **EXCLUSION OF THE PRESS AND PUBLIC**

**RESOLVED** that, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraphs 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

15 **RESHAPING UNITY PARTNERSHIP LIMITED**

The Cabinet gave consideration to a report of the Executive Director, Corporate and Commercial Services which outlined the basis of the changes necessary to realign the Unity Partnership Ltd with the strategic direction of the Council, to continue to assure sustainability and performance of services provided by it to the Council.

The report followed on from recommendations agreed by the Cabinet at the meeting held on 23<sup>rd</sup> October 2017.

Options/Alternatives

Due the commercial sensitivity of the report it was not in the public interest to disclose the options and alternatives because of the commercial sensitivity with respect to the discussions.

RESOLVED – That the recommendations 1-4 as detailed within the report be agreed with an amendment to recommendation 3 b, the first sentence, to remove the words 'to take such steps as necessary to:' and replace with 'if necessary'.

16 **DISPOSAL OF FORMER COPSTERHILL ROAD DEPOT, COPSTERHILL ROAD, OLDHAM [MEDLOCK VALE]**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 16, Disposal of former Copsterhill Road Depot, Copsterhill Road, Oldham [Medlock Vale].

RESOLVED – That the recommendation as detailed within the commercially sensitive report be agreed.

17 **CONTRACT AWARDS FOR OLDHAM HEALTHWATCH AND NHS INDEPENDENT COMPLAINTS ADVOCACY SERVICES 2018**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 17, Contract Awards for Oldham Healthwatch and NHS Independent Complaints Advocacy services 2018.



RESOLVED – That:

1. The contract awards for the Healthwatch and NHS Independent Complaints Advocacy Service contract, following a tender process be agreed.
2. The extension of the existing contract arrangements and Action Together for the provision of Healthwatch Oldham and the NHS Independent Complaints Advocacy Service, for one month (1<sup>st</sup> April-30<sup>th</sup> April 2018), allowing the new contract to commence 1<sup>st</sup> May 2018, concluding 31<sup>st</sup> March 2021 be agreed.

18 **REPORT ON OLDHAM MAGISTRATES' COURT**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 18, Report on Oldham Magistrates' Court

RESOLVED – That:

1. The purchase of land and former Oldham Magistrates Court, located at West Street Oldham OL1 1QE from the Homes and Communities Agency (HCA) be approved.
2. The subsequent demolition of the former Oldham Magistrates Court building be approved.

19 **REQUEST FOR AN EXEMPTION TO EXTEND CURRENT CONTRACTS FOR THE PROVISION OF HOUSING-RELATED SUPPORT**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 19, Request for an Exemption to extend current contracts for the provision of housing-related support

RESOLVED – That:

1. The extension of existing contracts from 1<sup>st</sup> April 2018 to 30<sup>th</sup> June 2019 at the current contract charge be approved.
2. Work be undertaken with partners to ensure supported housing options for vulnerable people are maximized and fit for purpose.

20 **DISPOSAL OF LAND AT WARD LANE DIGGLE**

Cabinet considered a report that was agreed under emergency powers detailed within the Land and Property Protocol, in relation to Land at Ward Lane Diggle.

The decision was taken due to commercial risk and was agreed and signed by the Executive Director, Economy, Skills and Neighbourhoods.

RESOLVED – That the decision taken under emergency powers in relation to Land at Ward Lane Diggle be noted.

The meeting started at 6.00pm and finished at 6.24pm

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**Present:** Councillor Stretton (Chair)  
Councillors Akhtar, Brownridge, Chadderton, Harrison,  
F Hussain, Jabbar, and Moores

1           **APOLOGIES FOR ABSENCE**

There were no apologies for absence received.

2           **URGENT BUSINESS**

The Chair agreed to consider an Item of business – GM Continuity of Service Protocol as a matter of urgency in accordance with S.100 B (4) of the Local Government Act 1972; in order that implementation can be effective from 5<sup>th</sup> April 2018 subject to formal approval by the GMCA on the 29<sup>th</sup> March 2018.

3           **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

4           **PUBLIC QUESTION TIME**

There were no public questions received.

5           **MINUTES OF PREVIOUS MEETINGS**

RESOLVED - That the minutes of the meeting held on the 19<sup>th</sup> February 2018 and 26<sup>th</sup> February 2018 be approved as a correct record.

6           **OLDHAM TOWN CENTRE MASTERPLAN DELIVERY OPTIONS**

The Cabinet gave consideration to a report of the Director of Economy and Skills, which sought approval of recommendations relating to the delivery of the Oldham Town Centre masterplan. The Cabinet had previously considered and approved a masterplan for the redevelopment of the northern part of the town centre, incorporating the sites of the current Civic Centre, Tommyfield Market, the former Leisure Centre, the Magistrates' Court and current Police Station.

Approval was given for officers to carry out further due diligence on the preferred delivery strategy for the implementation of the masterplan with a view to reporting back to the Cabinet

The report provided details of:

- A refresh of the vision on which the masterplan was based, including the Council's key objective for the delivery of the masterplan.
- Public consultation results
- Tommyfield Market trader consultation and temporary market hall delivery strategy
- An update of the masterplan

Options/alternatives considered

Option 1 – Proceed with the project as detailed within the report accepting the recommendations and proceeding with the delivery strategy for the Oldham Town Centre.  
Option 2 – Do not accept the recommendations detailed within the report to proceed with the delivery strategy of the masterplan

RESOLVED – That the Cabinet would consider the commercially sensitive information as contained at Item 16 of the agenda before making a decision.

7

### **PFI REFINANCING**

The Cabinet gave consideration to a report of the Director of Finance which sought approval for the Council to pursue a PFI refinancing opportunity in accordance with the budget reduction proposal entitled 'Payments and Refinancing of Outstanding Long Term Liabilities (Ref CCS-COM-044) approved by Council on 14<sup>th</sup> December 2016, to contribute to the delivery of a balanced revenue budget for 2017/18.

The Council had reviewed its portfolio of projects, to highlight gains from refinancing. The review concluded that potential gains from PFI debt refinancing could be available and a proposals of the refinancing had been developed and further details were set out at Item 17 of the agenda.

Options/Alternatives considered

Option 1 – Proceed with the proposed refinancing.

Option 2 – Do not proceed with the proposed refinancing.

RESOLVED – That the Cabinet would consider the commercially sensitive information detailed at Item 17 of the agenda.

8

### **DISPOSAL OF FORMER BREEZE HILL SCHOOL, ROXBURY AVENUE, SALEM [ST. MARYS]**

Consideration was given to a report of the Executive Director, Economy, Skills and Neighbourhoods which sought approval for the disposal of former Breeze Hill School, Roxbury Avenue, Salem.

The report provided details of the recent discussions with the Ministry of Housing, Communities and Local Government in respect of the proposed sale of part of the former Breeze Hill School Site (asset 175).

Following the receipt of approval under section 77 of the Schools Standards and Framework Act 1998 and Schedule of the Academies Act 2010 the Council started work to demolish the School buildings in August 2013 and the site has remained vacant since completion of the works albeit one of the two former caretakers houses remained occupied by the former caretaker of Breeze Hill.

It was reported that in early 2017 Oasis Academy Trust made a successful application to open a new high school, the trust currently runs 48 academies across the country including two in Oldham.

In July 2017 the Council resolved to work with the Education, Skills and Funding Agency to provide a site which would be transferred at market value in support of the proposals and the

favoured site of the new school shown edged red on the attached plan at appendix 1 to the report, was a portion of land formerly occupied by Breeze Hill School. It was noted that this area excluded the two caretaker's houses which would be retained by the Council and subject to a further report in due course.

Options/alternatives considered

The Cabinet had previously resolved to sell a portion of the former Breeze Hill School site in order to support the delivery of a new school.

RESOLVED– That the Cabinet would consider the commercially sensitive information contained at Item 18 of the agenda before making a decision.

9

### **TREE SURGERY FRAMEWORK OF CONTRACTORS**

The Cabinet gave consideration to a report of the Executive Director, Economy, Skills and Neighbourhoods which sought approval to create a robust and comprehensive framework of tree surgery contractors to undertake all of Oldham's tree surgery and urban forestry needs.

It was reported that a large proportion of Oldham's tree work was undertaken by a framework of private contractors with the intention of increasing this going forward. This would require the framework of contractors to have a greater capacity and be more resilient in order to undertake the volumes of work that would be required. The report provided the result of the latest procurement exercise to appoint a new and resilient framework of tree surgery contractors.

Options/alternatives considered

Option 1 – To appoint a framework of 6 contractors as detailed within the report to a framework to undertake Oldham's tree surgery and woodland management needs.

Option 2 – Do not appoint the framework of tree surgery contractors resulting in Oldham not having enough capacity to undertake essential tree surgery and woodland works within the Borough.

RESOLVED – That the Cabinet would consider the commercially sensitive information as detailed at Item 18 of the agenda before making a decision.

10

### **REVENUE MONITOR AND CAPITAL INVESTMENT PROGRAMME 2017/18 QUARTER 3 - DECEMBER 2017**

The Cabinet gave consideration to a report of the Director of Finance which provided Members with an update on the Council's 2017/18 revenue budget position and the financial position of the capital programme as at 31 December 2017, together with the revised capital programme 2017/21.

#### Revenue Position

The current forecast outturn position for 2017/18 was a projected favourable variance of £0.146m after allowing for approved and pending transfers to and from reserves.

Corporately, whilst there was a projected underspend at the end of the financial year, it was key to note the fluctuations contained

within the net position. There were 2 portfolios: Health and Wellbeing and Economy, Skills and Neighbourhoods with adverse variances, the most significant being that of Children's Social Care within Health and Wellbeing, a demand led service that was under pressure to deliver within the current budget allocation.

There was a projected overspend of £3.882m within the Health and Wellbeing Portfolio attributable in main to Children's Social Care and a reported pressure of £0.655m within the Economy, Skills and Neighbourhoods Directorate.

The total forecast overspend within the Health and Wellbeing and Economy, Skills and Neighbourhoods portfolios was being offset by a projected underspend of £4.413m within Capital, Treasury and Corporate Accounting.

#### Capital Position

The most up to date capital spending proposals for 2017/21 were provided to Members. The revised Capital programme budget was £25.490m at the close of quarter 3, a net decrease of £10.393m from the revised budget at month 8 of £35.882m. Actual expenditure to 31 December 2017 was £17.416m (68.15% of forecast outturn).

It was reported that at this stage in the financial year, the forecast position would continue to change with additional re-profiling into future years.

#### Options/Alternatives considered

Option 1 – To approve the forecast revenue and capital positions presented in the report including proposed changes.

Option 2 – To approve some of the forecasts and changes detailed within the report.

Option 3 – Not to approve any of the forecasts and changes detailed within the report.

#### RESOLVED – That:

1. The forecast revenue outturn for 2017/18 at Quarter 3 being a £0.146m under spend be approved.
2. The forecast positions for both the Housing Revenue Account and Collection Fund as detailed within the report be approved.
3. The use of reserves as detailed in Appendix 1 to Annex 1 of the report be approved.
4. The revised capital programme for 2017/21 as at Quarter 3 be approved.

11

#### **DISCRETIONARY RATE RELIEF POLICY 2018/19**

The Cabinet gave consideration to a report of the Director of Finance which presented to the Cabinet an update of the Council's Discretionary Rate Relief policy which took into account Central Government funded Non-Domestic Rate Reliefs and reliefs provided by local discretion.

The proposed amendment to the 2018/19 Discretionary Rate Relief Policy were:

- A revision to the policy to reflect the extension of the Central Government funded Pub Relief scheme for the 2018/19 financial year.
- Additional guidance in respect of claims for Discretionary Rate Relief arising from applications for relief under the

Localism Act 2011. This guidance had been included to formalise the process of the Revenues Team consulting with the Council's Investment Team on receipt of a Discretionary Rate Relief application for new startup businesses.

- A requirement for ratepayers requesting Discretionary Rate Relief to provide supporting evidence within 21 days of their initial application. This requirement had been included to provide transparency to ratepayers and officers involved within the decision making process of how applications should be processed if the applicant fails to provide the necessary supporting information.
- An adjustment to the policy to reintroduce a requirement for potentially eligible ratepayers to apply for Discretionary Revaluation Relief. The revised policy also reflected the reduced Central Government grant funding for Discretionary Revaluation relief for 2018/19.

Following feedback from ratepayers the opportunity had also been taken to reformat the policy into sections based on the type of reliefs available. It was believed this would help organisations to follow the guidelines more closely when preparing an application for relief. This was set out on a new contents page provided on page 2 of the revised 2018/19 policy. Other than in respect of the issues outlined above, the policy was unchanged from 2017/18.

Option 1 –Do Nothing. If you Council chose not to adopt the revised policy, the Council would continue using the current policy in place and the Council could not award the extensions of pub relief into the 2018/19 year or introduce amendments to the Revaluations Relief scheme.

Option 2 – Approve the amendments to the Discretionary Rate relief policy. This would ensure that the Council had a clear, transparent procedure in place to administer Non-Domestic Rate Reliefs including the local newspaper discount and 100% full fibre infrastructure relief.

**RESOLVED** – That the proposed discretionary Rate Relief Policy for 2018/19 detailed at appendix 1 to the report be approved.

12

## **HIGHWAY SAFETY INSPECTION POLICY**

The Cabinet gave consideration to a report of the Executive Director, Economy, Skills and Neighbourhoods which sought approval of a new Highways Safety Inspection Policy.

The report provided details of how Oldham Council would carry out proactive and reactive safety inspections to ensure the Council could meet its statutory duty to maintain the highway. The existing policy had been in place since 2013 and it was considered appropriate to refresh the policy. This would enable the Council to comply with the 'Well –managed Highway Infrastructure: A Code of Practice'2016 and enable consistency within the Greater Manchester area through the Greater Manchester Highway Inspection Framework (GMHIF) as detailed at appendix B. The ten Greater Manchester authorities

were working towards implementing the GMHIF which was compliant with the (WmHI) by April 2018.

Options/alternatives considered

Option1 – Approve the new Highway Safety Inspection Policy.

The advantages were:

- Compliance with WmHI
- Collaborative working with colleagues in neighbouring Greater Manchester Authorities
- Risk assessed approach to safety inspections.

Option 2 – Retain the existing policy published in 2013.

Disadvantages were:

- Education in inspection frequencies
- Additional pressures on highways budget
- Increased risk of kerb repairs not being completed on time

RESOLVED – That the new Highway Safety Inspection Policy as detailed at appendix A be approved.

13

### **LIGHT DUTY VEHICLE CROSSINGS POLICY**

Consideration was given to a report of the Executive Director, Economy, Skills and Neighbourhoods, which sought approval to formalise the Council's procedures for assessing Light Duty Vehicle Crossing applications and to ensure that they are assessed in a consistent and fair manner.

It is unlawful to drive a motor vehicle over the kerb and across the footway (pavement) in order to gain access to premises where there is no dropped crossing to allow this.

Under Section 184 of the Highways Act 1980, a person may apply to the Highway Authority (Oldham Council) for a Light Duty Vehicle Crossing to enable them to lawfully access their property and it is at the discretion of the Highways Authority as to whether such a crossing should be allowed.

If the policy was agreed it would specify how the Council would deal with applications for the provision of or widening of Light Duty Vehicle Crossings to a single dwelling, commonly known as dropped kerbs or dropped crossings and the policy would:

- Meet legal and planning requirements
- Ensure the Council deals with requests in a consistent manner
- Ensure construction quality and safety of vehicle dropped crossings.

Options/alternatives considered

Option 1 – Approve the policy enabling all applications to be assessed in a fair manner, ensuring safety and formalising appeals process for applications.

Option 2 – Retain existing practices and work to no policy.

RESOLVED – That the new Light Duty Vehicles Crossings Policy be approved.

14

### **GM CONTINUITY OF SERVICE PROTOCOL**

The Chair agreed to consider an Item of business – GM Continuity of Service Protocol as a matter of urgency in accordance with S.100 B (4) of the Local Government Act 1972;



in order that implementation can be effective from 5<sup>th</sup> April 2018 subject to formal approval by the GMCA on the 29<sup>th</sup> March 2018. The Cabinet gave consideration to a report of the Executive Director, Corporate and Commercial Services which sought approval to adopt The Greater Manchester Continuity of Service Protocol which required signature bodies to recognise voluntarily, continuity of service where an individual voluntarily changes employer between Local Authorities and NHS employers within Greater Manchester.

The Protocol represented the first step towards implementing greater flexibility and opening up opportunities for employees of a wide number of Greater Manchester (GM) public sector organisations in this first stage. It was anticipated that this will be voluntarily extended into other GM public sector organisations in the future.

The Protocol represents the first step towards implementing greater flexibility and opening up opportunities for employees of a wide number of Greater Manchester (GM) public sector organisations in this first stage. It is anticipated that this will be voluntarily extended into other GM public sector organisations in the future.

The proposed Protocol was to include all staff employed by:

- a GM CCG organisation
- a GM NHS body
- a GM Council (but excluding staff employed by schools)
- North West Ambulance Service (NWAS)
- GM Combined Authority and its constituent bodies
- Greater Manchester Health & Social Care Partnership
- Transport for Greater Manchester (TfGM)

At this point in time those employed within GM Police and the Waste Disposal Authority were not in scope. However, once those organisations formally joined the Combined Authority, they would be automatically included in this or whatever was in place at the time. Wider employer groups comprising commissioned providers e.g. third sector parties, GP practices, etc, were not included.

Likewise employees within schools or within the council's partner organisations such as Unity and Mio Care Services would not be covered by the Protocol in this first instance.

Option/Alternatives considered

The council could chose not to adopt the Protocol and not recognise continuity of service with NHS bodies. It is recognised that in the event that not all GM organisations adopt the Protocol, this would result in an imbalance of approach. Whilst this may lead to adopting organisations becoming an employer of choice over other neighbouring organisations, it was considered at GM level that this inconsistency may result in delaying or impeding the integration of health and social care across the region which was a primary reason for implementing the Protocol.

RESOLVED – That:

1. Adoption and implementation of the Protocol from 5<sup>th</sup> April 2018, subject to formal approval by the Greater

Manchester Combined Authority on 29 March 2018 and following call-in period be approved.

2. It be noted, financial analysis of the proposals was not possible and as such it was not possible to fully assess whether public law duties under best value and the fiduciary duty to the public purse had been satisfied. As such it was proposed across the parties to review the scheme on a tri – annual basis and /or before any major staffing review



15 **EXCLUSION OF THE PRESS AND PUBLIC**

RESOLVED- That, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraphs 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

16 **OLDHAM TOWN CENTRE MASTERPLAN DELIVERY OPTIONS**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 6 – Oldham Town Centre Master Plan Delivery Options.

RESOLVED- That recommendations 1-16 be approved.

17 **PFI REFINANCING**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 7 - PFI Refinancing.

RESOLVED – That:

1. The Director of Finance and Director of Legal Services be authorised to finalise the detailed arrangements in respect of the proposal set out in the commercially sensitive report and progress the financial and legal work associated with it.
2. All the recommendations as detailed in the report be agreed.
3. The decision be exempt from call-in as the decision was time limited and there was a risk the refinancing opportunity would be lost.

18 **DISPOSAL OF FORMER BREEZE HILL SCHOOL, ROXBURY AVENUE, SALEM [ST. MARYS]**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 8 - Disposal of former Breeze Hill School, Roxbury Avenue, Salem [St. Marys].

RESOLVED – That all recommendations detailed within the report be agreed.

19 **TREE SURGERY FRAMEWORK OF CONTRACTORS**

Cabinet gave consideration to the commercially sensitive information in relation to Item 19 of the agenda - Tree Surgery Framework of Contractors.

RESOLVED – That the recommendation as detailed within the report be agreed.

The meeting started at 6.04pm and finished at 6.15pm



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**Present:** Councillor Stretton (Chair)  
Councillors Akhtar, Brownridge, Chadderton, Harrison,  
F Hussain, Jabbar and Moores

1           **APOLOGIES FOR ABSENCE**

There were no apologies for absence received.

2           **URGENT BUSINESS**

There were no items of urgent business received.

3           **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

4           **PUBLIC QUESTION TIME**

There were no public questions received.

5           **MINUTES OF CABINET MEETING HELD ON 26TH MARCH  
2018**

RESOLVED – That the minutes of the Cabinet meeting held on  
26<sup>th</sup> March 2018 be approved as a correct record.

6           **SECONDARY EDUCATION PROVISION - PROPOSAL TO  
EXPAND NORTH CHADDERTON SCHOOL**

The Cabinet gave consideration to a report of the Director of  
Early Education and Early Years which sought approval for a  
secondary school expansion in order to meet secondary places  
demand within the Borough.

The report provided details of the Council's statutory duty to  
provide sufficient school places within its area. As a result of the  
increase in primary numbers from 2011 onwards, there was a  
forecasted shortfall in secondary sector from September 2019  
and continuing in to future years.

Following the process for identifying school/setting expansion  
projects in the Education Provision Strategy and discussions  
with Education Provision Group, Cabinet was asked to agree the  
scheme for expansion at North Chadderton School.

Option 1 – Do nothing. This would mean the Local Authority was  
in breach of its statutory duty to provide sufficient school places  
across the Borough.

Option 2 – Approve the school expansion at North Chadderton  
School Secondary school was the number one priority for  
expansion on the expansion matrix taking into account  
oversubscription, site feasibility and cost effectiveness.

RESOLVED – That:

1. The scheme for expansion outlined in the report, proposal  
for expansion at North Chadderton School be approved.
2. The programme of expansion would be funded by the  
Education Basic Needs funding allocated to Oldham  
Council.

3. Authority be delegated to the Director of Education and Early Years to develop, consult upon and procure the school expansion.
4. The Director of Legal Services executes any relevant contracts and incidental and ancillary documentation in accordance with the agreed school expansions programme.

7 **CONTRACT AWARD: REPLACEMENT OF CIVIC CENTRE TOWER BLOCK LIFTS**

The Cabinet gave consideration to a report of the Executive Director, Economy, Skills and Neighbourhoods which sought approval to award a contract for lift replacement works at the Civic Centre Tower Block, as part of the Priority Backlog Maintenance Programme.

The lifts in the Civic Centre Tower were now 40 years and beyond the designed service life by over 10 years. Both lifts were experiencing constant minor failures with parts becoming obsolete. There was significant risk of failure with no possibility of effecting repairs.

The project was procured by an open tender route and evaluation of the tender submissions had sought to identify best value based upon a combination if economy and effectiveness. Option 1 – Do nothing. This not a viable option due to the reported current state of the lifts.

Option 2 – Accept the preferred tender.

RESOLVED – The Cabinet would consider the commercially sensitive information contained at Item 10 before making a decision.

8 **CORPORATE PERFORMANCE REPORT DECEMBER 2017**

The Cabinet gave consideration to a report of the Head of Business Intelligence which provided a review of Council performance for December 2017.

The report provided the Cabinet with an overview of the Council's performance against priorities outlined within the Corporate Plan, which had been monitored in the period October-December 2017.

It was reported that of the rated measures detailed within the report, 61% had met the target and 63% of the Corporate Plan Actions for this quarter were on track or had been met.

Options/Alternatives considered

To note the Council performance October to December 2017.

RESOLVED – That the Council Performance Report December 2017 be noted.

9 **EXCLUSION OF THE PRESS AND PUBLIC**

**RESOLVED** that, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraphs

3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

10

**CONTRACT AWARD: REPLACEMENT OF CIVIC CENTRE TOWER BLOCK LIFTS**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 7, Contract Award: Replacement of Civic Centre Tower Block Lifts.

RESOLVED – That the contract be awarded to Schindler Lifts to replace the two Civic Centre lifts for the sum detailed in the commercially sensitive report.

The meeting started at 6.00pm and finished at 6.05pm.



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## GM HEALTH AND CARE BOARD

### MINUTES OF THE MEETING HELD ON 16 MARCH 2018

Alzheimer's Society	Sue Clarke
Bury Council	Councillor Andrea Simpson Pat Jones-Greenhalgh
Bury CCG	Stuart North
Bolton CCG	Wirin Bhatiani
Carbon Literacy	Phil Korbel
Christie NHS FT	Tom Thorber
Dementia United	Rachel Volland
GM Mayor	Andy Burnham
GMCA	Lindsay Dunn Jamie Fallon
GM ACCGs	Rob Bellingham
GM H&SC Partnership Team	Karishma Chandaria Warren Heppolette Claire Norman Nicky O'Connor Dr Richard Preece Sarah Price Jon Rouse Vicky Sharrock Steve Wilson
GM Cancer Team	Claire O'Rourke David Shackley
GMCVO	Alex Whinnom
Healthwatch	Peter Denton
Manchester Foundation Trust	Kathy Cowell Darren Banks
Manchester Health and Care Commissioning	Ian Williamson

NW Boroughs Healthcare NHS FT	Simon Barber
Oldham Council	Councillor Eddie Moores
Oldham CCG	Julie Daines
Pennine NHS Trust	Karen Clough
Primary Care Advisory Group (Optometry)	Dharmesh Patel
Primary Care Advisory Group (Pharmacy)	Adam Irvine
Provider Federation Board	Ryan Donaghey
Rochdale MBC	Councillor Sara Rowbotham
Salford CC	Charlotte Ramsden
Salford CCG	Anthony Hassall
Salford Royal NHS Foundation Trust	Chris Brookes
SCN	Jeff Schryer
Stockport CCG	Gaynor Mullins
Stockport MBC	Councillor Wendy Wild
Tameside MBC	Councillor Brenda Warrington Steven Pleasant
Tameside NHS Foundation Trust	Karen James
Trafford Council	Gill Colbert
Trafford CCG	Cameron Ward
Wigan Council	Councillor Peter Smith (in the Chair) Stuart Cowley

Also present at the meeting was Alan Mills, to provide his experiences as a resident of GM living with dementia.

### **HCB 01/18 WELCOME AND APOLOGIES**

Apologies were received from;

Councillor Allan Brett, Eamonn Boylan, Matt Colledge, Julie Connor, Mayor Paul Dennett, Alan Dow, Noreen Dowd, Theresa Grant, Ranjit Gill, GM Deputy Mayor Beverley Hughes,

Tony Hunter, Kevin Lee, Councillor Richard Leese, Claire Molloy, Bob Morris, Councillor John Murray, John Patterson, Jim Potter, Councillor Rishi Shori, Steve Rumbelow, Jim Taylor, Tracey Vell, Dorothy Whittaker and Carolyn Wilkins.

## **HCB 02/18 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS**

The Chair passed on his appreciation to the personnel mentioned in the report of the Chief Officer and thanked them for their contributions to the Health Partnership and the Board.

## **HCB 03/18 MINUTES OF THE MEETING HELD 19 JANUARY 2018**

The minutes of the meeting held 19 January were agreed as a true record.

### **RESOLVED/-**

To approve the minutes of the meeting held on 19 January 2018.

## **HCB 04/18 CHIEF OFFICER'S UPDATE**

Jon Rouse, Chief Officer, Greater Manchester Health and Social Care Partnership (GMHSCP), provided an update on key items of interest across the GMHSC Partnership.

The following items were highlighted;

- It was reported that a 'devolution difference' communications and engagement campaign had been launched that week which aimed to demonstrate to staff, stakeholders and the public how health devolution was making a difference to the lives of the people of Greater Manchester. A devolution difference 'toolkit' would be available to assist staff and partners share the key messages and practical examples of successes;
- The World Health Organisation had announced that day that GM would be designated the UK's first Age Friendly City Region. Greater Manchester Combined Authority was working in partnership with the Centre for Ageing Better to develop and share innovative approaches to ageing across the city-region;
- GM had been successful in their bid to the Department for Digital, Culture Media and Sport for a significant grant to roll out fibre infrastructure. It was advised that this was fundamental for the ambition for digital interoperability and innovation within health and care. The Board were informed that this would be followed up by a bid to obtain status to become a digital care exemplar, which would attract additional resources to accelerate the interoperability of the digital system across GM;
- With regard to Urgent and Emergency Care performance, the Chief Officer paid tribute to the whole front line workforce in and out of hospital who had continued to deal with a level of unrepresented demand for services which had put significant pressure on patient flow. The work at Fairfield Hospital and Rochdale Infirmary was highlighted as an example of how working together across the health and care system could produce an incredible level of performance of maintaining A and E four hour performance;
- The Care Quality Commission (CQC) report into Pennine Acute Trust (PAT) had rated them as 'requires improvement' with 'good' leadership. This had improved from the previous overall inadequate rating. Although ongoing work was still required, it was noted that all inadequate ratings had been eliminated and 70% of all services were rated as either good or outstanding which demonstrated great progress;

- The CQC report into Greater Manchester Mental Health Trust had found them 'good' overall with 'outstanding' leadership. Credit was extended to all the staff involved in the merger of Manchester Mental Health Trust with Greater Manchester West Mental Health, for recognising the opportunities and making improvements a year into the Trust acquisition;
- Steve Wilson, Executive Lead, Finance & Investment, GM Health and Social Care Partnership provided the Board with an update on the financial performance of health and social care. It was reported that the current position for 2017/18 indicated a surplus of £1.3m against a planned deficit of £17.6m. Credit was extended for all the hard work undertaken in the individual organisations across the system. It was advised that the surplus was likely to grow once CCGs released the risk reserves that had been set aside. However, the Board were reminded that significant one off items had fed into the performance and there would be challenges over the forthcoming financial years.

The Chair reiterated his credit on behalf of the Partnership to staff across the system who have worked during high levels of demand over the winter period. The emphasis of the Partnership to work together to divert patients to treatment in the community was considered fundamental to secure improvements across the system.

## **RESOLVED/-**

To note the update report.

## **HCB 05/18 SCHOOL READINESS – THE HEALTH CONTRIBUTION TO EARLY YEARS**

Sarah Price, Executive Lead, Population Health and Commissioning, GMHSCP introduced a report which outlined the health contribution to improving levels of school readiness in GM.

The Board were informed that good health in the earliest years of a child's life was vital to achieving the ambition of making the greatest and fastest improvement to the health, wealth and wellbeing of the 2.8 million people of Greater Manchester. There was a firm commitment to transform the system from expensive and reactive to prevention and early intervention and at no stage was this considered more important than the 1001 critical days from conception to age two years.

The report identified how health partners were working with wider partners to develop a shared co-ordinated work programme to ensure that school readiness was a key priority across Greater Manchester. It had been identified that pregnancy and birth provided a critical window of opportunity when parents were particularly receptive to advice, support and guidance.

Karen Clough, Specialist Midwife in Public Health Surveillance, Saving Babies Lives at Pennine Acute Hospitals NHS Trust supplemented this with an update on the work being done to help people to give up smoking during pregnancy.

It was reported that rates of smoking during pregnancy varied across Greater Manchester, with some of the highest rates in Pennine. For example, smoking at delivery rate in Rochdale reached 17.4 % in February, which was well above the national average of 10.8%.

An overview of the Greater Manchester smokefree pregnancy scheme called Baby Clear which would enable women to access specialist help for their smoking addiction was provided to the Board. It was advised that the Greater Manchester approach was on a larger scale than projects delivered before, was research backed and based on changing the culture around smoking in pregnancy. Throughout, the consistent message would be, that smoking in pregnancy would result in ill health for mother and baby.

It was believed that with the expertise of staff, enthusiastic leadership, funding and the commitment that the GM smokefree pregnancy scheme provided, a real difference to smoking rates in pregnancy could be achieved. This could ultimately improve the health of women and families and would have long term impacts on the health of future generations, giving children in Greater Manchester the very best start in life in a smoke free environment.

Members offered their support for the report and the Baby Clear programme but highlighted the constraints of resources and the financial sustainability across localities for the vital programme of work. It was agreed that cuts to local government budgets made the implementation of the programmes difficult. However, new monies allocated from the transformation fund allowed investment into such programmes often in the most deprived communities. The Board were provided with an update on the digital fund and it was reported that funding had allowed for the roll out of mobile technology for health visitors which had enabled them to work more efficiently providing more time to support families. However, due to controls totals for both Tameside and Stockport not being agreed with NHS Improvement, access to capital funding for such investment was not available in those areas which was thus having a direct impact on families. Lobbying for access to discretionary capital, regardless of individual agreement on control totals would continue for those areas and be supported by the Partnership.

A member asked for clarification that the Baby Clear programme was only focused on tobacco smoking or included e cigarettes and vaping products. It was confirmed that at this stage tobacco related smoking was the primary focus.

The appetite for water fluoridation for the region in order to have the biggest impact on dental health inequalities was discussed and it was suggested that although it was a significant cost, it was a challenge that the Chair was keen to support and lead on.

The Chair offered support for the strategy but requested further information as to how the strategy would deliver the behaviour change required. It was suggested that the voluntary and community sector were utilised in order to influence behaviour change where possible. It was proposed that further information was requested from the GM School Readiness Board as to how the strategy would be implemented across the ten localities and in the service delivery areas where this would make a difference across the Partnership.

## **RESOLVED/-**

1. To note the content of the report and commit ongoing support to the ambition to increase the number of children who are school ready in GM;
2. To continue to lobby NHSI and Central Government on the accessibility of discretionary capital for all localities;
3. To provide further consideration to fluoridation across the region;
4. To request further details from the GM Schools Readiness Board on the implementation of the health contribution to school readiness.

## **HCB 06/18 CHILDREN AND YOUNG PEOPLE MENTAL HEALTH PROGRAMME UPDATE**

Simon Barber, Chief Executive, North West Borough Health Care and Chair of the Children and Young Peoples Mental Health Implementation Board provided an overview of the delivery to date of the Children and Young Peoples Mental Health Programme. It was reported that one in ten young people have a diagnosable mental health condition and 75% of adult mental illness begins before the age of 18. The Greater Manchester mental health ambitions, the achievements and the programme priorities for 2018-21 were outlined to the Board. Key reforms which included mental health leads in every school, new teams to support schools to meet mental health needs and shorter waiting times to get help and the deliverables were highlighted.

A video clip from a patient's story demonstrating the community eating disorder service was presented providing an insight into the collaborative work having an impact across GM. The service was developed on the core values of the thrive model which provided help, advice and the support required.

The Mayor of Greater Manchester welcomed the pace of the GM Mental Health Children and Young People Programme, but highlighted the importance of ensuring that consideration was provided to the voice of young people and their call for a curriculum for life. It was suggested that the Youth Combined Authority were invited to be involved in the development of the model outlined and highlighted that mental health was central for the wider life advice for children and young people. He further added that there should be specific connections to the wider life readiness agenda being developed and clear commitments to care leavers and young carers with regards to mental health.

In support of the programme, members reiterated the comments made by the Mayor with regard to children, young people and their parents being involved in the development of the pathways to ensure that a child friendly approach is adopted. It was highlighted that looked after children are often placed in boroughs where they have not originated from, it was recommended that this vulnerable group continue to receive the correct support and attention wherever they live. It was confirmed that the looked after children cohort were included within the whole programme and in particular with regard to the implementation of the crisis care model.

The Board welcomed the key reforms proposed with regard to support for schools and asked if there would be additional resources allocated alongside training. It was advised that training would be provided prior to any additional funding that maybe announced in the forthcoming Green Paper which would allow GM to be in a better placed position.

As localities faced increasing substantial financial challenges and new models of care were developed, innovative ways to engage the voluntary sector in the programme was emphasised as significant. Furthermore, the connection of models across the GM footprint and the sharing of best practice operating in districts was considered to be necessary. It was advised that the successful models implemented in localities would be developed to deliver single service specifications and consistency across GM.

The Board considered the role of technology and the growing body of research and evidence that suggested that social media impacted on the health and wellbeing of young people. It was proposed that further consideration and connections were made with the digital strategy

to ensure that the acceleration of the digital agenda did not have further bearing on the health and wellbeing of young people.

A member representing the voluntary sector provided the Board with reassurance that there had been a considerable level of engagement with young people, particularly with Children and Adolescent Mental Health Services commissioning and the work undertaken with young carers. There was a further offer of support from Healthwatch networks to help to develop the emerging agenda of mental health support for transition between Children's and Adult's services. The Board were informed that the voluntary sector and national charities had been engaged and were key partners in the delivery of all the identified workstreams.

It was confirmed that young people had assisted in the development of the programme and had provided consideration to the language used prior to implementation. Further engagement with the Children and Young People's Mental Health Implementation Board was being considered in order to provide an effective interface to monitor and provide an understanding as to whether programmes were beginning to make a difference to children and young people.

In welcoming the report, the Chair suggested the Children and Young People's Mental Health programme should be considered by the Youth Parliament. He reiterated the comments made by the Board with regard to the role of the voluntary and community sector.

#### **RESOLVED/-**

1. To note the progress update provided;
2. To note the comments from the Board with regard to continued children, young people, parental and carers involvement in service delivery and communication;
3. To provide the Children and Young People's Mental Health programme to the Youth Parliament for consideration and comment.

#### **HCB 07/18 DEMENTIA UNITED**

Anthony Hassall, Chief Operating Officer, Salford CCG provided the Board with an update on the Dementia United programme. It was highlighted that Dementia United continued to be a priority for Greater Manchester and the opportunities and developing work plan to mobilise a strategy and system response for people living with dementia and those who care for them aligned to the GM dementia standards was outlined in the report.

Anthony introduced Alan Mills, Sue Clarke and Dr Jeff Schryer to the Board and in doing so described them as being the important people to provide a view of the work being done to meet the strong commitment made to make GM the best place to live in the world with dementia. It was reiterated that there was a strong commitment to co design by involving those living with dementia, their carers, the voluntary sector and clinicians working in the field. Credit was extended to Sir David Dalton who had initiated the programme of work in GM.

An overview of the facts, aims of the programme, the journey so far and further work plan development was outlined to the Board. Alan Mills, who had been diagnosed with early on set dementia and Alzheimer's provided members with his experiences as a resident of GM living with dementia. He outlined the emotional and peer support that people with dementia required and described the variations offered at the specialist centres that perform further diagnosis and memory tests.

Sue Clarke from the Alzheimer's Society supplemented this by explaining that she had worked in the field of dementia over the last ten years across GM. She emphasised that people are more aware of the issues which those who have been diagnosed with dementia are living with and further encouraged members of the Board to provide support.

Dr Jeff Schryer, a GP in Bury provided an overview of the unique way in which Dementia United were working in partnership with people who suffer from dementia and their carers to help develop pathways. He provided an example of the work across the health and social care system and explained how it was making a difference to service delivery and provision.

The Chair thanked the individuals for the collective presentation which highlighted the exciting work underway to support people living with dementia. The Mayor of GM, reiterated his appreciation and acknowledged that support for people with dementia needed to be provided as well as the support delivered to people with cancer. He reflected that it had been confirmed that GM was the first UK's city region to be receive age friendly status by the World Health Organisation, which reaffirmed the strength of plans and vision. He suggested that the focus should be on age friendly rather than the dependency in order to achieve the full potential. It was confirmed that £1 million of funding had been announced by Sport England to promote physical activity for older people along with a GM Festival of Ageing on 2-15 July 2018, funded by the Heritage Lottery. It was emphasised that the language around contribution rather than dependency was important to the wider sense of maximising people's independence.

The Board were provided with an insight into the scheme introduced at Super League side Wigan Warriors reaching out to supporters with dementia and helping to tackle loneliness in the community. The club had set up a Rugby Memories group where fans of the team meet up once a week to watch an old game and reminisce about the glory days.

#### **RESOLVED/-**

1. To note the content of the report and proposed engagement with GM governing groups and localities;
2. To endorse the direction of travel;
3. To note the positive appreciation from the Board for the powerful presentation;
4. To note the announcement that GM was the first UK city region to receive Age Friendly status;
5. To note the announcement by Sport England that £1m of funding would be available to promote physical activity for older people;
6. To note the GM Festival of Ageing on 2-15 July 2018.

#### **HCB 08/18 UPDATE ON CANCER WORK**

Dr Richard Preece, Director of Quality, GMHSCP introduced a report which provided the Board with an update on cancer work across the Greater Manchester network. The report provided an overview, key data with associated commentary and outlined future priorities. The 2017 Report of the Greater Manchester Cancer Board, published in February 2018 which outlined many of the signature programmes in more depth was appended to the report.

It was reported that good progress was being made against the targets described in the 4-year GM Cancer Plan of Feb 2017 and also the cancer related aspects of the NHS planning guidance. The current highest priorities related to delivering accelerated pathways in lung,



colorectal, prostate and upper gastrointestinal cancer, alongside specific additional work in lung cancer, and delivery of the recovery package.

David Shackley, Medical Director and Claire O'Rourke, Lead Nurse, Greater Manchester Cancer supplemented the report with an overview of the highlights from the previous year and the forthcoming priorities from a professional perspective and progress for patients. Members were encouraged to attend the first GM Cancer Conference scheduled for 26 November 2018.

In welcoming the report the Chair acknowledged the work of the GM Cancer Board and the impressive achievements made in a short space of time.

#### **RESOLVED/-**

1. To note the progress made across the GM Cancer system;
2. To endorse the current approach and priorities;
3. To note the encouragement for members to attend the GM Cancer Conference on 26 November 2018.

#### **HCB 09/18 HEALTHWATCH IN GREATER MANCHESTER – PROGRESS UPDATE**

Peter Denton, Healthwatch Liaison Manager, Healthwatch in Greater Manchester introduced a report which provided an update of the first year of the GM Liaison function and identified development areas for Healthwatch for the coming year.

The report highlighted the statutory functions of local Healthwatch, particularly in terms of its role in assessing the quality of health and care services and in supporting community engagement.

It was reported that local Healthwatch priorities had been mapped against GM Health and Social Care plans. It was noted that Healthwatch priority activity with the Partnership was closely aligned with implementation of the Mental Health Strategy; Theme 3 Standardisation of Acute Hospital Services activity; and supporting effective engagement in the development and implementation of locality plans.

It was confirmed that Healthwatch had secured representation on a range of the Partnership's governance boards for both Mental Health and Theme 3 as well as at a strategic level. Healthwatch had also developed a process of aggregating patient, service user and carer feedback to inform its role on the GM Quality Board.

#### **RESOLVED/-**

1. To receive and note the contents of this report;
2. To reaffirm support for all members of the Partnership to work collaboratively with Healthwatch both at locality and Greater Manchester levels.

#### **HCB 10/18 CARBON LITERATE HEALTH AND SOCIAL CARE – SALFORD LOCALITY PRESENTATION**

Charlotte Ramsden, Strategic Director for Community, Health and Social Care, Salford City Council introduced a presentation on behalf of Councillor John Merry, Deputy City Mayor, Salford Council. The Board were provided with an overview of the impact of the Boxing Day

floods in 2016, with regards to adopting a commitment to become more carbon literate and responsible.

The Board were informed of the collective work to develop the opportunity across health and social care to become carbon literate and the ambition to make Greater Manchester one of the leading green cities in Europe. It was advised that to help realise these ambitions, a landmark Green Summit would be held on 21 March 2018.

Phil Korbel, Director Carbon Literacy Project described the added value in engaging people to participate in carbon literacy in order to prevent harm and promote well-being. The scale of the challenge in GM to obtain zero emissions by 2038 in response to the Paris Agreement was highlighted to the Board.

It was advised that Salford CCG would be the first carbon literate NHS organisation. Anthony Hassall informed members that Salford CCG would take forward the issue of carbon literacy and the impact of pollution across GM health and social care providers and CCG's.

The Mayor highlighted the opportunities from a health and economic perspective and encouraged organisations to make a pledge at the Green Summit. The individual benefits for organisations in terms of savings along with an overview of the GM plastics campaign to eliminate single use plastics was provided to the Board.

#### **RESOLVED/-**

1. To note the update provided;
2. To note the drive to eliminate single use plastics in GM;
3. To provide further consideration as individual organisations to making a pledge in advance of the Green Summit.

#### **HCB 11/18 DATES OF FUTURE MEETINGS**

Friday 11 May 2018	10:00am – 12:00 noon	Council Chamber, Manchester Town Hall
Friday 13 July 2018	10:00am – 12:00 noon	Council Chamber, Trafford Town Hall
Friday 14 September 2018	10:00am – 12:00 noon	Number One Riverside, Rochdale Council

- Present: Councillors Murphy (in the Chair)
- Ali, Bellamy, Cummings, Driver, Emmott, Fitzpatrick, Hewitt, Holden, Jones, Lancaster, Quinn, Shilton-Godwin, Young and Zaman.
- Officers Clerk to the Authority, Treasurer & Deputy Clerk, Solicitor, Director of Contract Services, Deputy Treasurer, Head of Corporate Services, Interim Programme Director (Commercial), Head of Organisational Development and Administration, and Senior Governance and Scrutiny Officer.
- Also Present Councillor Chris Gordon and Jackie Njoroge, Independent Chair the Audit & Standards Committee

**108. Apologies for Absence**

Apologies for absence were received and noted from Councillors Brock (Oldham), Iqbal (Bolton) Piddington (Tameside) and Smart (Stockport).

**109. Urgent Business, if any, introduced by the Chair**

**a) Welcome**

The Chair extended a welcome to those present to what would be the last meeting of the Greater Manchester Waste Disposal Authority. Particular welcomes were extended to Councillor Chris Gordon, a previous Vice Chair of the Authority and Jackie Njoroge, Independent Chair the Audit and Standards Committee.

**b) Late Items**

Members noted that the Chair had agreed to take the following items as late items, in order for Members to receive the most up to date position:-

- Item 5 - Minutes of the Audit and Standards Committee, held on 28<sup>th</sup> February 2018;
- Item 13a – GMCWR Board Further Update.

**110. Declarations of Interest in any contract or matter to be discussed at the meeting**

There were no declarations of interest made by any Member in relation to any matter on the agenda.

**111. Minutes of the Authority, held on 8th February 2018**

The Minutes of the meeting of the Authority, held on 8 February 2018 were submitted for consideration as a correct record.

**RESOLVED:**

That the minutes of the meeting of the Authority, held on 8 February 2018, be approved as a correct record.

**112. Minutes of the Audit and Standards Committee held on 28th February 2018 (to follow)**

The Minutes of the meeting of the Authority's Audit and Standards Committee, held on 28 February 2018 were submitted.

**RESOLVED:**

That the minutes of the meeting of the Authority, held on 28 February 2018, be noted.

**113. Public and Members' Question Time (time limited to 15 minutes)**

There were no questions from members of the public or Members received.

**114. Audit & Standards Committee Annual Report for the 2017/18 Municipal Year**

The Chair of the Audit and Standards Committee presented a report which provided Members with an outline work undertaken by the Audit & Standards Committee during the last Municipal Year in the form of an Annual Report (Appendix A), in discharging its terms of reference and hence providing assurances to Members about the effectiveness of the Authority's Corporate Governance objectives.

In receiving the report, the Chair thanked the Independent Members, Jackie Njoroge, Chair of the Audit and Standards Committee, Ian Thomson and David Tomlinson, for their hard work in scrutinising the work of the Authority and for their independent advice.

**RESOLVED:**

- 1) That the work of the Audit and Standards Committee and the positive assurances about Corporate Governance and Standards in 2017/18, be noted.
- 2) That Authority Members place on record their thanks to Independent Members Jackie Njoroge, Chair of the Audit and Standards Committee, Ian Thomson and David Tomlinson, for their hard work in scrutinising the work of the Authority and for their independent advice.

**115. Performance Monitoring 2017/2018**

The Head of Corporate Services provided Members with a summary of the unverified performance against the key corporate objectives in the Authority's Business Plan for 2017-2018.

**RESOLVED:**

That progress being made against the key corporate objectives in the Business Plan from April 2017 to March 2018, be noted.

#### **116. Review of the Waste Management Strategy**

The Head of Corporate Services presented a report which set out the work that had commenced in relation to the review of the Authority's Waste Management Strategy (WMS). An outline of the Waste Management Strategy was circulated.

In receiving the report, a Member highlighted the difficulties in developing a coherent Waste Management Strategy for Greater Manchester in the absence of an England Waste Strategy and noted that the Government should be contacted to this end. In addition, the potential for changes in legislation following Brexit may need to be addressed.

Members welcomed the work taking place on the Salford flats food waste initiative.

#### **RESOLVED:**

- 1) That the move to wider scoped Resources and Waste Strategy, as set out in the report be agreed; and

That it be agreed that officers be requested to commence a public consultation, on the basis of the content of the presentation, with the view for the Strategy to be approved by March 2019.

#### **117. Communications and Behavioural Change 2018/19 Delivery Plan, Including Resource Greater Manchester**

The Head of Contract Services and the Interim Head of Behavioural Change and Communications, provided a report which updated Members on the delivery of the approved detailed and budgeted delivery action plan 2018 - 2019. Members noted that the report included delivery against this plan for both the Communications and Behavioural Change Strategy and Resource Greater Manchester programme.

In welcoming the report, Members noted that the behavioural change focus was to change from food waste to paper and card would not alter the current food waste initiatives.

A Member suggested that where new initiatives are to be undertaken, Members were to be informed in order to advise local colleagues.

#### **RESOLVED:**

That the good progress made across both work streams and the output of the review process which have fed into the full delivery plan up to March 2019, be noted.

#### **118. Waste Directorate Plan 2018/2020**

Members considered a report of the Treasurer & Deputy Clerk, the Director of Contract Services and the Head of Corporate Services, which sought their approval of the Waste Directorate Plan for 2018-2020, as set out at Appendix A to the report.

#### **RESOLVED:**

That approval of the Waste Directorate Plan for 2018-2020, as attached to the report at Appendix A, be granted.

#### **119. Exclusion of Press and Public**

That, in accordance with Section 100(4) of the Local Government Act 1972 the public be excluded from the meeting at this juncture for the following business on the grounds that it involves the disclosure of exempt information as defined in the respectively indicated paragraph 3 and that it would not be, on balance, in the public interest to disclose the information to the public because disclosure would be likely to breach the reasonable requirements of companies to commercial confidentiality at this stage of the procurement process.

#### **120. GM Combined Waste and Recycling (GMCW&R) Shareholder Update Report**

The Solicitor reiterated the confidentiality of the reports and that those presentment were able to do so under professional privilege.

The Directors and Company Secretary of GMCW&R (acting on both the Company its parent, Hold Co) are producing this update report for its Shareholders, the Authority, to advise on the work they are carrying out to deliver the Authority's direction of achieving a solvent winding-up of the companies and hence prevent issues that otherwise could arise at year end.

##### **RESOLVED:**

- 1) That the progress update and those proposed next actions, as set out in the report, be noted.
- 2) That Members formally recognise the work of the Directors and the Company Secretary in winding up the Company and place on record the Authority's thanks in that regard.

#### **121. Impacts on the Global Market for Recyclable Commodities Following Changes and Restrictions to Import Policies in China**

The Head of Contract Services introduced a report which provided an update and advised Members on the position in relation to restrictions on imports of recyclable materials by China, and the actions that Viridor Resource Management are taking to mitigate the impact.

##### **RESOLVED:**

- 1) That the impact on the recyclable commodity outlet markets, as a consequence of changes and restrictions to import policies in China be noted; and
- 2) That the focus of communications activities on reducing contamination, as set out in the report, be supported.

#### **122. Contract Progress Update**

The Treasurer and Deputy Clerk, Director of Contract Services, and Interim Programme Director submitted a joint report and presentation which updated Members on:-

- a) Interim Contract (Run off) with Viridor Waste (Greater Manchester Limited (VWGM)) progress update;
- b) Facility modifications and staffing impact;
- c) The arrangements to formally sign the Runcorn Thermal Power Station (TPSCo) Residual Value Contract (RVC);
- d) Winding up of our wholly owned company, Greater Manchester Combined Waste and Recycling (GMCWR);

- e) Insurance cover and claims;
- f) Progress with the procurement of replacement operating contracts;
- g) Progress with the production of a base case 'as is', plus efficiency savings, financial model (Reference Project);
- h) Discussions with the Department for the Environment and Rural Affairs (Defra) in respect of the Private Finance Initiative (PFI) Grant; and
- i) The transition to the GM Combined Authority (GMCA) and emerging interim Governance arrangements.

**RESOLVED:-**

- 1) That the satisfactory progress on delivery in the current financial year, but that financial performance is likely to be impacted by the significant variations in recyclable income, as set out in section 4 to the report, be noted;
- 2) That the timetable for facility modifications, and potential impact on staffing, as set out in sections 5 and 7 to the report, be noted;
- 3) That approval in principle be granted for the progressing proposals to improve performance at Household Waste Recycling Centres (HWRC's), in the event that an appropriate business case/delivery model can be agreed, as set out in section 6 to the report;
- 4) That the final arrangement to conclude the RVC, and authorises the Treasurer & Deputy Clerk to sign the Contracts Act Certificate and agree the provision of an indemnity for that action, as set out in section 8 to the report, be noted;
- 5) That the actions by the Directors of GMCWR to maximise value from the Company, and ensure its solvent winding up, as set out in section 9 to the report, be confirmed, and that it be noted that an Authority side letter on the solvent winding up of the Company was to be issued;
- 6) That the position on insurance cover and claims, as set out in sections 10 and 11 to the report be noted and that the Chief Executive, GMCA and the Clerk to the Authority, in consultation with Councillor Anstee, Chair of the Waste Advisory Group and Councillor Ganotis, GMCA Lead Member for Environment, Green Spaces and Air Quality, be granted delegated authority to any action required to secure appropriate cover prior to the 8th April 2018 renewal date;
- 7) That the continued good progress with the procurement of Operating Contracts, and approves the revised timetable, as set out in paragraph 12.5 to the report;
- 8) That the compilation of a reference project, as set out in section 13 to the report be noted; and
- 9) That the latest position on PFI Credit Grant, as set out in section 14 to the report and update on transition to GM Combined Authority be noted and to also note emerging interim Governance proposals, as set out in section 15 to the report.

**123. Authority to pass resolution to open the meeting up to the Press and Public**

Members considered opening up the remaining business to the public.

**RESOLVED:**

That the meeting be opened to the press and public for the remaining items contained within the agenda.

**124. GMWDA - 32 Years in the Making**

The Director of Contract Services introduced a presentation which showcased the work and achievements of the Waste Authority from its inception in 1986 to date.

In celebrating the work of the Authority, Members paid tribute to the hard work, diligence and support afforded them by officers of the Waste Authority throughout their involvement with the Authority.

**RESOLVED:**

- 1) That the informative presentation setting out the achievements of the Waste Disposal Authority since its inception in 1986 be received and noted
- 2) To place on record the thanks of all Members for the hard and diligent work undertaken by officers of the Waste Disposal Authority and for their support.

**125. GMCWR Board Update - Supplement to the Agenda**

The meeting opened at 1.30 pm and closed at 3.56 pm

GMWDA



**DRAFT MINUTES OF THE PROCEEDINGS OF THE MEETING OF THE TRANSPORT FOR GREATER MANCHESTER COMMITTEE (TfGMC), HELD 16 MARCH 2018 AT THE MECHANICS INSTITUTE, MANCHESTER**

**PRESENT**

Councillor David Chadwick	Bolton
Councillor Stuart Haslam	Bolton
Councillor Guy Harkin	Bolton
Councillor Noel Bayley	Bury
Councillor Andrew Fender (Chair)	Manchester
Councillor Naeem Hassan	Manchester
Councillor Dzidra Noor	Manchester
Councillor Mohon Ali	Oldham
Councillor Chris Goodwin	Oldham
Councillor Howard Sykes	Oldham
Councillor Shakil Ahmed	Rochdale
Councillor Phil Burke	Rochdale
Councillor Patricia Sullivan	Rochdale
Councillor Shah Wazir	Rochdale
Councillor Roger Jones	Salford
Councillor Barry Warner	Salford
Councillor Christine Corris	Stockport
Councillor Annette Finnie	Stockport
Councillor Tom Grundy	Stockport
Councillor John Taylor	Stockport
Councillor Warren Bray	Tameside
Councillor Doreen Dickinson	Tameside
Councillor Peter Robinson	Tameside
Councillor Rob Chilton	Trafford
Councillor Michael Cordingley	Trafford
Councillor June Reilly	Trafford
Councillor Mark Alred	Wigan
Councillor James Grundy	Wigan
Councillor Eunice Smethurst	Wigan

## **OFFICERS IN ATTENDANCE:**

Howard Hartley	Interim Head of Facilities Management, TfGM
Jon Lamonte	Chief Executive, TfGM
Bob Morris	Chief Operating Officer, TfGM
Steve Warrener	Director of Finance & Corporate Services, TfGM
Simon Warburton	Transport Strategy Director, TfGM
Caroline Whittam	Rail Programme Manager, TfGM
Jenny Hollamby	Governance & Scrutiny, GMCA

## **SECTION 1            STANDING ITEMS**

### **TfGMC18/63            APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Azra Ali (Manchester), Councillor Rhyse Cathcart (Bury), Councillor Robin Garrido (Trafford), Councillor Lynne Holland (Wigan) and Councillor Chris Paul (Manchester)

### **TfGMC18/64            CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS**

The Chair welcomed Councillor Shakil Ahmed (Rochdale) who had replaced Councillor Shah Wazir (Rochdale) on the Committee and on the Capital Projects and Policy Sub-Committee.

A presentation on the May 2018 rail timetable would follow after the meeting for Members. At the rise of the presentation a Greater Manchester Accessible Transport Limited (GMATL) Board meeting would take place.

### **TfGMC18/65            DECLARATIONS OF INTEREST**

Steve Warrener (TfGM), Councillor Roger Jones (Salford), Councillor Mark Aldred (Wigan) and Councillor Andrew Fender (Manchester) declared a personal and prejudicial interest in Item 8 – 2018/19 Transport Levy Budget by virtue of them being directors of the GMATL Board.

Councillor James Grundy (Wigan) declared personal non prejudicial interest in Item 9 – Developing the 2040 Strategy and all matters in relation to HS2 by virtue of his property being affected.

### **TfGMC18/66            MINUTES OF THE LAST MEETING HELD ON 12 JANUARY 2018**

The minutes of the previous meeting dated 12 January 2018, were submitted for consideration.

**RESOLVED/-**

That the minutes of the previous meeting dated 12 January 2018, be approved as a correct record.

**TfGMC18/67            MINUTES FROM SUB COMMITTEE MEETINGS**

**a.        Bus Network and TfGMC Services Sub Committee**

The minutes of the Bus Network and TfGMC Services sub Committee meeting which took place on 9 March 2018, were submitted at the meeting.

**RESOLVED/-**

That the minutes of the Bus Network and TfGMC Services Sub Committee meeting, held on 9 March 2018, be noted.

**b.        Capital Projects and Policy Sub Committee**

The minutes of the Capital Projects and Policy Sub Committee meeting, which took place on 9 February 2018 were submitted.

**RESOLVED/-**

That the minutes of the Capital Projects and Policy Sub Committee meeting, held on 9 February 2018, be noted.

**c.        Metrolink and Rail Sub Committee**

The minutes of the Metrolink and Rail Sub Committee meeting, which took place on 2 February 2018 were submitted.

**RESOLVED/-**

That the minutes of the Metrolink and Rail Sub Committee meeting, held on 2 February 2018, be noted.

**TfGMC18/68            REGISTER OF KEY DECISIONS: 1 MARCH TO 31 MARCH 2018**

Members considered the Register of Key Decisions, which set out details of key transport decisions that the Committee and its Sub Committees would make over the upcoming month. Those key transport decisions that would be considered by GMCA were also included for information.

## **RESOLVED/-**

That the Register of Key Decisions be noted.

### **SECTION 2 TfGMC RECOMMENDATIONS FOR FURTHER APPROVAL BY GMCA**

#### **TfGMC18/69 TEMPORARY BUS STOP CLOSURES – INTRODUCTION OF A CHARGING SCHEME**

Consideration was given to a report that informed Members of the proposal to introduce a charging process when undertaking temporary bus stop closures.

Questions raised were noted as follows:

- A Member asked about the funds raised from the scheme and if they could be used to improve bus shelters. Whilst it was a good idea, there was no shelter outstanding list and funding would be required from the capital programme. Councillor Guy Harkins (Bolton) comments that any additional income was prioritized for use across the TfGM portfolio.
- Officers were asked about the charge and how this compared to other authorities. Prices varied considerably and some did not charge at all. Liverpool Region Transport Partnership charged £125 but they did outsource the work. Warrington Borough Council charged between £75 and £150 dependent on the notice period given. Strathclyde Partnership for Transport charged £100 per stop closure.
- A Member enquired about TfGM costs and suggested a daily charge would keep organisations focused. Another Member recommended that the charge should increase if organisations kept the stop closed for longer than agreed. It was confirmed that the TfGM cost was on average £80 plus an administration fee. Monitoring of the roadworks would be undertaken through the GRAMPS (greater Manchester Road Access Permit Scheme) system.
- A Member asked about charities that needed to close stops. It was clarified that charities would be excluded from the charge.

When the annual review of the scheme was undertaken, Officers agreed to take Members comments on board.

## **RESOLVED/-**

That Members noted the report and approved the proposals to implement the Bus Stop Closure Charging Scheme from 6 May 2018.

## **SECTION 3            ITEMS FOR RESOLUTION BY TFGMC**

### **TfGMC18/70            2018/19 TRANSPORT LEVY BUDGET**

A report was presented that updated the Committee on the Transport Levy Budget following approval of the 2018/19 Transport Levy by the GMCA on 26 January 2018.

It was clarified that a total of £10.5m of funding was requested to fund scheme development work. To date this had been funded from a combination of transport reserves and earn back funding. A further release of £5.5m was requested from, and approved by the GMCA, to be funded from transport reserves in 2018/19 to allow for this work to be continued in order to support the Greater Manchester Spatial Framework (GMSF) and the broader GM growth agenda.

Officers agreed to provide Members with the number of people who were consulted about the Ring and Ride price increase following the meeting.

#### **RESOLVED/-**

That Members:

1. Noted the Transport Levy and the proposals approved by GMCA on 26 January 2018, which was for an increase in overall funding of £1.25 million compared to 2017/18, after accounting for usage of reserves and the introduction of a Mayoral Precept, which would fund some costs which were previously funded from the Levy.
2. Approved the proposed increase in Bus Station Departure Charges of two pence (3.2%), with effect from May 2018.
3. Agreed the proposed changes in Local Link; TfGM Schools Weekly Pass fare of increases in line with the Retail Price Index (RPI) from April 2018.
4. Noted that the budget approved by GMCA on 26 January 2018 included a grant of up to £4.3 million for GMATL.
5. Agreed the proposed changes to Ring and Ride fares, after April 2018, set out in section 4.13 of the report.

## **SECTION 4            ITEMS FOR INFORMATION**

### **TfGMC18/71            DEVELOPING THE 2040 STRATEGY**

Members considered a report that updated Members on the next stages in the delivery of the Greater Manchester 2040 Strategy, which provided an overall strategic framework for the development and management of the Greater Manchester transport network.

The Transport Strategy Director led Members through the report, the main discussions covered:

- Members were delighted that the GMSF and transport strategy worked together and were mutually supportive. Further reports on this would be welcomed. It was noted that there had been close work at Greater Manchester level and with senior district Officers. Further reports would be provided.
- A Member pointed out that there had been no real spend in terms of design standards of bus stops and other infrastructure to meet 21<sup>st</sup> century travel. Work would be focused through the streets for all project to future proof.
- The public health report for Stockport Council included a chapter about a hyperloop. Officers advised that the report discussed how active TfGM was looking at the range of new mobility modes across the city region. Modern internet technology was being considered to help people navigate through the city.
- A discussion took place about the North West quadrant study, which was about making improvements to the North West quadrant of the M60, improving strategic and regional connectivity in the Manchester area. It would inform further work being carried out to develop the options for intervention. Based on work so far, it had identified potential packages of improvements to transport in the North West. Discussions surrounded air quality and a multi-modal solution, the planning process, congestion, timelines, employment and planning for clustering, GMSF, congestion and the Rochdale to Eccles interchange.
- Members suggested that there was no joined up thinking in terms of the M60 quadrant - M58 junction and asked if there was a definitive position. Officers explained that work would take place over the next 12 months on a number of shortlisted options. It was envisaged that a preferred option would be reached by 2018/19 and investment could be made in 2020.

#### **RESOLVED/-**

That Members noted the report.

#### **TfGMC17/72 RAIL FRANCHISING & WEST COAST PARTNERSHIP**

A report was considered that informed Members of TfGM's approach to influence bidders for forthcoming rail franchise renewals, particularly the West Coast Partnership.

Members raised a number of questions, which were noted as follows:

- Regarding the priorities for the west coast franchise, a Member would have liked to have seen more than one direct train per day from Bolton to London. Officers explained that the TPE Scotland service would be returning to the Bolton corridor once the electrification project was completed. However, the service would still go via Wigan for an interim period following the May 2018 rail timetable change.
- It was highlighted that in each district, residents used other elements within the transport system and it was important that considerations were given to the bigger overall integrated network.
- Officers offer to provide Members with full consultation responses following the meeting on request.
- In terms of price increases, Officers agreed to provide Members with the consultation response on request. Discussion were taking place with bidders in anticipation of the issue of the invitation to tender (ITT).
- A Member pointed out there had been massive price increases on the West Coast and asked if something could be put in the tender documents about this. Officers explained that this report was a request for endorsement of TfGM's approach to influence bidders and that they could not dictate the tender documentation requirements.

## **RESOLVED/-**

That Members endorsed the approach set out in the report for engaging with bidders for forthcoming rail franchise renewals in order to realise the aspirations detailed in TfGM's consultation responses.

### **TfGMC17/73            EXCLUSION OF THE PRESS AND PUBLIC**

That in accordance with Section 100(4) of the Local Government Act 1972, the public and press be excluded from the meeting at this juncture for the following business on the grounds that it involves the disclosure of exempt information as defined in the respectively indicated paragraph(s) of Part 1 of Schedule 12A of the Act.

It would not be, on balance, in the public interest to disclose this information to the public and press for the reasons indicated within the reports.

### **SECTION 5            ITEMS FOR RESOLUTION BY TfGMC**

#### **TfGMC17/74            PROPERTY TRANSACTIONS**

A report was presented that sought the approval of the Committee to the proposed property transactions detailed in the report.

**RESOLVED/-**

That Members approved the property transactions as detailed in the report.

**TfGMC17/75                    GREAT MANCHESTER CASUALTY REDUCTION PARTNERSHIP  
2018-19**

Consideration was given to a report that sought approval of the budget for the Greater Manchester Casualty Reduction Partnership and gave an update on the delivery of schemes by Greater Manchester partners.

**RESOLVED/-**

That Members approved the budget for 2018/19 for the Greater Manchester Casualty Reduction Partnership.

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Following the meeting, a presentation was made to Councillor Andrew Fender (Manchester) who was standing down as Chair of TfGMC after the May 2018 elections. Councillor Guy Harkin (Bolton) thanked Councillor Fender for his 40 years of public service that went back to 1977. Councillor Fender was recognised for team working, and being fair and inclusive. All Members and Officers wished him a long and happy retirement. Councillor Fender was surprised and delighted with the gifts he was presented with. He wished everybody health and happiness for the future. He hoped Members would rise to meet the challenges for the people of Greater Manchester. Officers said it had been a pleasure and a privilege to work with Councilor Fender.

At the rise of the presentation, Members received a presentation about the May 2018 rail timetable. It was agreed that he presentation would be circulated to Members. A GMATL Board meeting followed the presentation.



**MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED  
AUTHORITY, HELD ON FRIDAY 23 FEBRUARY 2018  
AT WIGAN TOWN HALL.**

**PRESENT:**

Greater Manchester Mayor	Andy Burnham
Deputy Mayor (Police and Crime)	Baroness Beverley Hughes
Bolton	Councillor Linda Thomas
Bury	Councillor Eamonn O'Brien
Manchester	Councillor Richard Leese, (Deputy Mayor)
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Alex Ganotis
Tameside	Councillor Brenda Warrington
Trafford	Councillor Sean Anstee
Wigan	Councillor Peter Smith

**OTHER MEMBERS IN ATTENDANCE:**

Fire Committee, Chair	Councillor David Acton
GMWDA, Chair	Councillor Nigel Murphy
TfGMC	Councillor Guy Harkin
Bolton	Councillor Anne-Marie Watters
Manchester	Councillor Angelicki Stogia
Rochdale	Councillor Sara Rowbotham
Salford	Councillor Paula Boshell
Stockport	Councillor Wendy Wild
Tameside	Councillor Lynn Travis
Trafford	Councillor Dylan Butt
Wigan	Councillor Jennifer Bullen

**OFFICERS IN ATTENDANCE:**

GMCA Chief Executive	Eamonn Boylan
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee
Bolton	Tony Oakman
Bury	Pat Jones Greenhalgh
Rochdale	Steve Rumbelow
Salford	Ben Dolan
Stockport	Pam Smith

Tameside	Steven Pleasant
Trafford	Theresa Grant
Wigan	Donna Hall
TfGM	Amy Harhoff
GMFRS	Dawn Docx
GMCA	Simon Nokes
GMCA	Sylvia Welsh
GMCA	Nicola Ward

### **GMCA 33/18 APOLOGIES**

Apologies for absence were received and noted from Councillor Rishi Shori (Bury – Councillor O’Brien attending), Councillor Jean Stretton (Oldham), Councillor A Simpson (Bury), Councillor Laura Evans (Trafford), Councillor Andrew Fender (TfGM), Joanne Roney (Manchester), Carolyn Wilkins (Oldham), Jon Lamonte (TfGM) and Jon Rouse (GMHSCP).

### **GMCA 34/18 CHAIR’S ANNOUNCEMENTS AND URGENT BUSINESS**

#### **1. Condolences**

The GM Mayor expressed his condolences to the families of Councillor Sheila Newman and Councillor Sue Dearden who had recently passed away.

### **GMCA 35/18 DECLARATIONS OF INTEREST**

There were no declarations of interest made by any member of the GMCA in relation to items on the agenda.

### **GMCA 36/18 MINUTES OF THE GMCA MEETINGS HELD ON 26 JANUARY 2018 AND 20 FEBRUARY 2018.**

The minutes of the GMCA meetings held 26 January 2018 and 20 February 2018 were submitted for consideration.

#### **RESOLVED/-**

That the minutes of the GMCA meetings held on 26 January 2018 and 20 February 2018 be approved as a correct record.

### **GMCA 37/18 MINUTES OF THE GMCA ECONOMY, BUSINESS GROWTH AND SKILLS OVERVIEW AND SCRUTINY COMMITTEE**

#### **RESOLVED /-**

That the minutes of the GMCA Economy, Business Growth and Skills Overview and Scrutiny Committee held on the 9 February 2018 be noted.

**GMCA 38/18 MINUTES OF THE GMCA CORPORATE ISSUES AND REFORM OVERVIEW AND SCRUTINY COMMITTEE**

**RESOLVED /-**

That the minutes of the GMCA Corporate Issues and Reform Overview and Scrutiny Committee held on the 20 February 2018 be noted.

**GMCA 39/18 MINUTES OF THE GMCA HOUSING, PLANNING AND ENVIRONMENT OVERVIEW AND SCRUTINY COMMITTEE**

**RESOLVED /-**

That the minutes of the GMCA Housing, Planning and Environment Overview and Scrutiny Committee held on the 15 February 2018 be noted.

**GMCA 40/18 CARE 2020**

This item was withdrawn from the agenda at the request of the Chair.

**GMCA 41/18 GM HOUSING DEAL**

Salford's City Mayor Paul Dennett introduced a report which described the ongoing conversations with Government regarding a Housing Deal for GM and sought permission from the GMCA to delegate authority to the GMCA Chief Executive, in consultation with the Portfolio Lead and Lead Chief Executive for Housing, Planning & Homelessness to agree a deal, if necessary, ahead of the next meeting of the GMCA. He proposed an amendment to the recommendation contained within the report to include the addition of the GM Mayor be added to the delegation.

The GM Mayor added that Government was keen to conclude the Housing Deal in the next few weeks, notwithstanding that the deal does need to be the right deal for GM adding that the detail of the Housing Deal it was crucial to preparing the GM Spatial Framework. He further thanked Paul Dennett for all his work to date in progressing the proposed deal.

**RESOLVED /-**

That authority be delegated to the Chief Executive of the GMCA, in consultation with the GM Mayor, City Mayor Paul Dennett (Portfolio Lead) and Steve Rumbelow (Lead Chief Executive) of Housing, Planning and Homelessness to agree a Housing Deal with Government (if necessary) ahead of the next meeting of the GMCA.

## **GMCA 42/18 GROWTH DEAL – WIGAN A49 LINK ROAD REQUEST FOR FULL APPROVAL AND FUNDING**

The GM Mayor introduced a report which sought full approval and the release of necessary funding to enable the delivery of the Wigan A49 Link Road. He reported that the west-east connectivity across Wigan was required to improve journey times and productivity and emphasised the strategic importance of this scheme in preparing for future schemes.

Councillor Peter Smith, Leader of Wigan Council, expressed his appreciation to the GMCA for their support regarding this project which has been ongoing for some time.

### **RESOLVED /-**

That Full Grant Approval for the Wigan A49 Link Road and the associated release of the remaining £9.226m, of the total £10.295m, of funding from the Local Growth Deal budget to enable the delivery of the scheme be approved.

## **GMCA 43/18 BREXIT MONITOR – FEBRUARY UPDATE**

Councillor Richard Leese, Deputy Mayor and GMCA Portfolio Lead for Business and Economy introduced a report providing members with an update on the key economic and policy development in relation to the UK's decision to leave the European Union. He took members through the latest Brexit Monitor report which described ongoing national discussions and detailed the level of impact anticipated for the North West economy. GM were also undertaking their own Impact Assessment over the forthcoming weeks on all Brexit scenarios.

He also highlighted the importance of rebalancing the economy outside of the South East of England, suggesting that work around the skills agenda was key to support GM could quickly build some resilience against the outcomes of Brexit. In order for this to happen, the pace of progression must increase through further conversations with Government regarding the devolution of skills funding and the development of a Local Industrial Strategy.

The GM Mayor added that the UK were now entering into a serious phase of discussions which would shape any future deal that it was unacceptable that GM still does not have a permanent seat at the Brexit negotiations, where difficult trade-offs may be made between different sectors of the economy. He also stressed that the situation cannot continue and it was too important to the GM Economy.

In a recent meeting the Brexit Secretary provided assurance that an analysis of what Brexit scenarios might mean for regional and GM economy had not been undertaken, however, a recent article had appeared in the media a few weeks ago which looked like regional analysis.

Councillor Richard Leese confirmed that such representations would be made to the Brexit Select Committee on the 19 March 2018.

**RESOLVED /-**

1. That the Brexit Monitor for February 2018 be noted.
2. That it be noted that a submission would be made to the Brexit Select Committee, due to meet in Manchester on 19 March 2018, regarding permanent representation of GM in the Brexit negotiations.

**GMCA 44/18 GREATER MANCHESTER AGE FRIENDLY HUB STRATEGY**

The GM Mayor introduced a report, on behalf of Councillor Jean Stretton, which sought the approval of the Greater Manchester Age Friendly Strategy. He also expressed his appreciation to Councillor Jean Stretton for all the work undertaken to develop an excellent document, which supports GM to be at the forefront of the active ageing discussion which advances systems and services for older people.

He commented that this was an ambitious strategy, which enabled the breakdown of silos between the different public services and asks those service to work as one team to support older people to live the life they want to lead.

He also highlighted a number of issues, including:

- The eight dementia friendly communities established in Wigan were also highlighted, where much of the thinking in the Strategy was underway; working with the voluntary sector in a different way via Wigan Deal. A further example of work in Levenshulme, Manchester was also highlighted whereby local businesses had advertised that older people were welcome to use their facilities when they were out and about.
- An age friendly Health & Social Care system was integral, with GM already ahead of the rest of the country in terms of health and care and integration and dialogue will continue with Government to develop thinking focused on wrap around care for older people covering physical, mental and social needs. GM is uniquely well placed to put forward a new vision for a 21<sup>st</sup> century NHS, which doesn't see hospitals as the default setting for medical care, more on a person centred, health promotion modal centred approach to support people in their own home.
- Increased housing choice, to promote social connections and wellbeing in later life. A successful Housing Deal with Government may provide capacity to rethink how GM provides better housing for older people in communities. The town centre challenge may be an avenue to provide more supported living for older people within town centres. Links between health and housing does need to be developed moving forward.

- A transport network to support older people, to be addressed via bus reform, with easy access, including physical and sensory adaptations to enable all members of the community to access buses.
- A world leader in research and innovation, the University of Salford, as an institute for dementia, is undertaking work, not just in the treatment, but to support people to live well with dementia.
- Increasing the rate of activity needs to be at the heart of plans for improving public health in GM, for all, especially older people and the establishment of a social prescribing system that would sign post people to walking groups in their communities, which will also tackle loneliness alongside social isolation.

The Strategy would help GM to lead the debate.

GM's application to the World Health Organisation to become an age-friendly city has been accepted, with an announcement to be made over the forthcoming weeks.

Members of the GMCA welcomed the Strategy, with initiatives already underway within local authorities to deliver some of its pledges and outcomes already beginning to be realised.

Other members commented that the Strategy reflected the essence of Care 2020 and recognised that social health issues such as loneliness were having a significant impact on people's health and the health service and that such a programme was crucial to addressing these issues that were often overlooked. The importance of principles underpinning the Strategy were highlighted.

A member added that it was highly commendable to see GM setting the standard on this agenda, and that the language and values within the report were welcomed. However, they urged that the detail of the delivery plan needs to be reflective in the development of our own workforces to ensure the values were embedded.

Members were advised that it was intended that a presentation on Health and Social Care Asset Based Working (Care 2020) would be submitted to a future meeting of the GMCA.

Members commented that the Strategy needs effective resourcing to ensure that it can be delivered. Particular concerns were raised in relation to the diluted employment standards within the social care sector, the under-value of carers, who need improved employment practices, and the inevitable increased pressure on the NHS if no action was to be taken.

It was suggested that the development of the 'safe and well visits' by the Fire Service would underpin the Strategy. The role of the community in addressing the issues of loneliness for older people was also an issue to be addressed.

The GM Mayor summarised that this was a vital piece of work for an ageing population in GM, and that funding for social care would be the biggest challenge to the Strategy. However, discussions with Government regarding Care 2020 vision would help support this, in addition to work being undertaken through NHS reform to review domiciliary care. He added that the recent publication of the Carers Strategy helps to put older people at the centre of these discussions and national recognition had been given to the impact of loneliness and social isolation on people's health and wellbeing. The GMCA would be kept apprised of the progress of discussion with Government regarding the care 2020 proposition.

#### **RESOLVED /-**

1. That thanks and appreciation to Councillor Jean Stretton (Portfolio Lead) be recorded recognising the work undertaken to develop the Strategy.
2. That the GM Age Friendly Strategy be approved.
3. That it be noted that GM's application to the World Health Organisation to be recognised as an age-friendly city region has been accepted.
4. That a presentation on Health & Social Care Asset Based Working (Care 2020) be submitted to a future meeting of the GMCA.
5. That it be noted that the GMCA would be kept updated on the discussions underway with Government regarding GM's Care 2020 proposition.

#### **GMCA 45/18 GREATER MANCHESTER INSTITUTE OF TECHNOLOGY**

Councillor Sean Anstee, GMCA Portfolio Lead for Skills, Employment and Apprenticeships, introduced a report which updated members on GM's approach to applying to the Department of Education's £170m capital fund to develop an Institute of Technology (IoT) within GM. Discussion have been ongoing with Department for Education for some time around the prototype of what this would mean for the City Region.

He emphasised the need to be resilient in response to any changes as a result of Brexit, the need to ensure there was a skilled population, in particular at level 4 and 5 qualifications where there was a gap across GM. The creation of an IoT would be a complement to the current further and higher education institutions across GM as it would be able to offer further opportunities in the digital, construction, manufacturing and engineering sectors. In developing the proposition other considerations to ensure the opportunities were available in GM would include a review of travel to learn patterns.

The GMCA have prepared their outline proposal submission to phase one, and were seeking support to pursue the proposed application process with DfE. A more detailed application would be submitted in Phase two if successful.

Members welcomed the initiative albeit that the phase one application was an outline proposal and requested an assurance that there would be further be a opportunity to influence some of the important detail of the submission at the next stage of the application, including the location of the hub in localities. It was confirmed that the GMCA would be consulted on the application, including the location of the hub in localities and the principles around learning to address the skills gap at level 4 and 5 to ensure that it offered support to all learners across GM.

The GM Mayor summarised that GM would like to be one of the DfE areas for IoT as this would further support the development of our local Industrial Strategy and ambitions. This must be further supported by Government's commitment to skills devolution in order for GM to develop a skills base necessary for these growth industries.

#### **RESOLVED /-**

1. That the application process be supported.
2. That authority be delegated to the Chief Executive of the GMCA, in consultation with the GMCA Treasurer and Councillor Sean Anstee (Portfolio Lead) and Theresa Grant (Portfolio Lead Chief Executive) to agree the stage 1 application.
3. That it be agreed that, in the event of a successful stage 1 application, the detail of the stage 2 application be submitted to the GMCA in advance of submission to the Department for Education.
4. That it be agreed that in submitting the Stage 1 application, the GMCA demand from Government greater control of all aspects OF skills post 16, not just adult skills, and an urgent review of the operation of the apprenticeship Levy.
5. That thanks and appreciation to Councillor Sean Anstee and Theresa Grant be recorded for progressing the Institute of Technology proposition.

#### **GMCA 46/18 GREATER MANCHESTER DIGITAL STRATEGY**

Councillor Sean Anstee, Portfolio Leader for Skills, Employment and Apprenticeships, presented a report which sought the agreement of the GMCA on the Greater Manchester Digital Strategy, which was linked to the Skills Strategy.

He reported that GM had held a number of digital summits throughout the year and had listened to providers and stakeholders on how GM could differentiate itself in



the digital market through effective targets and measures and the required infrastructures to support and deliver these ambitions.

The GM Mayor thanked the steering groups for their involvement in developing the GM Digital Strategy, and commented that through higher levels of engagement with industry representatives there had been a greater degree of ownership in the co-production of the Strategy. Being a leading digital city, with a difference, was a major part of GM's ongoing story.

Members commented that consideration needs to be given to those areas in GM with limited and no internet coverage. Furthermore, continued investment in digital skills for schools was vital for the successful growth of the sector.

The GM Mayor also added that a detailed proposal of UCAS style of apprenticeships will be submitted to a future meeting of the GMCA.

**RESOLVED/-**

1. That the GM Digital Strategy, measures and Strategic Action Plan, as included within Section 8 of the Strategy, be agreed.
2. That detailed proposals for a UCAS style system for apprenticeships be submitted to a future meeting of the GMCA.

**GMCA 47/18 GMCA REVENUE UPDATE 2017/18**

The Mayor of GM introduced a report which informed members of the 2017/18 forecast revenue outturn position as at the end of January 2018. It detailed a projected position for the year end, which included a modest underspend from the mayoral election.

He also emphasised it was a transitional year for the GMCA and will seek to provide as much transparency as possible.

**RESOLVED /-**

1. That the Economic Development and Regeneration budget adjustments as detailed in section 2 be noted.
2. That the use of Business Rates Top-up Grant to be transferred to Reserves to fund Local Growth Fund revenue commitments in 2018/19 and later years and the consequent switch in LGF capital grant to fund elements of the overall transport capital programme be approved.
3. That the Economic Development and Regeneration revenue outturn position for 2017/18 which shows an underspend of £0.663m against budget, after transfers to earmarked reserves as detailed in section 2, be noted.

4. That the transport revenue outturn position for 2017/18, which was in line with budget after transfers to earmarked reserves as detailed in section 3, be noted.
5. That the Transport for Greater Manchester outturn position for 2017/18, which was in line with budget, be noted.

**GMCA 48/18 INTERIM NOMINATIONS FOR GREATER MANCHESTER EUROPEAN STRUCTURAL INVESTMENT FUNDS/SUSTAINABLE URBAN DEVELOPMENT SUB COMMITTEE**

The GM Mayor GM introduced a report seeking agreement from the GMCA in relation to the proposed interim appointments to the GM ESIF / SUD sub committees until June 2018.

**RESOLVED/-**

1. That it be agreed that the existing GMCA nominees, Councillors Alex Ganotis, Jean Stretton and Sue Murphy, to the GM European Structural Investment Funds/Sustainable Urban Development Sub Committee remain unchanged.
2. That it be agreed that the nomination relating to the GMCA Investment Portfolio Lead be held vacant until the formal GMCA nomination process takes place at the AGM in June 2018.
3. That the appointment of Councillor Sue Murphy, the substitute GMCA Portfolio Lead for Business and Economy, as the Interim Chair of the GM ESIF / SUD sub Committee until the GMCA AGM in June be agreed.

**GMCA 49/18 GREATER MANCHESTER SKILLS CAPITAL 2017 – 2020 PROGRAMME**

Councillor Sean Anstee, Portfolio Leader for Skills, Employment and Apprenticeships, introduced a report providing members with an update on the outcomes of the appraisal of the Stockport Campus Skills Capital Project and sought approval to proceed with a conditional offer.

Members commented that this was a very positive outcome from the Area Based Review, and that a merger between Trafford and Stockport colleges would be a great development for the further and higher education sector.

Thanks were given to those involved in the work on this application to date, and its significance in relation to the wider skills agenda.

**RESOLVED /-**

1. That thanks and appreciation to Gemma Marsh, Councillor Sean Anstee and Theresa Grant be recorded for the work undertaken to date.

2. That it be agreed that the £16m funding application for Stockport Campus Skills Capital Project which forms part of a wider Stockport and Trafford College merger be conditionally approved and progressed to due diligence.
3. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement to the due diligence information and the overall detailed commercial terms of the transactions, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the above grant, in discussion with the Portfolio Lead (Councillor Sean Anstee) and Chief Executive for Skills, Work and Apprenticeships (Theresa Grant).

#### **GMCA 50/18 EXCLUSION OF PRESS AND PUBLIC**

##### **RESOLVED /-**

That, under section 100 (A) (4) of the Local Government Act 1972 the press and public be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

#### **GMCA 51/18 UPDATE ON GM SKILLS CAPITAL 2017 – 2020 PROGRAMME**

**CLERK'S NOTE:** This item was considered in support of the Part A GM Skills Capital 2017-2020 Programme (minute 49/18 refers).



**MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED  
AUTHORITY, HELD ON THURSDAY 29 MARCH 2018  
AT BURY TOWN HALL.**

**PRESENT:**

Greater Manchester Mayor	Andy Burnham
Bolton	Councillor Linda Thomas
Bury	Councillor Eamonn O'Brien
Manchester	Councillor Richard Leese, (Deputy Mayor)
Oldham	Councillor Jean Stretton
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Alex Ganotis
Tameside	Councillor Brenda Warrington
Trafford	Councillor Sean Anstee
Wigan	Councillor Peter Smith

**OTHER MEMBERS IN ATTENDANCE:**

Fire Committee, Chair	Councillor David Acton
GMWDA, Chair	Councillor Nigel Murphy
TfGMC	Councillor Andrew Fender
Bury	Councillor Andrea Simpson
Manchester	Councillor Angelicki Stogia
Rochdale	Councillor Sara Rowbotham
Stockport	Councillor Wendy Wild
Trafford	Councillor Dylan Butt
Wigan	Councillor Jennifer Bullen

**OFFICERS IN ATTENDANCE:**

GMCA Chief Executive	Eamonn Boylan
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee
Bury	Julie Gonda
Oldham	Carolyn Wilkins
Manchester	Geoff Little
Rochdale	Neil Thornton
Salford	Ben Dolan
Stockport	Pam Smith
Tameside	Ian Saxon
Trafford	Joanne Hyde

Wigan	Donna Hall
TfGM	Steve Warrener
GMP	Ian Pilling
GMCA	Simon Nokes
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Nicola Ward
GMCA	Emma Stonier
GMCA	Chris Edwards

## **GMCA 52/18 APOLOGIES**

Apologies for absence were received and noted from Deputy Mayor (Policing and Crime) Beverley Hughes, Tony Oakman (Bolton), Cllr Anne Marie Watters (Bolton), Pay Jones Greenhalgh (Bury), Joanne Roney (Manchester), Cllr Barbara Brownridge (Oldham), Steve Rumbelow (Rochdale), Jim Taylor (Salford), Cllr Paula Boshell (Salford), Steve Pleasant (Tameside), Cllr Linda Travis (Tameside), Theresa Grant (Trafford), Cllr Laura Evans (Trafford), Jon Rouse (Greater Manchester Health and Social Care Partnership), Jon Lamonte (TfGM), Dawn Docx (GMFRS), Ian Hopkins (GMP) and Mark Hughes (Manchester Growth Company).

## **GMCA 53/18 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS**

### **1. KERSLAKE REVIEW**

The GM Mayor gave an update to the Combined Authority regarding the recent publication of the Kerslake Review following the Manchester Arena Attack. The Mayor expressed his thanks to Lord Bob Kerslake and the panel for their report into the events of 22<sup>nd</sup> May which was carried out with care, judgement and empathy.

Key areas highlighted were;

- The overall response of agencies within GM was highlighted as positive and this was a message which should be shared with individual organisations and communities;
- Tribute was paid to those responders who arrived first at the scene and made difficult decisions showing outstanding bravery and courage;
- That the NHS plan was successfully implemented and the majority of casualties taken to the relevant hospital for their injuries;
- The report had asked questions of the GMFRS and the Mayor has asked the Deputy Mayor to undertake a whole-scale review into GMFRS including the way it works with other organisations, its governance, leadership and culture. It was highlighted that the views of firefighters would be at the heart of this review;

- The leadership of Sir Richard Leese and Manchester City Council was commended as was the civic response; and
- The failure of the Home Office telephony service provided by Vodafone needed investigation by the Government to ensure that this was not repeated in future. The Mayor was pleased to see that the Central Manchester MP Lucy Powell had raised this as with the relevant Minister as an urgent question in Parliament.

## **2. GREEN SUMMIT**

The GM Green Summit had taken place on 21<sup>st</sup> March 2018. The Mayor expressed his thanks to Cllr Alex Ganotis, Portfolio Leader Green City Region and the team at the GMCA for the work put into this and the success of the event. The Plastic Free GM pledge was highlighted and 44 businesses have signed up to this; committing to eliminating the use of plastic straws by 2020. The Parklike Festival had signed up to this and Members were asked to promote this in their localities.

Cllr Ganotis highlighted the following;

- The Green Summit set a new ambition for reducing carbon levels in GM using an evidence based approach – the Tyndall Centre at the University of Manchester had recommended a date of 2040 for carbon neutrality to be Paris Compliant;
- Feedback from the public consultation and listening events was provided at the event and overall approximately 80 listening events had taken place across GM engaging around 1200 people. It had been clear from the feedback that people were supportive of the green agenda;
- 600 people had attended the Green Summit;
- Work was taking place on identifying solid commitments that the GMCA and individual councils could make to drive the agenda forward;
- An Environmental Charter was currently being drawn up which the GMCA and the ten local authorities will be asked to adopt, as well as the wider GM society;
- It is intended to hold a further Green Summit within the next year to formalise pledges and set targets; and
- A plan of action will be drawn up to show how GM will deliver the green agenda.

## **GMCA 54/18 DECLARATIONS OF INTEREST**

There were no declarations of interest made by any member of the GMCA in relation to items on the agenda.

### **GMCA 55/18 MINUTES OF THE GMCA MEETINGS HELD ON 23 FEBRUARY.**

The minutes of the GMCA meetings held 23 February 2018 were submitted for consideration.

#### **RESOLVED/-**

That the minutes of the GMCA meetings held on 23 February 2018 be approved as a correct record.

### **GMCA 56/18 MINUTES OF THE GMCA ECONOMY, BUSINESS GROWTH AND SKILLS OVERVIEW AND SCRUTINY COMMITTEE**

#### **RESOLVED /-**

That the minutes of the GMCA Economy, Business Growth and Skills Overview and Scrutiny Committee held on the 9 March 2018 be noted.

### **GMCA 57/18 MINUTES OF THE GMCA HOUSING, PLANNING AND ENVIRONMENT OVERVIEW AND SCRUTINY COMMITTEE**

The minutes of the GMCA Housing, Planning and Environment Overview and Scrutiny Committee were submitted and members were asked to consider the minute relating to the Homelessness item.

#### **RESOLVED /-**

That the recommendations regarding the Homelessness received by the GMCA from the Housing, Planning and Environment Scrutiny Committee held on 13 March 2018 be noted, and referred to the Reform Board for further consideration as follows:

#### **M45/HPE - Homelessness**

1. Note that the Committee supports and welcomes work on the Social Impact Bond and work to build homelessness hubs.
2. Notes the need to continue to lobby Government about the impact of welfare reforms and the impacts on housing and homelessness.
3. To request all Greater Manchester Councils to work collaboratively on simplifying processes and systems to achieve greater consistency.
4. That the Committee recognised that the GMCA had no direct homelessness duties. Councils would acquire a new duty to prevent homelessness and GMCA would assist in the discharge of this across Greater Manchester
5. The Committee requested that there should be a universal application of the



emergency weather policies across districts.

6. That the GM Mayor to use his soft power to influence care leaving provision and that it be the same in each district.
7. That an inspection regime be established and a common set of expected standards be produced for hostel providers.

#### **GMCA 58/18 MINUTES OF THE GMCA CORPORATE ISSUES AND REFORM OVERVIEW AND SCRUTINY COMMITTEE**

##### **RESOLVED /-**

That the minutes of the GMCA Corporate Issues and Reform Overview and Scrutiny Committee held on the 20 March 2018 be withdrawn as the meeting was inquorate.

#### **GMCA 59/18 TFGMC MINUTES**

The GM Mayor highlighted to the GMCA that this was the last meeting of Cllr Andrew Fender, Chair of TfGMC, who was retiring as a councillor for Old Moat ward for Manchester City Council and was not seeking re-election in May.

Cllr Fender had been involved in the political life of Greater Manchester for 41 years and his work towards laying the foundations for today's Metrolink network was highlighted. As a member of the Greater Manchester Integrated Transport Authority, Cllr Fender had played a key role in securing the Greater Manchester Transport Fund. This investment enabled Metrolink to expand further, with extensions to Ashton-under-Lyne, East Didsbury, Oldham and Rochdale town centres, Manchester Airport and, most recently, the Second City Crossing. During this time he had also overseen the delivery of many schemes beyond Metrolink, including a number of new transport interchanges across the conurbation and the North West's first guided busway.

The Mayor passed on his sincere congratulations and thanks towards Cllr Fender's contributions on behalf of the GMCA and the people of Greater Manchester and wished him well in his retirement.

##### **RESOLVED /-**

That the minutes of the Transport for Greater Manchester Committee meeting held 16 March 2018 be noted.

#### **GMCA 60/18 GM LEP MINUTES**

##### **RESOLVED /-**

That the minutes of the GM LEP meeting held 19 March 2018 be noted.

## **GMCA 61/18 APPOINTMENTS**

### **RESOLVED /-**

1. That the appointment of a GMCA (Labour) member, to the GMCA Standards Committee for the remainder of the 2017-18 municipal year, be agreed at the 27 April 2018 GMCA meeting,
2. That Councillor Joanne Marshall (Lab), Wigan, be appointed to the GMCA Audit Committee, replacing Councillor Pam Stewart.
3. That Councillor Joanne Marshall (Lab), Wigan, be appointed to the Corporate issues & Reform Scrutiny Committee, replacing Councillor Pam Stewart.
4. That the following appointments be noted:
  - a. Councillor Patrick Myers (Con), Trafford, replacing Councillor Alex Williams, as the substitute member on the GMCA.
  - b. Councillor Shakil Ahmed (Lab), Rochdale, replacing Councillor Shah Wazir to TfGMC.
  - c. Councillor Wendy Cocks (Lab) Rochdale, replacing Councillor Sara Rowbotham, to the GM Health Scrutiny Committee.
  - d. Councillor Allen Brett (Lab), replacing Councillor Richard Farnell and Councillor Sara Rowbotham (Lab) (substitute), replacing Councillor Jacque Beswick to the Health & Social Care Partnership Board.

## **GMCA 62/18 COMMISSIONING WORKING WELL – EARLY HELP**

Cllr Sean Anstee presented a report which requested approval to commence the procurement process for the Working Well (Early Help) Programme. The programme will support people in work at risk of falling out of work and those who are newly unemployed due to health issues or disability. The partnership approach to development of the programme was emphasised and it was proposed that the programme will support up to 14,000 people between 2019 and 2022. The success of the GM approach and the GM Working Well (Work and Health) programme was also highlighted.

### **RESOLVED /-**

1. That it be agreed that the GMCA proceed with the procurement of the Working Well (Early Help) programme, which consists of two procurements;

one for the service delivery contract and one for the evaluation contract, subject to Economy and Health Scrutiny comments (see section 7.1);

2. That it be agreed that authority be delegated to the GMCA Chief Executive Eamonn Boylan, and GMCA Treasurer Richard Paver, in consultation with Theresa Grant, Chief Executive Lead for Work and Skills and Chair of the GM Health and Employment Programme Board, to take the Working Well (Early Help) programme tender and the evaluation partner tender to contract award.

### **GMCA 63/18 REFORM INVESTMENT FUND: INVESTMENT PLANS**

The GM Mayor introduced a report which provided members with an update on the Reform Investment Fund and the proposed investment plans for funding across GM. The report provided recommendations to the GMCA from the Reform Investment Fund Panel and GM Reform Board as to the investment of the Troubled Families element of the fund, alongside key investments in Work and Health and Intensive Community Orders, following discussion at the Reform Board.

#### **RESOLVED /-**

1. That the full allocation of Troubled Families investment funding for 2017/18 to be released to each locality was approved;
2. That it was agreed that future Troubled Families funding for 2018/19 and 2019/20 be conditional on a) the production of a comprehensive implementation plan by each locality by April 2018 (to include key milestones for investment and activities) and b) evidence that the locality has responded to the development areas identified as part of feedback on their plans;
3. That it was agreed that progress on implementation was monitored through the GM Place and Reform Executive and updates provided to the Reform Board as part of aggregated position reports incorporating evidence of progress on Locality Wide Implementation Plans and on-going Strategic Self-Assessment with appropriate updates to the GMCA for approval;
4. That it was agreed that September would be a suitable milestone to refresh the investment plans and agree funding requirements for 2018/19;
5. That it was approved that specific elements of the Intensive Community Orders continued to be funded from the Reform Investment Fund for a further 24 months from 1<sup>st</sup> June 2018. The total funding over this 2 year time period was £588,000 (£294,000 per annum); and
6. That a contribution of £500,000 towards the early intervention element of the GM Work and Health Programme from the Reform Investment Fund for a period of three years was approved.

## **GMCA 64/18 ARMED FORCES COVENANT AND THE GREATER MANCHESTER COMBINED AUTHORITY**

The GM Mayor presented a report which provided Members with an update on work to support the enhanced delivery of the Armed Forces Covenant in GM since it was re-signed in June 2017 by the ten local authorities and the GMCA. It was proposed that an Armed Forces Covenant Summit be held on 8<sup>th</sup> May 2018 and that the GMCA considered the pledges that will be made to the Armed Forces Community at that event. The GMCA wants to ensure that the way in which veterans were supported was consistent with the broader GM reform work and supports what is provided by the individual districts. Pledges for consideration at the summit included; the implementation of a minimum guarantee offer for veterans across GM; the creation of a GM Armed Forces Homelessness Pathway that seeks to end veterans living on the streets by 2020 and the creation of a GM Housing Pathway for Armed Forces families. This programme will be funded by the Armed Forces Covenant Fund Large Grants Scheme award of £232k in 2017. The GMCA was working with the Ministry of Defence in developing their approach and the ambition of GM was to be an exemplar in their approach.

Members welcomed the report and supported the proposal to hold an Armed Forces Covenant Summit in May 2018.

Members suggested that a pledge to lobby the government, in support of the Royal British Legion campaign to amend the census to include whether someone had served in the armed forces, was considered at the summit. This would assist local authorities in carrying out their duties and in the identification of ex-Armed Forces personnel. It was confirmed that this would be included for consideration at the Armed Forces Summit on 8<sup>th</sup> May 2018.

### **RESOLVED /-**

1. That the GM Armed Forces Plan was approved as a mechanism to transform Greater Manchester's offer to the Armed Forces Community;
2. That the pledges to support the Armed Forces Community as laid out in section 3.4 were accepted as the key messages for the GM Armed Forces Covenant Summit and the basis for the GM Armed Forces Plan; and
3. That it was agreed that the GM Armed Forces Covenant report discussed in the report of 30<sup>th</sup> June 2017 be replaced by a report of GM activity for 2018.

## **GMCA 65/18 BREXIT MONTHLY MONITOR**

Sir Richard Leese presented a report which provided an update to Members on the key economic and policy developments of relevance to Greater Manchester in relation to the UK's decision to leave the European Union (EU). A draft withdrawal agreement had been announced by the Prime Minister, although the issue of the

border between Northern Ireland and the Republic of Ireland was still to be decided. The transition period outlined in the draft agreement was due to end in December 2020.

Members were informed that the Communities and Local Government Select Committee had visited the University of Manchester and the GM Mayor had been invited to give evidence. At this he had stressed the need for the English regions to have a clear and consistent opportunity to have meaningful involvement in the decisions being made by the UK Government and the importance of areas being able to plan and implement strategies at a local level to ameliorate the impact of Brexit.

Members supported some of the concerns expressed and the importance of GM having a strong voice within the UK regarding the Brexit Deal. The need for local strategies and an industrial plan for GM was also highlighted as being crucial. Members also highlighted the importance of the full devolution of skills policy to achieve GM's ambitions and to minimise the impact of Brexit on industries where there was skills shortage.

**RESOLVED/-**

1. That the contents of the Spring Statement briefing (Appendix 1) and the March Brexit Monitor (Appendix 2) were noted; and
2. That the content of the GM Brexit impacts report (Appendix 3) was noted.

**GMCA 66/18 GMCA LOCAL GROWTH DEAL (1,2 & 3) – SIX MONTHLY PROGRESS REPORT**

The GM Mayor presented a report which provided an update on the latest position in relation to the Local Growth Deal Transport Programme (Tranches 1, 2 and 3) following on from the last update in September 2017. It was noted that each local authority area was benefiting from these schemes.

A Member highlighted the Stockport Interchange Scheme and the fact that residential units were being built as part of this scheme, highlighting how transport funding was being used more widely to achieve GM's ambitions. The success of the recent Town Centre Challenge event in Stockport was also highlighted, and attention drawn to the benefits which partnership working can achieve. The potential of replicating this residential model elsewhere was also noted.

**RESOLVED /-**

1. That the current position in relation to the current Growth Deal Major Schemes programme was noted; and
2. That the current position in relation to the current Growth Deal Minor Works and Additional Priorities programmes was noted.

## **GMCA 67/18 TRANSPORT FOR THE NORTH**

The GM Mayor presented a report which informed the GMCA of the provisions of the Sub-national Transport Body (Transport for the North) regulations 2018 establishing TfN as a statutory body; to enable the GMCA to make the necessary appointments/nominations to TfN and to authorise the GMCA to enter into agreements consequential on the transfer of the business of Rail North Ltd to TfN. The GM Mayor will represent the GMCA on the TfN Board from May, replacing Sir Richard Leese. Tributes were paid to Sir Richard Leese for playing an instrumental role in bringing forward TfN to this point.

Members' attention was drawn to the recent publication of the growth proposals report relating to the HS2 station at Manchester Piccadilly and Manchester Airport. The report outlined the huge potential for jobs and homes which this could bring. Final decisions regarding the HS2 stations at Manchester Piccadilly and Manchester Airport were expected later this year, and the crucial role which TfN would have in these decisions was highlighted. It was also highlighted that the GMCA was the only part of the country which had been asked to contribute financially to HS2, and that this would be raised at the TfN Board.

Sir Richard Leese noted the importance of reaching this stage to the development and improvement of transport in the North and noted the active involvement that Manchester City Council would continue to take regarding HS2 and Northern Powerhouse Rail. Members were also informed of the unanimous support at the Shadow Transport for the North Board for the constitutional arrangements outlined in the report. The Draft Strategic Plan published by TfN had shared GM's view regarding the preferred option for the development of HS2 at Manchester Piccadilly and the importance of this to future growth was stressed. Additionally the wider beneficiaries of development at Manchester Airport were highlighted as being other areas across the North and the importance of making this representation to the Department of Transport was emphasised.

### **RESOLVED/-**

1. That the provisions of the Sub-national Transport Body (Transport for the North) Regulations 2018 be noted;
2. That the appointment of the GM Mayor as GMCA's member on the TfN Board be confirmed;
3. That the GMCA pay tribute to Councillor Richard Leese in bringing TfN to its current position;
4. That the appointment of a substitute member, to the TfN Board, be agreed at the 27 April 2018 GMCA meeting;

5. That the nomination of an elected member and a substitute member, as the GMCA's member, on the TfN Scrutiny Committee, be agreed and that nominations be sought from the constituent councils; and
6. That the transfer of the business of Rail North Ltd (RNL) to TfN the following authorisations and approvals be agreed:
  - (a) entry by GMCA into the Franchise Management Agreement between TfN and the constituent authorities of TfN and the consequent termination of the existing RNL Members' Agreement.
  - (b) approving RNL entering into a Business Transfer Agreement with TfN and authorising the GMCA Chief Executive or his nominee to vote on a special resolution of RNL members to the effect.
  - (c) approving RNL entering into a Novation and Amendment Agreement and withdrawing from the current Partnership Agreement with the Secretary of State (to be replaced by TfN) and authorising the Chief Executive or his nominee to vote on a special resolution of Rail North members to this effect.
  - (d) authorising the Chief Executive in consultation with the Mayor to give other authorisations and consents in connection with the transfer.

#### **GMCA 68/18 THE GREATER MANCHESTER CONGESTION DEAL**

The GM Mayor introduced a report which sought approval from the GMCA for a plan to tackle congestion in GM. The Mayor had requested that TfGM undertake a congestion consultation in Autumn 2017 and this generated lots of responses and suggestions. Manchester was also now the second most congested city outside of London. The plan outlined a range of actions for GM to implement to tackle congestion, working with the public and businesses to attract them to use more sustainable methods of transport and reduce their impact on congestion. Some of the proposals outlined were; increasing tram capacity, improving cycling and walking infrastructure, introduction of an early bird Metrolink ticket, companies who offered employees more flexible start times being offered discounted season ticket products and piloting a scheme for higher occupancy cars using bus lanes.

The GM Mayor thanked TfGM for their work on the Congestion Plan and drew Members attention to the recommendation that each Local Authority took the plan through their individual council approvals for endorsement.

#### **RESOLVED /-**

1. That the GM Congestion Deal and plan was approved;

2. That authority was delegated to the Chief Executive, TfGM, in consultation with the Mayor of GM to finalise and make any final amendments to the plan; and
3. That it was agreed that the GM Congestion Deal and Plan included a number of measures which were within the responsibility of the local planning and highways authority and that each Local Authority was recommended to take the plan through individual council approvals for endorsement.

### **GMCA 69/18 TRANSFORMING CITIES FUND**

The GM Mayor presented a report which set out proposals for allocating the Transforming Cities Fund to provide funding for the delivery of Cycling and Walking Infrastructure and funding for additional Metrolink tram capacity. It was proposed that an initial order for 24 vehicles was placed prior to 30 June 2018 with an additional 3 trams to be ordered pending approval of the Business Case.

Members welcomed and supported the proposals set out in the report and highlighted the need for strategic approach to transport in Greater Manchester. It was also commented that in order to achieve Greater Manchester's ambitions then a multi-billion transport fund would be required. Stockport Council's ambitions regarding Metrolink expansion were also noted and members emphasised the need for the continuation of lobbying for a conurbation wide Metrolink network.

The ambition of Oldham Council to have a direct link to Piccadilly, via Metrolink, and capacity on this line was raised. It was highlighted that additional capacity on the network, not tram capacity, was needed to resolve this and that the decision around HS2 and Manchester Piccadilly station would be crucial to this. Cllr Jean Stretton had written to the Mayor and the Chief Constable regarding the recent serious incidences of Anti-Social behaviour on this line. Work was underway by the Travel Safe Partnership to tackle anti-social behaviour and reassure the public about the safety of the Metrolink network. Members were also informed that an additional 10 PCSOs had recently been added to the Metrolink network and that by summer 2018 there would be 50 PCSOs across the network and GMP noted they would discuss their deployment with the Mayor.

Members highlighted the current inequality of Metrolink pricing between boroughs in GM and commented that there was a need for a price zoning system to ensure that there was an equitable approach to pricing across the network. It was noted that TfGM were currently considering zoning proposals and the details of any such scheme.

### **RESOLVED /-**

1. That the proposed allocation of the £243 million Transforming Cities Fund (TCF) to provide funding for the delivery of Cycling and Walking infrastructure (£160 million)



in line with the proposals in the Cycling and Walking Commissioner's 'Made to Move' report and the emerging 'Streets for All' strategy, and to provide funding for additional Metrolink tram capacity (£83 million) be approved.

2. That it be noted that the approved 2018/19 capital programme currently reflects expenditure in line with the TCF funding profile set out in Section 1 of the report. Given that there will be timing differences between capital expenditure and the TCF grant profile (that will be managed through GMCA's overall cash and treasury portfolio), the capital programme will be updated for subsequent approval by GMCA.
3. That the proposed arrangements and next steps for prioritising and governing the proposed allocation of the TCF to Cycling and Walking infrastructure be noted and endorsed.
4. That it be noted that a further report on the ongoing development of the Cycling and Walking infrastructure programme will be brought back to the Combined Authority in June 2018.
5. That the options presented and the case for additional Metrolink tram capacity be noted.
6. That the proposal to place an initial order for 24 vehicles prior to 30 June 2018, with an additional 3 trams (i.e. up to 27 trams) to be ordered pending approval of the Business Case and associated funding for the Metrolink (Airport line) T2 extension, and authorise TfGM to enter into contractual arrangements for the procurement thereof be approved.
7. That authority be delegated to the TfGM Chief Executive, the TfGM Finance and Corporate Services Director and the GMCA Treasurer to enter into contractual arrangements for the procurement of additional tram capacity, associated supporting infrastructure and associated operation and maintenance arrangements.
8. That the incremental borrowings of up to £17 million required for the procurement of up to 27 trams be approved and that authority be delegated GMCA Treasurer and the TfGM Finance and Corporate Services Director to determine the optimum funding mix of existing capital budgets and borrowings.
9. That it be noted (depending on the funding mix) forecast borrowing costs including principal repayment over the 30 year life of the trams would be up to £1 million per annum. These would be met from existing and subsequent years Metrolink operating budgets.
10. That the request for direct Metrolink services to Piccadilly from Oldham and Rochdale be accepted in principle albeit that it could not be addressed by increased tram capacity but rather by increased capacity to the network and that the remodelling of Piccadilly Rail Station was the opportunity to consider network capacity issues.
11. That the publication of the Metrolink Performance report by TfGM be noted.

12. That the response by GMP and TfGM in response to the increased anti-social and criminal behaviour on Metrolink by increasing the provision of Security Guards and Police Community Support Officers be acknowledged and that it be noted that a number of arrests had been made in response to the incident at Freehold Metrolink Station.
13. That it be noted that notice had been received from the Home Secretary that she was minded granting powers to TfGM to issue injunctions banning people who guilty of anti-social behaviour from travelling on Metrolink.
14. That it be noted that TfGM were continuing to consider proposals for a zoning system on Metrolink, notwithstanding that it was important not to create an adverse impact on communities in response to any changes in ticket pricing, with a report to be submitted to the GMCA later in the year.

#### **GMCA 70/18 COSTS ASSOCIATED WITH TEMPORARY BUS STOP CLOSURES**

Members received a report which outlined the proposal to introduce a fee for all utility companies, commercial contractors and developers when undertaking work which requires temporary bus stop closures. This proposal will bring GM in line with other areas.

#### **RESOLVED /-**

1. That the report was noted; and
2. That the proposal to introduce a fee when undertaking temporary bus stop closures, effective from 6 May 2018, was approved.

#### **GMCA 71/18 APPOINTMENT OF TFGM NON-EXECUTIVE DIRECTORS**

Members received a report which requested the GMCA's approval for the extension of the appointments of Mr Edward Pysden and Mr Les Mosco as Non-Executive Directors of Transport for Greater Manchester (TfGM) and to approve the appointment of Mr Eamonn Boylan as a Non-Executive Director of TfGM.

#### **RESOLVED /-**

1. That the short term extension of the appointments of Mr Edward Pysden and Mr Les Mosco as Non-Executive Directors of TfGM to 31 December 2018 was approved;
2. That the appointment of Mr Eamonn Boylan to 31 December 2018 to replace Mr Richard Paver as a Non-Executive Director of TfGM was approved; and
3. That authority was delegated to the Chief Executive of TfGM to formalise the terms of Mr Pysden's and Mr Mosco's re-appointment.

**GMCA 72/18 GOVERNANCE – TRANSFER & EXERCISE OF WASTE DISPOSAL FUNCTIONS AND REVIEW OF REMUNERATION OF THE INDEPENDENT MEMBERS APPOINTED TO THE AUDIT AND STANDARDS COMMITTEES AND THE INDEPENDENT PERSON FOR THE STANDARDS COMMITTEE**

Liz Treacy, GMCA Monitoring Officer, presented a report which informed Members that the Greater Manchester Waste Disposal Authority (GMWDA) will be abolished on 1 April 2018 and that its functions will transfer to the GMCA. It was proposed that the exercise of its functions was delegated to the Chief Executives of the GMCA and Oldham Council (Clerk to the GMWDA), in consultation with the Chair of the Waste Advisory Group and the Portfolio Leader for Green City Region, on an interim basis pending the establishment of the governance arrangements for the new function. A paper will be submitted to the June meeting of the GMCA which will outline formal governance arrangements.

The GM Mayor extended his thanks to Cllr Nigel Murphy, Chair of the GMWDA, for his service in this role and work carried out, particularly in relation to the successful renegotiation of the PFI contract.

**RESOLVED /-**

1. That the delegation of the exercise of the GMCA's Waste Disposal functions to the Chief Executives of the GMCA to the Chief Executives of the GMCA and Oldham Council (Clerk to the GMWDA), in consultation with the Chair of the Waste Advisory Group and the Portfolio Leader for Green City Region on an interim basis pending the establishment of the governance arrangements for the new function be agreed;
2. That it be noted that a further report regarding the Waste governance arrangements would be submitted to the GMCA in June 2018; and
3. That the recommendations of the GMCA's Independent Remuneration Panel be accepted as follows:
  - a. an annual allowance of £1,485 be paid to the Independent Member appointed to the GMCA Audit Committee;
  - b. an inclusive annual allowance of £3,713 be paid when the Chair of the GMCA Audit Committee is an Independent Member;
  - c. the Independent Chair of the Standards Committee be paid the following allowances:
    - Annual Allowance: £1,126
    - Sitting on Standards (Hearings) Sub-Committee: £161 per meeting
  - d. the Independent Person appointed under the Localism Act 2011 be paid the following allowances:

- Annual Allowance: £901
  - If attending Standards (Hearings) Sub-Committee: £161 per meeting
- e. the allowances and remuneration paid to the Independent Members of the Audit and Standards Committees and the Standards Independent Person are indexed to the annual percentage cost of living increase that is applied each year as set by the National Joint Council for Local Government Services.
- f. the allowances for Independent Members of the Audit and Standards Committees and the Standards Independent Person are paid from the date of their appointment in June 2017 in accordance with the provisions of the 2018 Order that gives the Authority to pay such allowances including backdating.

**GMCA 73/18 GMCA TREASURY MANAGEMENT STRATEGY STATEMENT,  
BORROWING LIMITS AND ANNUAL INVESTMENT STRATEGY 2018-19  
– 2020-21**

Richard Paver, GMCA Treasurer, presented a report which sought approval of the revised Treasury Management Strategy Statement and arrangements in relation to GM Housing Investment Loan Fund to apply from 1<sup>st</sup> April 2018.

The strategy was based on the wider borrowing powers of the GMCA which was currently working through the parliamentary process.

**RESOLVED /-**

1. That the revised Treasury Management Strategy Statement and arrangements in relation to GM Housing Investment Loan Fund to apply from the 1<sup>st</sup> April 2018 be approved, in particular:
  - The Treasury Indicators
  - The Minimum Revenue Provision Strategy
  - The Treasury Management Policy Statement
  - The Treasury Management Scheme of Delegation
  - The Borrowing Requirements
  - The Borrowing Strategy
  - The 2018/19 cash flow position
  - The Annual Investment Strategy
  - The proposed arrangement around novation of existing GMHILF loans and future GMHILF lending, and the holding and investment of City deal receipts.
  - The acceptance of the novated GMHILF loans and, where loans do not novate, that Manchester City Council, if required, are advanced monies to meet the loan requirements at no interest charge.

- To delegate the finalisation of those arrangements and the necessary legal requirements, including the agreement of an appropriate indemnity to Manchester City Council, to the GMCA Treasurer acting in conjunction with the GMCA Monitoring Officer.
  - To approve the transfer of City Deal receipt monies to GMCA alongside the novation of the appropriate loans.
  - To note the Police & Crime Commissioner capital programme and approve the borrowing requirement included in the overall Treasury programme.
2. That the Audit Committee be requested to note the revised strategy approved by GMCA which forms the basis of monitoring the strategy during the year.

### **GMCA 74/18 GREATER MANCHESTER INVESTMENT FRAMEWORK PROJECT UPDATES**

The GM Mayor presented a report which sought approval for a loan to Assetz SME Capital Limited. The loan will be made from recycled funds. The loan was expected to create 75 jobs over the next 3 years; 50 of which would be in GM.

#### **RESOLVED /-**

1. That it be agreed that the funding application by Assetz SME Capital Limited (loan of £1,500k) was given conditional approval and progressed to due diligence; and
2. That authority was delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transaction, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in the respect of the loan at a) above.

### **GMCA 75/18 GM HOUSING INVESTMENT LOANS FUND – INVESTMENT APPROVAL RECOMMENDATION**

City Mayor Paul Dennett presented a report which sought GMCA approval of the GM Housing Investment Loans Fund loans for £0.6m for Hilda Street, Leigh and £8.153m for Lime Grove, Cheadle. The total value of offers of loans from the Fund approved by the Combined Authority to date was £398.4 and with approval of the recommendations set out in this report this would increase to £407.1m.

The recent approval by Government of the GM Housing Deal was also highlighted to Members. This will bring £50m of funding for a land fund, £8m of revenue to support a strategic approach to house building and infrastructure and £243m forward funding. The GM Mayor highlighted the importance of the receipt of the GM Housing

Deal Land Fund in opening up brownfield land to development and the aims of the Town Centre Challenge. The GM Mayor extended his thanks to the City Mayor and the GMCA Chief Executive for the successful negotiation of this fund with Government.

**RESOLVED /-**

1. That the GM Housing Loans Fund loans in the table below, as detailed further in this and the accompanying Part B report be approved:

BORROWER	SCHEME	DISTRICT	LOAN
Harwill Homes Ltd	Hilda Street, Leigh	Wigan	£0.600m
Gladman Retirement Living (Cheadle) Ltd	Lime Grove, Cheadle	Stockport	£8.153m

2. That Manchester City Council be recommended to approve the above and prepares and effects the necessary legal agreements in accordance with its approved internal processes

**GMCA 76/18 GREATER MANCHESTER CONTINUITY OF SERVICE PROTOCOL**

Cllr Jean Stretton provided a report which outlined proposal and implementation plans in relation to the GM wide Continuity of Service Protocol for recognition of service where an individual voluntarily changes employer between Local Authorities and NHS employers within GM. The development of the protocol had arisen from the increasing integration of health and social care services across GM. The proposal intended to include all staff outlined in appendix A and employed by GM CCG organisations, GM NHS bodies, GM Councils (initially excluding staff employed by schools), the GMCA and its constituent bodies, Greater Manchester Health and Social Care Partnership and Transport for Greater Manchester (TfGM). The protocol represented a first step towards implementing greater flexibility and the opening up of opportunities for employees of a wide number of Greater Manchester public sector organisations.

Members supported the protocol and noted that it supported the GM Public Sector Reform (PSR) agenda and highlighted that it was important this was adopted across all organisations. Members also stressed the importance of the protocol meeting local circumstances and objectives, and ensuring that the way in which it was implemented was right for each district.

Members asked which organisations had adopted the protocol. It was confirmed that not all organisations had adopted the protocol and that it was intended to take

monitoring of this back to the Workforce Engagement Board and a set of FAQs would be produced to support implementation. Oldham and Rochdale Councils had approved this and other organisations were considering this currently. The protocol would be reviewed after 12 months and on a tri-annual basis.

**RESOLVED /-**

1. That the adoption and implementation of the Continuity of Service Protocol except in relation to redundancy and pensions and recommend adoption to all parties outlined within the Protocol with effect from 1 April 2018 be approved; and
2. That it was noted that the Protocol will be subject to a review after 12 months and regularly re-asked on a tri-annual basis and/or before any major staffing review to ensure that it operates within best value and fiduciary duty principles.

**EXCLUSION OF THE PRESS AND PUBLIC**

Members noted that the commercially sensitive information contained in Item 21 Greater Manchester Investment Framework Project Updates and Item 22 Greater Manchester Housing Investment Loans Fund – Investment Approval Recommendation was taken as read during consideration of the Part A - Greater Manchester Investment Framework Projects Update (minute ref 74/18 refers) and Greater Manchester Housing Investment Loans Fund – Investment Approval Recommendation (minute ref 75/18) and for this reason the exclusion resolution was not moved.

**GMCA 77/18 GREATER MANCHESTER INVESTMENT FRAMEWORK AND CONDITIONAL PROJECT APPROVALS**

**CLERK'S NOTE:** This item was considered in support of the Part A Greater Manchester Investment Framework Project Updates (minute 74/18 refers).

**GMCA 78/18 GM HOUSING INVESTMENT LOANS FUND – INVESTMENT APPROVAL RECOMMENDATION**

**CLERK'S NOTE:** This item was considered in support of the Part A GM Housing Investment Loan Fund – Investment Approval Recommendation (minute 75/18 refers).





**MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED  
AUTHORITY, HELD ON FRIDAY 27 APRIL 2018  
AT GREATER MANCHESTER FIRE SERVICE TRAINING CENTRE.**

**PRESENT:**

Greater Manchester Mayor	Andy Burnham
Deputy Mayor (Policing and Crime)	Baroness Beverley Hughes
Bolton	Councillor Linda Thomas
Bury	Councillor Rishi Shori
Manchester	Councillor Richard Leese, (Deputy Mayor)
Oldham	Councillor Jean Stretton
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Wendy Wild
Tameside	Councillor Brenda Warrington
Trafford	Councillor Sean Anstee
Wigan	Councillor David Molyneux

**OTHER MEMBERS IN ATTENDANCE:**

GMWDA, Chair	Councillor Nigel Murphy
TfGMC, Chair	Councillor Guy Harkin
Bury	Councillor Andrea Simpson
Manchester	Councillor Angeliki Stogia
Rochdale	Councillor Sara Rowbotham
Salford	Councillor Paula Boshell
Trafford	Councillor Dylan Butt

**OFFICERS IN ATTENDANCE:**

GMCA Chief Executive	Eamonn Boylan
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee
Bolton	Tony Oakman
Bury	Pat Jones-Greenhalgh
Oldham	Ray Ward
Manchester	Geoff Little
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Stockport	Pam Smith
Tameside	Steven Pleasant
Trafford	Joanne Hyde

Wigan	Donna Hall
Manchester Growth Company	Mark Hughes
TfGM	Steve Warrener
GMCA	Simon Nokes
GMCA	Julie Connor
GMCA	Lindsay Dunn
GMCA	Nicola Ward
GMCA	Emma Stonier

## **GMCA 79/18 APOLOGIES**

Apologies for absence were received and noted from Cllr Anne Marie Watters (Bolton), Cllr Jane Black (Bury), Joanne Roney (Manchester), Cllr Barbara Brownridge (Oldham), Cllr Alex Ganotis (Stockport), Theresa Grant (Trafford), Cllr Laura Evans (Trafford), Cllr Peter Smith (Wigan), Jon Rouse (Greater Manchester Health and Social Care Partnership), Jon Lamonte (TfGM) and Ian Hopkins (GMP)

## **GMCA 80/18 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS**

### **1. Manchester Arena Attack**

The GM Mayor raised the upcoming one year anniversary since the Manchester Arena Attack and expressed his sympathies to all those who had been affected by this; particularly to those people who had lost family or friends.

Sir Richard Leese informed the GMCA about the official arrangements for the anniversary which were being led by Manchester City Council. The commemorations would begin the weekend before at the City Games and the Greater Manchester Run. On May 22<sup>nd</sup> a memorial service will take place at Manchester Cathedral and a national minutes silence will take place at 2:30pm (during this service). The Memorial Service will also be broadcast live from Liverpool, York and Glasgow Cathedrals and will be screened in Cathedral Gardens in Manchester City Centre.

An official event will be held on the evening of May 22<sup>nd</sup> in Albert Square to commemorate those lost, recognise the resilience of the city and celebrate how people came together following the Manchester Arena Attack. People have been asked to submit songs for this event and the chosen songs will be performed by a range of musical groups in Albert Square, following this at 10:31pm the bells in churches and the town hall will be rung. Song lyrics will be shone onto St Ann's Square which will reflect people's feelings about the tragic event.

### **2. Shop Direct Redundancies**

The GM Mayor noted the recent redundancies recently announced by Shopdirect which would affect approximately 2000 people primarily at its sites in Oldham, Rochdale and Salford. The Mayor and the GMCA will provide as much support as possible for those affected working alongside the Leaders of the relevant Councils. An urgent meeting had taken place with ShopDirect in which counter proposals had been put forward but this had not been successful. ShopDirect had agreed to join a taskforce to look at alternative uses for the sites but from these discussions it appeared that ShopDirect had not considered other sites within GM and that the decision about its new site had already been taken. It was therefore stated that the priority for GM was to now support those affected through redundancy. Members of the GMCA will continue to be updated regarding this matter as it goes forward.

### **3. Mayor – first year anniversary**

The upcoming one year anniversary of the election of the GM Mayor was highlighted and members were informed that there was an event at the Sharp Project on 8<sup>th</sup> May which would celebrate the work and achievements over this time.

### **4. Workers Memorial Day**

The GM Mayor drew members attention to Worker’s Memorial Day on 28<sup>th</sup> April which remembered and celebrated the lives of all those who had lost their life in the line of work. In particular, in Greater Manchester Steve Hunt, Nicola Hughes and Fiona Bone would be remembered and this day would be marked in an appropriate way in GM.

## **GMCA 81/18 DECLARATIONS OF INTEREST**

There were no declarations of interest made by any member of the GMCA in relation to items on the agenda.

## **GMCA 82/18 MINUTES OF THE GMCA MEETING HELD ON 29 MARCH 2018.**

The minutes of the GMCA meeting held 29 March 2018 were submitted for consideration.

### **RESOLVED/-**

That the minutes of the GMCA meeting held on 29 March 2018 be approved as a correct record.

## **GMCA 83/18 MINUTES OF THE GMCA ECONOMY, BUSINESS GROWTH AND SKILLS OVERVIEW AND SCRUTINY COMMITTEE**

### **RESOLVED /-**

That the minutes of the GMCA Economy, Business Growth and Skills Overview and Scrutiny Committee held on the 13 April 2018 be noted.

**GMCA 84/18 MINUTES OF THE GMCA HOUSING, PLANNING AND ENVIRONMENT OVERVIEW AND SCRUTINY COMMITTEE**

The scheduled meeting had been cancelled.

**GMCA 85/18 MINUTES OF THE GMCA CORPORATE ISSUES AND REFORM OVERVIEW AND SCRUTINY COMMITTEE**

**RESOLVED /-**

That the minutes of the GMCA Corporate Issues and Reform Overview and Scrutiny Committee held on the 18 April 2018 be noted.

**GMCA 86/18 GMCA AUDIT COMMITTEE MINUTES**

**RESOLVED /-**

That the minutes of the GMCA Audit Committee meeting held 12 April 2018 be noted.

**GMCA 87/18 GM STRATEGY IMPLEMENTATION PLAN AND PERFORMANCE MANAGEMENT FRAMEWORK**

The Mayor of Greater Manchester introduced a report which provided an update on the development of the two year Greater Manchester Strategy (GMS) Implementation Plan and included a copy of the first six monthly GMS Performance Dashboard. The GMS Implementation Plan sets out how the ambitions for Greater Manchester (GM) are intended to be achieved and includes key milestones for the various work programmes. The role of the Overview and Scrutiny Committees in holding GM to account for the implementation of the GMS, and comments and actions arising from the discussion of the GMS Implementation Plan at these meetings were also highlighted.

**RESOLVED /-**

1. That the comments and actions arising from the Overview and Scrutiny Committees were noted.
2. That the final version of the GMS Implementation Plan was approved.
3. That the first six monthly GMS Performance Dashboard was approved.

4. That it was noted that a template report was being provided to GM local authorities to support them to take the GMS Implementation Plan through their local governance structures.

#### **GMCA 88/18 PERSON AND COMMUNITY CENTRED APPROACHES**

Members received a presentation and video regarding the development of person and community centred approaches to care at Wigan Council. It was highlighted that this approach cut across all the priorities in the GMS and that it was crucial to delivering the work outlined in the GMS.

Donna Hall, Chief Executive Wigan Council, highlighted the following;

- Reform principles have formed the background of this work including; an asset based approach, a place based approach and an evidence led understanding of risk and impact;
- Funding was secured from the Greater Manchester Health and Social Care Partnership (GMHSCP) through the Transformation Fund to carry out this work;
- The programme pioneers an approach based on the strengths and assets of local residents/communities and an expansion of the 'social prescribing' approach;
- The growing evidence around the impact of the person and community centred approach, including a study which found 24% lower attendances at A&E and a 28% reduction in need for GP services by people who were supported this way;
- The GM Support Offer which included; bespoke set ups for each locality, a roll out of good practice across GM, work to address underpinning and enabling factors for such a roll out to be carried out across GM including workforce training and IT information sharing; and
- That Wigan had invested £10m in a Community Investment Fund which had taken demand out of the system and led to a reduction in over-use of the Social Care budget.

Members supported and welcomed this approach and raised the following comments and questions;

- That this was a timely reminder of the impact of devolution and what could be achieved through integrating services and delivering them in a completely different way;
- Requested that the video shown was shared as this was a real-life, positive demonstration of the impact of this initiative which helped to outline the concept of a person and community centred approach;
- That this approach was essential to drive the next steps of the place based /reform model to delivery of public services; and

- Requested that digital technology was included as one element of the bespoke model/offer to districts.

**RESOLVED /-**

1. That the presentation be welcomed and proposed approaches strongly endorsed.
2. That the slides and the video links be shared with members of the GMCA.

**GMCA 89/18 BREXIT MONTHLY MONITOR**

Councillor Richard Leese, GMCA Portfolio Lead for Business and Economy presented a report which updated members on the key economic and policy developments of relevance to Greater Manchester in relation to the UK's decision to leave the European Union (EU).

Key items highlighted were;

- That there had been positive indications that companies in GM were looking more at opportunities for international trade;
- That one of the biggest debates was around the customs union with the Irish Border and that the final proposal from Government in relation to this was still a few months away; and
- The importance of a plan being in place for GM for post 2019, and particularly for post 2021, when current European funding comes to an end. The Government has announced that it will replace some funding with a Shared Prosperity Fund but the detail of this was not yet known. It was also highlighted that European Funding was for a period of 6 years and GM would need to make the case for this to continue to ensure long term economic planning was able to take place at a local level.

The Mayor supported the importance of the Government providing clarity about the Shared Prosperity Fund and noted that the amount of funding received and flexibility around funding was key for GM for the development of a local Industrial Strategy. The Mayor highlighted a recent report which outlined that the GM economy was the fastest growing city region in the UK and that it was crucial that the Government was clear about future funding to ensure that growth continues post-Brexit. The recent announcement by Government Communications Headquarters (GCHQ) to establish a base in the city was also highlighted.

**RESOLVED /-**

That the content of the April Brexit Monitor were noted.

## **GMCA 90/18 NATIONAL PLANNING POLICY FRAMEWORK – CONSULTATION PROPOSALS**

City Mayor Paul Dennett, GMCA Portfolio Lead for Housing, Planning and Homelessness, provided a report which informed the GMCA of the proposed changes to the National Planning Policy Framework (NPPF) and outlined the proposed GM response. The Government consultation on the revision to the NPPF had been published in early March and the consultation was due to end on May 10<sup>th</sup> 2018. The Government was also simultaneously consulting on reforms to developer contributions (Community Infrastructure Levy and s.106). GMCA intended to respond to the 43 detailed questions and to submit a more strategic response alongside this.

In the consultation some areas which the GMCA welcomed were highlighted: the standardised methodology for the calculation of local housing need; the standardised approach to viability assessments and the plan led approach to housebuilding. There were also some concerns noted particularly around: the lack of alignment with the DEFRA 25 Year Plan; the weakening of protection given to locally important wildlife sites; changes to the definition of what can be included within the 5 year housing supply and the potential to link this to the New Homes Bonus; penalising of local authorities for non-delivery of housing even when some of the issues may be because of industry and the approach to affordable housing including a lack of reference to the definition of ‘affordability’.

### **RESOLVED /-**

1. That the proposed response to the consultation be approved.
2. That delegated authority be given to the GMCA Chief Executive in consultation with the Portfolio Lead for Housing, Planning & Homelessness to sign off the final response for submission by the 10 May deadline be approved.

## **GMCA 91/18 DEVOLVED TRANSPORT FUNDING – HIGHWAYS FUNDING AND CONGESTION DEAL**

The Mayor of Greater Manchester introduced a report which provided an update on the amount and allocation of the Devolved Transport Funding for 2018/19 including the allocation of the additional pothole funding received in 2017/18. The report also set out the proposed funding arrangements for developing and implementing the congestion deal in 2018/19. The importance of significant transport investment for all modes of transport to achieving the ambitions of GM was highlighted. The allocation of funding was welcomed, however it was also emphasised that the package of funding received was not enough to meet challenges faced relating to transport infrastructure. It was also noted that it was estimated that the need for pothole repairs in GM was in excess of the level of grant available.

Manchester City Council highlighted that prior to 2010 funding for pothole repairs had been £12m per annum; as a result of budgets cuts to local authorities this funding was now £4m per annum. Residents had informed them, through responses to the budget consultation, that road conditions were one of their main concerns. The Council had now allocated £100m over the next 5 years to road maintenance. Nationally it was noted that the Government spent on average approximately £1.1m per year per mile on national road maintenance; for councils this figure was on average £21,000 per year.

Members requested that the strategy for Integrated Transport Block (ITB) Funding (as referenced in paragraph 2.6) was reviewed in advance of 2019/20 to ensure that strategic changes were incorporated in this. Resources allocated to ITB fed into the GM Transport Fund (GMTF) and it was stated that the way resources were allocated through this could be kept under review.

**RESOLVED /-**

1. That the allocations of funding for Highways Maintenance and Incentive elements for 2018/19 as part of the Devolved Transport Grant be noted and agreed.
2. That the allocation of the Additional Pothole Action funding received in 2017/18 be noted and agreed.
3. That the allocations of the further pothole funding received for 2018/19 be noted and agreed.
4. That the funding mechanism for the payment of the Integrated Transport Block Grant, Highways Maintenance Capital Grant and Highways Maintenance Efficiency funding in 2018/19 which will be received through additional retained business rates as part of the 100% business rates pilot be noted.
5. That the allocations of the grants of £4.99 million to Manchester City Council and £3.621 million to Stockport MBC from the DfT's National Productivity Investment Fund for the schemes set out at Section 5.2 of the report be noted.
6. That approval be given to the inclusion of the 2018/19 funding amounts of £1.199 million and £0.869 million respectively in the 2018/19 GMCA Capital Programme.
7. That that the allocation of £1.5 million from a combination of the Mayoral General Budget and Earnback Reserves, the optimum mix to be determined by the GMCA Treasurer, to fund the incremental costs in 2018/19 associated with the development and implementation of the Greater Manchester Congestion Deal and Plan be approved.



8. That delegated authority be given to the GMCA Treasurer to determine the appropriate allocation of the grants between capital and revenue and to update the GMCA Capital Programme, as appropriate, through the Quarterly Capital Monitoring reports.

### **GMCA 92/18 DEVOLUTION OF THE ADULT EDUCATION BUDGET**

Councillor Sean Anstee, GMCA Portfolio Lead for Skills, Employment & Apprenticeships, presented a report which gave an update on progress towards devolution of the Adult Education Budget (AEB). The AEB had originally been due to be devolved to GM in 2018/19 but this was deferred due to national delays. The AEB allocation of an anticipated £92.2m was now projected to be devolved for the 2019/20 academic year. During 2018/19 GM will implement a shadow year in preparation for full devolution.

Members were informed that the timescales in relation to AEB were challenging as there was a need to lay the Orders in Parliament prior to the summer recess in July. It was expected that the final Order and supporting documents would be received in June for formal consent by the end of June 2018.

Members highlighted that devolution of the AEB was an integral part of achieving the ambitions of GM. The crucial role of having a skills policy which supported the GM Industrial Strategy was also emphasised.

#### **RESOLVED/-**

1. That the report be noted.
2. That, in view of the timescales for receipt of the final Order in June, Chief Legal Officers be requested to confirm that necessary delegations are in place to enable GM local authorities to provide consent prior to the summer recess of parliament.

### **GMCA 93/18 GOVERNANCE REVIEW**

The Mayor of Greater Manchester provided a report to members which presented arrangements for the carrying out of the Mayor's Fire and Rescue Function and the GMCA Waste Disposal Functions. The report also made recommendations on how Mayoral, District and GMCA functions on transport can be delivered. The governance review had arisen to ensure that the most effective governance arrangements were in place for GM following the election of the Mayor and the creation of the GMCA. New arrangements have been introduced to hold the Mayor and the GMCA to account through the three Overview and Scrutiny Committees. These involve 45 Councillors from all GM districts and provide scrutiny functions in relation to all areas of the Mayor's and the GMCA's work. The review was intended to improve and streamline decision making at a local and GM level and to make sure that as many elected representatives were involved in the work of the GMCA as possible.

Members were notified that the Fire Committee was going to be abolished and an amendment of the GM Police and Crime Commissioner (PCC) Order pursued to provide for the Deputy Mayor to exercise delegated authority for Fire and Rescue functions. This was proposed to broaden the oversight and alignment of all 999 services. It was also proposed that the Police and Crime Panel's remit was extended to include Fire and Rescue Services.

Waste functions had now transferred to the GMCA; it was proposed that there was a Waste Committee. Two nominations would be invited from the nine authorities which shared waste management arrangements. It was suggested that the Waste Committee was composed of between 12-15 members, to ensure political proportionality and gender balance, and that these appointments were agreed at the June Combined Authority meeting.

The review into Transport Governance was ongoing and it was requested that districts made appointments to the existing Transport for Greater Manchester Committee (TfGMC) at their annual meetings for the period May-July 2018 and that the appointments included the Transport Portfolio holder in each district.

#### **RESOLVED /-**

##### 1. Fire

That the Mayor's decision, following consultation with GMCA members be noted as follows:

- To pursue the amendment of the GM PCC Order to provide for the Deputy Mayor PCC to exercise delegable Fire and Rescue functions.
- To include advice and support on Fire and Rescue issues in so far as possible as matters for the Police and Crime Panel to consider.
- To seek permission to rename the Police and Crime Panel as the Police, Crime and Fire Panel.
- To disestablish the Fire Committee
- To make the appropriate representation and appointments to the bodies set out in Section

##### 2. Waste Disposal

That the following proposals be approved:

- To invite two nominations (except Wigan) from each District for the establishment of a Waste Committee as a CA committee from 2nd July 2018.

- To agree that the Committee will have between 12-15 members to ensure political proportionality and gender balance.
- To agree that the size and Chair of the Committee will be agreed at the June CA AGM.
- To agree the Terms of Reference of the Committee at the June AGM which will include delegated authority to progress contract negotiations.

### 3. Transport

That the following proposals be approved:

- To request Districts to consider the functions, size and membership of TfGMC as joint committee of the Districts, the CA and the Mayor.
  - To agree to determine the re constitution of TfGMC at the June CA AGM.
  - To request Districts to make appointments to the existing TfGMC at their annual meetings for the period May-July 2018, and that those appointments include the Transport Portfolio holder in each district.
4. That the portfolio governance and the wider engagement of GM elected members be reviewed after the CA AGM in June to be overseen by portfolio leads supported by the Monitoring Officer and Assistant Director, Governance and Scrutiny.
  5. That it be noted that this report will be considered by the Corporate Issues and Reform Overview and Scrutiny Committee at their June meeting.

### **GMCA 94/18 GM SKILLS CAPITAL 2017-2020 PROGRAMME UPDATE**

Cllr Sean Anstee, GMCA Portfolio Lead for Skills, Employment & Apprenticeships, presented a report which updated members with the latest information related to the Skills Capital. Skills Capital investment is a key component of GM's Growth Deal devolved responsibilities and will be key to delivering the skills and employment agenda in GM.

The GMCA had previously agreed the Trafford/Stockport College merger. The GMCA were asked to approve in principle Bury College's bid for funding for the development of a new build Health Innovation STEM Centre and Tameside College's application for the development of a new build Construction Skills Centre; demolition of Condition C estate and refurbishment of existing Condition B estate.

Members were informed that there was £43m of Skills Capital remaining for round 2 applications, to be allocated for the benefit of other areas within GM.

Cllr Rishi Shori, Leader of Bury Council, welcomed the report and investment in an area which was a predicted key growth sector in GM.

Cllr Brenda Warrington, Leader of Tameside Council, highlighted the opportunities this investment would bring to Tameside.

#### **RESOLVED/-**

1. That the update of the whole Skills Capital programme be noted.
2. That the funding applications from Bury College (£2,250,000) and Tameside College (£3,302,453) be given conditional approval and progress to due diligence.
3. That it be agreed to delegate authority to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transactions, to sign of any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the grant at 1 above.

#### **GMCA 95/18 GM INVESTMENT FRAMEWORK APPROVALS**

The Mayor of Greater Manchester provided a report which sought approval from the GMCA for an investment of £3,000k to Broughton House, Salford. The investment would be made from recycled funds. Broughton House had been established in 1916 as a treatment centre for soldiers after World War One; the building was now in need of significant investment and the charity is aiming to transform the site into a modern care village for veterans. It is intended that a range of services and support will be provided to ex-forces personnel. Additionally Broughton House works to reduce rough sleeping and homelessness with ex-armed forces.

The Mayor also highlighted the Armed Forces Summit taking place on 8<sup>th</sup> May and GM's ambitions to be a national exemplar in the support provided to ex-armed forces. It was expected that a range of proposals will be produced following the summit.

Members supported the proposal and emphasised the outstanding work which Broughton House carried out supporting veterans in Salford and across GM. Additionally Broughton House were congratulated on the £8,000k of funding raised from private donations and fundraising. The expected creation of 39 jobs from the investment and development was also highlighted.

Overall £100m had been invested in GM businesses through the Investment Framework and thanks was expressed to the teams at the Growth Company and the GMCA working to drive this valuable support for the GM economy.

**RESOLVED /-**

1. That the funding application by Broughton House (loan of £3,000k) be given conditional approval and progress to due diligence.
2. That authority be delegated to the Combined Authority Treasurer and Combined Authority Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transactions, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loan/investment at 1 above.

**GMCA 97/18 GM HOUSING INVESTMENT FUND APPLICATIONS**

Paul Dennett, Salford City Mayor and GMCA Portfolio Lead for Housing, Planning and Homelessness, introduced a report which sought approval from the GM Housing Investment Loans Fund for a loan to Ecclestone Homes Ltd for £3.534m. This would take the total value of loans offered from the Fund to £410.7m. The loan will enable the construction of 27 residential homes in Temple Road, Bolton and it was noted that full planning permission had been granted for the development in November 2017.

Linda Thomas, Leader of Bolton Council, noted support for the approval of this loan and the delivery of homes that it would enable for people in Bolton.

**RESOLVED /-**

1. That the GM Housing Investment Loans Fund loan in the table below, as detailed in this and the accompanying Part B report be approved;

BORROWER	SCHEME	DISTRICT	LOAN
Ecclestone Homes Ltd	Temple Road	Bolton	£3.534m

2. That Manchester City Council be recommended that it approves the above and prepares and effects the necessary legal agreements in accordance with its approved internal processes.

## **GMCA 97/18 THE GROWTH COMPANY BUSINESS PLAN**

Councillor Richard Leese, GMCA Portfolio Lead for Business and Economy, provided a report which presented the Growth Company Business Plan for the 2018-19 financial year. Thanks were noted to the Board of the Growth Company and the Advisory Panel for the commitment and time spent in assisting the delivery of GM's ambitions. The team at the Growth Company were also thanked for their work and the support provided to the GM economy.

### **RESOLVED /-**

That the Growth Company 2018-19 Business Plan be endorsed.

## **GMCA 98/18 EXCLUSION OF PRESS AND PUBLIC**

That, under section 100 (A) (4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

## **GMCA 99/18 GM SKILLS CAPITAL 2017-20 PROGRAMME UPDATE**

**CLERK'S NOTE:** This item was considered in support of the Part A GM Skills Capital 2017-2020 Programme Update (minute 94/18 refers).

## **GMCA 100/18 GM INVESTMENT FRAMEWORK APPROVALS**

**CLERK'S NOTE:** This item was considered in support of the Part A GM Investment Framework Approvals (minute 95/18 refers).

## **GMCA 101/18 GM HOUSING INVESTMENT FUND APPLICATIONS**

**CLERK'S NOTE:** This item was considered in support of the Part A GM Housing Investment Loan Fund – Investment Approval Recommendation (minute 96/18 refers).

## **GMCA 102/18 GROWTH COMPANY BUSINESS PLAN**

**CLERK'S NOTE:** This item was considered in support of the Part A Growth Company Business Plan (minute 97/18 refers).

## **GMCA 103/18 CAPITAL INVESTMENT FOR REINSTATEMENT OF RAIKES LANE FROM WASTE FACILITY**

Members received a report which requested approval of capital expenditure by GMCA of £7.3m for the reinstatement of the Raikes Lane Energy from Waste facility, Bolton. It was noted that as the owner of the asset the GMCA had to initially incur the capital cost and recover expenditure from the insurers subsequently.

### **RESOLVED /-**

1. That the increase of the GMCA capital budget by £7.3 million be approved.
2. That delegated authority be given to the Executive Director Waste and Resources, in Consultation with the Lead Member for Waste (Councillor Sean Anstee), Lead Chief Executive (Eamonn Boylan) and the GMCA Treasurer, to place orders through the run off contract with Viridor Waste (Greater Manchester) Ltd (VWGM) up to a value of £7.3m to carry out the reinstatement works relating to Phase 1 and 2 of Raikes Lane; and
3. That it be noted that the decision is an urgent key decision and is exempted from call in under Rule 17 Access to Information Procedure Rules.





**MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED  
AUTHORITY, HELD ON FRIDAY 25 MAY 2018  
AT MANCHESTER TOWN HALL.**

**PRESENT:**

Greater Manchester Mayor	Andy Burnham
Deputy Mayor (Policing and Crime)	Baroness Beverley Hughes
Bolton	Councillor Linda Thomas
Bury	Councillor Rishi Shori
Manchester	Councillor Nigel Murphy
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Alex Ganotis
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

**OTHER MEMBERS IN ATTENDANCE:**

TfGMC	Councillor Guy Harkin
Manchester	Councillor Angeliki Stogia
Rochdale	Councillor Sara Rowbotham
Stockport	Councillor Wendy Wild
Wigan	Councillor Jenny Bullen

**OFFICERS IN ATTENDANCE:**

GMCA Chief Executive	Eamonn Boylan
GMCA – deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee
Bolton	Tony Oakman
Bury	Pat Jones-Greenhalgh
Oldham	Carolyn Wilkins
Manchester	Joanne Roney
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Stockport	Pam Smith
Tameside	Sandra Stewart
Trafford	Joanne Hyde

Wigan	Alison McKenzie-Folan
Manchester Growth Company	Mark Hughes
TfGM	Steve Warrener
GMP	Ian Piling
GMFRS	Dawn Docx
GMCA	Simon Nokes
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Lindsay Dunn
GMCA	Nicola Ward

### **GMCA 104/18 APOLOGIES**

Apologies for absence were received and noted from Cllr Richard Leese (Manchester), Cllr Andrea Simpson (Bury), Theresa Grant (Trafford), Steven Pleasant (Tameside), Cllr Laura Evans (Trafford), Donna Hall (Wigan), Jon Rouse (Greater Manchester Health and Social Care Partnership), Jon Lamonte (TfGM) and Ian Hopkins (GMP)

### **GMCA 105/18 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS**

#### **1. GM Leaders**

On behalf of all members, the GM Mayor placed on record his thanks to the Leaders who had resigned since the last meeting of the Combined Authority. The former Leader of Oldham Council, Councillor Jean Stretton, the former Leader of Trafford, Councillor Sean Anstee and Lord Peter Smith, the former Leader of Wigan. The important contribution made by all three to the work of the Combined Authority was acknowledged and the Mayor thanked them for their personal support. It was noted that Lord Peter Smith, former Chair of AGMA would continue in his role as Chair of the GM Health and Care Board.

The Chair welcomed three new Leaders, as members of the GMCA, Councillor Sean Fielding, Leader of Oldham, Councillor Andrew Western, Leader of Trafford and Councillor David Molyneux, Leader of Wigan, to their first Combined Authority meeting.

#### **2. Manchester Arena Attack Anniversary**

The Mayor acknowledged the events that had taken place in the City during the week to commemorate the one year anniversary of the attack at Manchester Arena. Although it had been recognised that the 22 May had been a difficult day, tributes and events had been handled with great dignity, empathy and had portrayed Manchester to the world as place of humanity, solidarity and diversity. The families of the twenty two victims would forever be part of Manchester.

Sir Richard Leese, Leader, Joanne Roney, Chief Executive, Kate Brown and the supporting team at Manchester City Council were thanked on behalf of the GMCA for the arrangement and management of the programme of events which took place on 22 May, in recognition of the Anniversary of the Manchester Arena Attack.

Thanks were also conveyed to the Bishop and the Dean and staff at Manchester Cathedral, Rose Marley and Sharp Futures for their role in the One Voice Event, volunteers who helped with 'Trees of Hope' throughout the City Centre and everyone who attended the event in Albert Square.

### **3. Northern Rail Network Performance**

The GM Mayor drew member's attention to the ongoing situation on the rail network and the unacceptable performance of Northern Rail. Delays, cancellations, overcrowding, along with recent timetable changes, had resulted in a progressively intolerable situation for rail passengers in the North West. Along with the Mayor for the Liverpool City Region, the GM Mayor had made representations with other northern leaders to the Secretary of State for Transport and Transport for the North Board and he provided the GMCA with an update on the details of those exchanges. The Mayor had made it known from the outset in those conversations, that the situation should never have been allowed to get as bad as it had before the Government acknowledged that there was a problem. He also stipulated that it was his belief that problems on the rail network in London and the South East were more readily attended to than those that occurred, sometimes of a worse nature, in the North of England. The Mayor pledged to use his voice to make representations on behalf of the travelling public of GM that going forward this would no longer continue.

A further four points, which were topics of disagreement with the Government were outlined;

These included;

- There was no shared analysis or agreement of what the issues were that were affecting Northern Rail. It was acknowledged that Network Rail and their failure to deliver promised improvements on the Manchester to Bolton line and Blackpool had contributed to the current chaos. However, it was the view of the Mayor and the Liverpool City Mayor, that this, along with the introduction of the new timetable was not the root cause. It was the opinion that endemic staffing issues on Northern Rail, linked to the management culture of the organisation had exacerbated the issues described;
- The agreed action plan, should be publicised with clear deadlines alongside the actions, so the public could see what was being done and hold the company to account. Clarity was needed so that if

services were not going to be provided, then information was made available in order to avoid the chaos of last minute cancellations;

- There were a large number of outstanding compensation claims made by GM residents and these would be required to be answered within a firm deadline. It was the view of the Mayor, that a broader compensation offer for regular travellers and season ticket holders who have faced disruption over a long period of time, should be introduced and paid for out fines issued to Arriva Trains;
- If Northern Rail fail to stick to recovery plan as agreed then a process should be initiated for the removal of the franchise.

Members of the GMCA were invited to raise concerns from their boroughs with regard to the impact the performance was having on their residents. Councillor Sara Rowbotham (Rochdale) expressed her concern with the apparent disregard of the shareholders, owners and senior company executives of the company for the residents of Rochdale, Greater Manchester and the North West. An immediate call for improvement was made.

Councillor Linda Thomas (Bolton), described some of the ongoing problems experienced by the residents of Bolton, which included insufficient trains and carriages, dirty trains and poor customer relations. The recent electrification of the line had an effect on the livelihoods of many farmers and commuters meaning many felt that they were not important to the rail company. She agreed with the Mayor that she felt rail users in the north were invisible, despite continued pressure from MPs across the North West.

Councillor Alex Ganotis (Stockport) explained how the introduction of the new timetable for the residents of Stockport had proved chaotic and resulted in an unacceptable experience for rail users across the network. He explained the practical issues as a result of the new timetables which had resulted in a reduction in services, and in particular, a bunching of services at peak times. This had caused huge inconveniences for commuters and affected work patterns, childcare arrangements and pupils using the rail network. He believed that the new timetable had been introduced with no consideration for commuters. Northern Rail had also confirmed that the reason for the reductions and bunching of services was due to the increased capacity into and out of Piccadilly train station, especially due to an increase in Trans Pennine Express services. It was reported that operators have had to bid for platform slots and the outcome of the bidding process had resulted in timetable changes. He called for more information and transparency in the bidding process. Collective responsibility to address the impact of changes on the residents of Stockport, GM and the North West would be required.

Councillor Andrew Western (Trafford) echoed the comments made by the Mayor and colleagues with regards to the Manchester to Liverpool line through Urmston. He explained that the residents of Trafford had suffered from significantly overcrowded trains and delays and cancellations had

impacted on the public both personally and professionally. He called for pressure on the Government to intervene in the rail issues affecting the Northern Powerhouse and the unacceptable treatment of commuters.

Councillor David Molyneux, (Wigan Council) provided a personal recollection of a train journey to Manchester he had experienced on 27<sup>th</sup> April 2018. He explained the overcrowded conditions on a warm day which had resulted in increased temperatures within the train carriages which were particularly concerning for younger passengers. This had resulted in genuine safety concerns and lead to some passengers coming close to losing their tempers. The front line staff from Northern Rail were considered to be put in extremely difficult and challenging situations and Councillor Molyneux stated that rail service in GM needed improvement.

Councillor Brenda Warrington (Tameside) reiterated the sentiments of colleagues with regards to overcrowding and the manner in which customers were treated. It was considered an increasingly challenging situation to persuade commuters to contribute to the improvement in air quality by choosing public transport as opposed to travelling by car. Members were provided with details of her personal experience of the train journey into Manchester that morning.

Councillor Angelicki Stogia (Manchester) explained that it was important that the feelings of the people travelling by train across GM were acknowledged. The appalling situation faced by commuters in train stations in the city centre was leaving people to feel angry, stressed, frustrated, disappointed, anxious and let down. The real risks of people losing their jobs as a result of the situation called for pressure to be applied on behalf of the residents of Greater Manchester. Northern Rail were described as an unaccountable and inept company that were required to be held to account. Councillor Stogia expressed her thanks to the Mayor for outlining the points that had been discussed with the Minister and he was urged to continue to share information with the public.

The Mayor thanked members for their contributions and acknowledged the strength of opinion that had been expressed. Given the seriousness of the issues and intensity of feelings, the Mayor proposed that an objective assessment of the performance of Northern Rail and Network Rail be undertaken by TfGM and Transport for the North. This would be provided to the June meeting of the GMCA to inform the next steps to be taken by Transport for the North and the GMCA in addressing the current performance issues.

#### **4. Greater Manchester Spatial Framework (GMSF)**

Colleagues were reminded that the GMCA had previously decided to publish the revised GMSF in June 2018. Due to the changes in the membership of the

GMCA and the results of local elections across Greater Manchester, it was proposed to defer the submission of the GMSF to the 29 July meeting of the GMCA. It was acknowledged that public consultation would commence during the school summer holidays for a three month period concluding mid-October 2018.

Councillor Andrew Western welcomed the delay and highlighted that the change in political administration in Trafford would result in a different perspective with particular regard to land allocated for house building in Flixton.

#### **RESOLVED /-**

1. That it be noted that Councillor Jean Stretton, the former Leader of Oldham, Councillor Sean Anstee, the former Leader of Trafford and Lord Peter Smith the former leader of Wigan had resigned as members of the GMCA, and that it be placed on record that members recognise and appreciate that all three had made a major contribution to the work of the GMCA. In particular acknowledging the work of Lord Peter Smith as the long standing Chair of AGMA, leading to the establishment of the GMCA and as Chair of the GMCA over a significant length of time. That it be noted that Lord Peter Smith will continue as Chair of the Health & Care Board and Portfolio Lead for Health and Care.
2. That the appointment of Councillor Sean Fielding, Leader of Oldham, Councillor Andrew Western, Leader of Trafford and Councillor David Molyneux, Leader of Wigan to the GMCA be noted and that they be welcomed to their first meeting as members of the GMCA.
3. That Sir Richard Leese, Leader, Joanne Roney, Chief Executive, Kate Brown and the supporting team at Manchester City Council be thanked on behalf of the GMCA for the arrangement and management of the programme of events which took place on 22 May, in recognition of the Anniversary of the Manchester Arena Attack.
4. That thanks also be convey to the Bishop and the Dean and staff at Manchester Cathedral, Rose Marley and Sharp Futures for the role in the One Voice Event, volunteers who helped with 'Trees of Hope' throughout the City Centre and everyone who attended the event in Albert Square.
5. That an objective assessment of the performance of Northern Rail and Network Rail be undertaken by TfGM and Transport for the North for the following month for submission to the June meeting of the GMCA to inform the next steps to be taken by Transport for the North and the GMCA in addressing the current performance issues.

6. That it be agreed that the submission of the Greater Manchester Spatial Framework be deferred to the 29 July meeting of the GMCA, due to the changes in the membership of the GMCA and the results of local elections across Greater Manchester, acknowledging that the public consultation will commence during the school summer holidays for a three month period concluding mid-October 2018.

**GMCA 106/18            DECLARATIONS OF INTEREST**

There were no declarations of interest made by any member of the GMCA in relation to items on the agenda.

**GMCA 107/18            MINUTES OF THE GMCA MEETING HELD ON 27 APRIL 2018.**

The minutes of the GMCA meeting held 27 April 2018 were submitted for consideration.

**RESOLVED/-**

That the minutes of the GMCA meeting held on 27 April 2018 be approved as a correct record.

**GMCA 108/18            MINUTES OF THE GREATER MANCHESTER LOCAL ENTERPRISE PARTNERSHIP HELD ON 14 MAY 2018**

**RESOLVED /-**

That the minutes of the Greater Manchester Local Enterprise Partnership held on the 14 May 2018 be noted.

**GMCA 109/18            GMCA APPOINTMENTS TO OVERVIEW AND SCRUTINY COMMITTEES**

The Mayor of Greater Manchester introduced a report which requested that members agree the appointments to the GMCA's three scrutiny committees and the substitute's pool.

**RESOLVED /-**

1. That appointments to the GMCA's 3 Overview & Scrutiny Committees, (15 members each) following nominations received from the constituent councils be approved as detailed below. That it be noted that political balance requirements have been met: 11 Labour, 3 Conservatives and 1 Liberal Democrat per Committee.

**ECONOMY, BUSINESS GROWTH & SKILLS  
OVERVIEW & SCRUTINY**

1	Bolton	Susan Haworth	Labour
2	Bury	Mary Whitby	Labour
3	Mancheste	Luke Raikes	Labour
4	Oldham	Barbara Brownridge	Labour
5	Rochdale	tbc	Labour
6	Salford	Kate Lewis	Labour
7	Stockport	Jude Wells	Labour
8	Tameside	Yvonne Cartey	Labour
9	Trafford	Barry Brotherton	Labour
10	Wigan	Charles Rigby	Labour
11	Stockport	Mark Hunter	Liberal Democrat
12	Rochdale	Mike Holly	Conservative
13	Salford	Karen Garrido	Conservative
14	Bury	Robert Caserta	Conservative
15	Oldham	Chris Goodwin	Labour

**HOUSING, PLANNING & ENVIRONMENT  
OVERVIEW & SCRUTINY**

1	Bolton	Shamim Abdullah	Labour
2	Bury	Catherine Preston	Labour
3	Manchester	James Wilson	Labour
4	Oldham	James Larkin	Labour
5	Rochdale	Linda Robinson	Labour
6	Salford	Stuart Dickman	Labour
7	Stockport	Laura Booth	Labour
8	Tameside	Mike Glover	Labour
9	Trafford	Graham Whitham	Labour
10	Wigan	Lynne Holland	Labour
11	Stockport	Lisa Smart	Liberal Democrat
12	Bolton	Andrew Morgan	Conservative
13	Wigan	Michael Winstanley	Conservative
14	Bury	Dorothy Gunther	Conservative
15	Manchester	Paula Sadler	Labour



<b>CORPORATE ISSUES &amp; REFORM OVERVIEW &amp; SCRUTINY</b>			
1	Bolton	Hamid Khurram	Labour
2	Bury	Stella Smith	Labour
3	Mancheste	Mary Watson	Labour
4	Oldham	Colin McLaren	Labour
5	Rochdale	Peter Malcom	Labour
6	Salford	David Jolley	Labour
7	Stockport	Yvonne Guariento	Labour
8	Tameside	Gill Peet	Labour
9	Trafford	Ann Duffield	Labour
10	Wigan	Joanne Marshall	Labour
11	Bury	Tim Pickstone	Liberal Democrat
12	Trafford	Nathan Evans	Conservative
13	Stockport	Linda Holt	Conservative
14	Tameside	John Bell	Conservative
15	Mancheste	Annette Wright	Labour

2. That approval be given to the appointment of up to 16 members to the GMCA Overview and Scrutiny Committee substitutes pool. That the appointments detailed below be approved, noting that a further 3 nominations are to be confirmed in June.

	<b>LABOUR</b>	<b>CONSERVATIVE</b>	<b>LIBERAL DEMOCRAT</b>
Bolton	Kevin McKeon	David Greenhalgh	
Bury	Waiting for 1 further nomination to be confirmed		
Manchester			John Leech
Oldham	To be confirmed		Hazel Gloster
Rochdale	Danny Meredith Ray Dutton	Ann Stott	
Salford	Tanya Burch	To be confirmed	
Stockport			

Tameside	Adrian Pearce	Ruth Welsh	
Trafford	Amy Whyte	Bernard Sharp	
Wigan	Fred Walker	James Grundy	

**GMCA 110/18           ROUGH SLEEPERS UPDATE**

The Rough Sleepers Update report was withdrawn and it was noted that the issue would be considered at the next meeting of the GMCA Reform Board, with a view to submitting an update to the 29 June meeting of the GMCA.

**GMCA 111/18           GREATER MANCHESTER CYCLING & WALKING GOVERNANCE UPDATE**

The Mayor of Greater Manchester introduced a report which set out the governance proposals for allocating the Transforming Cities funding to cycling and walking focused schemes.

As set out in the Autumn 2017 Budget, Greater Manchester had been awarded capital funding of £243m from the Transforming Cities Fund. Subsequent to the announcement, a letter was received by the Mayor, with a follow up letter to the GMCA (attached at Appendix 1) confirming that the allocation would be treated as part of the Greater Manchester “single pot” and, therefore, Government expected that the single pot assurance framework would follow to ensure that the value for money of spending decisions were assessed and considered consistently. DfT had also asked GMCA to publish a delivery plan for the Fund and to prepare annual performance statements against that plan.

The report set out proposals to ensure that the governance and management of the Challenge Fund would facilitate the development and delivery of schemes and comply with the overarching GMCA Single Pot Assurance Framework in terms of: governance of decision making, accountability for public money, assurance, prioritisation and value for money.

Members were informed that the Cycling and Walking Commissioner, Chris Boardman would present the results of the prioritised programme and scheme pipeline to the meeting of the GMCA in June. In support of the proposals, it was suggested that membership of the Cycling and Walking Delivery Board should include representatives from health and/or public health services and representative users of the schemes, including children and young people and people with physical and sensory impairments, in recognition of the wider agenda beyond transport improvements, including the improvement of the health of the population and improving air quality. The Mayor recommended that the Cycling and Walking Commissioner meet with a number of individuals who attended the Mayor’s Question Time on 24 May, to discuss the experiences of disabled people in getting around Greater Manchester.

In discussing the report, clarity on who would be responsible for the development of the business case for schemes, whether it be Local Authorities or TfGM or a combination, together with details of available support was requested.

The importance of creating safe routes for all modes of travel was highlighted along with the emphasis on walking as an alternative to driving for journeys of less than one kilometre.

**RESOLVED /-**

1. That the proposed governance arrangements, including for the allocation of funding and the approval of business cases in relation to allocating Transforming Cities funding (TCF) to cycling and walking focused schemes be approved.
2. That the prioritisation framework against which schemes will be assessed be approved.
3. That progress on scheme development be noted and it be agreed that delivery will be reported through regular updates to GMCA and via the quarterly GMCA Capital Monitoring reports.
4. That it be noted that Chris Boardman, Walking and Cycling Commissioner, would be presenting an update on the progress of the cycling and walking agenda at the 29 June meeting of the GMCA.
5. That the report to be considered by the GMCA on 29 June consider a number of issues including:
  - extending the composition of the Cycling and Walking Delivery Board to include representatives from health and/or public health services and representative users of the schemes, including children and young people and people with physical and sensory impairments, in recognition of the wider agenda beyond transport improvements, including the improvement of the health of the population and improving air quality
  - provide clarity on who would be responsible for developing the business case for schemes; local authorities or TfGM or a combination, together with details of available support
6. That the Walking and Cycling Commissioner be encouraged to meet with a number of individuals who attended the Mayor's Question Time on 24 May to discuss the experiences of disabled people in getting around Greater Manchester.

The Mayor of Greater Manchester introduced a report which detailed a proposal by TfGM to introduce a zonal fare structure on the Metrolink network in early 2019. The report set out the policy drivers, customer benefits of the proposed change, and requested approval, subject to a public engagement exercise in late May/ early June and subsequent report to the GMCA.

Members welcomed the proposed introduction of a zonal fare structure on the Metrolink network and suggested it would increase flexibility and simplify the system for passengers, which would have a positive impact on the tourist economy in Greater Manchester. It was recognised in the report that there was a potential minor adverse impact of very short journeys becoming more expensive and it was confirmed that the impact of any change would be taken into consideration as part of the proposed public engagement exercise which would run from 1 to 17 June 2018. On behalf of the GMCA, the Mayor thanked colleagues in TfGM for the pace of the thorough work undertaken on a potentially complicated proposal.

**RESOLVED /-**

1. That the proposal to introduce a zonal fare structure on the Metrolink network in early 2019 be approved.
2. That the policy drivers and customer benefits of the proposed change be noted.
3. That the financial and demand assessment associated with the proposal and the assumed mitigation of risks be noted.
4. That it be noted that some of the proposed changes to the fares structure will impact on short journeys and comments would be considered as part of the proposed public engagement exercise.
5. That it be noted that the final zonal fare structure will be subject to a public engagement exercise from 1 – 17 June 2018.
6. That it be noted that the approval of the final zonal fare structure will be subject to a subsequent report to the GMCA on 27 July 2018.

The Chair introduced a report which updated members on the long-term objectives for the bus network in Greater Manchester.

It was highlighted that the overarching objective was to improve the network and achieve network integration in order to be as efficient and accessible as possible. It was proposed that the bus network would benefit from a simplified and integrated

ticketing system covering all buses and also journeys using more than one mode of transport within Greater Manchester. Fares should offer value for money to customers, with smart ticketing introduced as soon as possible for travel across the whole bus network and for travel across different modes.

As well as simplified fares and ticketing, the bus network should be as easy to use as possible for passengers and potential passengers, and provide a positive journey experience. Buses should be accessible, particularly for mobility impaired passengers, and there should be aids for partially sighted or blind customers to help them navigate the network. It was recognised that the bus network should be delivering optimal value for money in terms of service to Greater Manchester.

It was highlighted that the GMCA would be undertaking bus reform to reflect the GM priorities. The bus operators had requested to work in partnership and the Mayor challenged them to demonstrate how the proposed partnership approach would work, including how it could support affordable travel for young people, in particular free travel for 16-18 year olds.

It was proposed that 'comprehensive access' to the public transport network needed to ensure that there was a comprehensive bus network outside of the M60 as well good orbital connectivity around Greater Manchester and beyond the M60 boundary.

Each Local Authority was requested to provide the Mayor with local intelligence regarding gaps in the local bus network to inform further discussions with bus operators through partnership working.

**RESOLVED /-**

1. That the Mayor continue his conversations with bus operators, challenging them to demonstrate how the proposed partnership approach will work including how the approach can support, affordable travel for young people, in particular free travel for 16-18 year olds.
2. That 'comprehensive access' to the public transport network needs to ensure that there is also a comprehensive bus network outside of the M60 as well good orbital connectivity around Greater Manchester and beyond the M60 boundary.
3. That all Local Authorities provide the Mayor with local intelligence regarding gaps in the local bus network to inform further discussions with bus operators.
4. That the objectives set out in the report be endorsed.

The Mayor of Greater Manchester presented a report which provided an update on the progress to date and proposed next steps in relation to the Case for Change: GMCA Rail Station Transfer.

The Case for Change recommended the full transfer of rail station responsibility to the GMCA over a long-term period. However, in light of the feedback received from the Secretary of State for Transport, Chris Grayling, TfGM had developed alternative proposals to test working in partnership with operators and other industry stakeholders at a number of GM rail stations. The GMCA Transport Revenue Budget 2018/19 report presented to the GMCA in January 2018, granted approval for a drawdown of £0.5m to progress proposals for the rail station partnership and work undertaken to date and proposed workstreams were detailed within the report.

It was noted that whilst enabling work was progressing on the workstreams, formal agreement on a 'partnership approach' by all parties was still required. This would be progressed with industry stakeholders over the forthcoming months. In parallel, further discussions would be held with the Department for Transport (DfT) and London Continental Railways (LCR) regarding the proposed 'Development and Community Fund'. It was proposed to present a further report to Leaders in the late summer.

In offering support for the proposals, it was suggested that a further report which analysed how partnerships were progressing be presented to the meeting of the GMCA in September 2018.

Members discussed the importance to develop a strategic approach to the release of land in order to deliver on the GMSF and provide brownfield development first. It was suggested that the government would need to apply pressure to Network Rail to release their assets of brownfield land to support housing development and the ambitions to regenerate town centres. It was considered critical that the DfT and Network Rail as partners work together with the Combined Authority on the one public estate programme in GM.

The partnership approach instead of the transfer of rail stations to the Combined Authority recommended by the Secretary of State for Transport was described as disappointing. Members highlighted the prolonged lack of investment in rail stations and the fact that many in Greater Manchester were not Disability and Discrimination Act 1995 compliant and did not support a modal shift to the use of public transport. Councillor Sean Fielding, (Oldham) highlighted that Greenfield station in Oldham had limited step free access and the issue was subject to notice of motion annually at the Oldham Council meeting.

**RESOLVED /-**

1. That the report and the national political environment which has a preference for alliancing and partnerships rather than the transfer of full responsibility and ownership for rail assets be noted.
2. That the proposals to work with the rail industry to determine the extent to which the proposals around a partnership approach in relation to rail assets can deliver acceptable benefits to Greater Manchester be noted and endorsed.
3. That it be agreed to develop and embed formal governance with rail industry partners around stations development and delivery in Greater Manchester.
4. That the continuation of the workstreams and enabling projects set out in the report that can be delivered within the £0.5 million of funding approved by GMCA as part of the Transport Budget in January 2018 be approved.
5. That the potential for Government to assist with facilitating the release of brownfield land within the ownership of Network Rail be progressed as part of the discussions on Greater Manchester's Housing deal.
6. That an update on Rail Station Partnerships be submitted to the GMCA in September 2018.

**GMCA 115/18                      MANCHESTER AND PENNINE RESILIENCE – OPTIONS FOR THE HAWESWATER AQUEDUCT**

The Mayor of Greater Manchester introduced a report which set out the preferred option to improve the resilience of the water supply to Greater Manchester via the Haweswater aqueduct.

It was noted that the GMCA had received an approach from Untied Utilities (UU) with regard to improvements to the single largest water supply into Greater Manchester. Members were asked to support the business case and in doing so they encouraged UU to engage with the public to obtain a long term preferred option that provided a sustainable solution to the residents and businesses in Greater Manchester.

**RESOLVED /-**

1. That the report and the key issues and options identified – (sections 2, 3 and 4) be noted.
2. That it be agreed to write to United Utilities by 31<sup>st</sup> May to confirm the engagement that they have undertaken with GMCA and to provide support to the progression of a preferred option that secures a long term and sustainable solution for residents and businesses in GM.

Councillor Nigel Murphy, Manchester CC introduced a report which updated members on the key economic and policy developments of relevance to Greater Manchester in relation to the UK's decision to leave the European Union (EU).

Key items highlighted were;

- That UK GDP growth was down, furthermore, the Bank of England had announced that interest rates were being kept down in light of lower projections for GDP growth in 2018.
- The negative effect on employment in the region had seen unemployment rise for a third consecutive month which placed unemployment higher than at pre-referendum levels.

The Mayor highlighted that the position with regard to unemployment was troubling and suggested that the situation be closely monitored as the Government approached the conclusion of negotiations, in particular regard to the Customs Union. It was noted that a higher proportion of GM exports go to the EU than the British average which ultimately would have a bigger impact on GM than other parts of the country. It was expected that there would be further need to debate options and feed into vote in Parliament later in the year.

A member questioned whether the introduction of Universal Credit had any effect on the way figures were collated and consequently impacted on the increased numbers unemployed. It was agreed that further work would be carried out in this regard and reported back to the next meeting. The Mayor suggested that a broader report on the implementation and effects of the introduction of Universal Credit, which would include issues in relation to family poverty, unemployment and homelessness should be presented at the next meeting of the GMCA.

**RESOLVED /-**

1. That the Brexit Monthly Monitor (May 2018) be noted.
2. That Officers be requested to submit a report to the GMCA on 29 June providing an update on the impact of Universal Credit broadly across Greater Manchester, including the impact on the number of unemployed residents and family poverty etc.

The Mayor of Greater Manchester introduced a report which informed members of the GMCA capital outturn for 2017/18.



It was clarified that the GMCA had set a three year forward budget which had been approved in January 2018 and the report presented the outturn for the last financial year. A further update on the monitoring would be provided to the meeting in July which would include the forward forecast.

**RESOLVED/-**

That the 2017/18 outturn capital expenditure compared to the forecast position presented to GMCA in January 2018 be noted.

**GMCA 118/18            GMCA REVENUE OUTTURN 2017/18**

The Mayor of Greater Manchester introduced a report which set out the revenue outturn for 2017/18 and requested members note the position on reserves. The report sought approval of the transfer of funds to earmarked reserves.

Eamonn Boylan, GMCA Chief Executive, offered Leaders reassurance that any decisions to spend any reserves, not already committed to the GMCA, would be submitted to the GMCA for approval. Furthermore, it was acknowledged that a process, to determine the amount of reserves that may be available for return to Local Authorities, be considered by the GMCA as soon as possible.

Salford City Mayor Paul Dennett highlighted the importance for districts to receive clarity with regards to the return of reserves early in order to assist with the budget setting process and help to mitigate against the impact of austerity and government cuts to continue to provide services for the most vulnerable communities.

**RESOLVED /-**

1. That the GMCA Economic Development and Regeneration revenue outturn position for 2017/18, which shows a favourable position of £0.576 million after transfers to earmarked reserves be noted.
2. That the contribution to earmarked Economic Regeneration and Development reserves be approved.
3. That proposals to spend any reserves which have not already been committed will be submitted to the GMCA for approval and that a process will be developed quickly, in consultation with Local Authority Treasurers, to determine how much of the reserves may be available for return to Local Authorities, to be considered by the GMCA as quickly as possible.
4. That the GMCA transport revenue outturn position for 2017/18 is in line with budget after transfers to earmarked reserves be noted.
5. That the contribution to earmarked transport reserves be approved.

6. That the GM Fire and Rescue Service outturn position for 2017/18 which shows a favourable position of £0.396 million after transfers to earmarked reserves be noted.
7. That the TfGM revenue position for 2017/18, in line with budget be noted.
8. That it be noted that the final outturn position is subject to the completion of the annual external audit to be finalised by 31 July 2018, which will be reported to the GMCA Audit Committee at its meeting in July.
9. That it be noted that the appropriate adjustments to the 2018/19 budget will be brought forward in due course.

**GMCA 119/18                    GREATER MANCHESTER INVESTMENT FRAMEWORK PROJECT  
UPDATES**

The Mayor of Greater Manchester provided a report which sought approval from the GMCA for investments to Maxilin Manufacturing Limited and LA Fashion Enterprise Limited (Lasula). The investments will be made from recycled funds.

**RESOLVED/-**

1. That the funding applications by Maxilin Manufacturing Limited (loan of £600k) and LA Fashion Enterprise Limited (Lasula) (investment of £1,000k) be given conditional approval and progress to due diligence.
2. That delegated authority to the GMCA Treasurer and Monitoring Officer be approved to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transactions, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loans/investments at 1. above.

**GMCA 120/18                    GREATER MANCHESTER HOUSING INVESTMENT LOANS FUND  
– INVESTMENT APPROVAL RECOMMENDATIONS**

Paul Dennett, introduced a report which sought approval from the GMCA of the GM Housing Investment Loans Fund loan to Wiggett Homes Ltd and May Property Group Limited.

**RESOLVED /-**

1. That the following loans from the GM Housing Investment Loans Fund be approved.

BORROWER	SCHEME	DISTRICT	LOAN
Wiggett Homes Ltd	Hare Hill Mill, Littleborough	Rochdale	£2.215m
Maya Property Group Limited	Dale House, Hazel Grove	Stockport	£1.321m

2. That delegated authority to the GMCA Treasurer acting in conjunction with the GMCA Monitoring Officer to prepare and effect the necessary legal agreements be approved.

**GMCA 121/18 EXCLUSION OF PRESS AND PUBLIC**

That, under section 100 (A) (4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

**GMCA 122/18 GREATER MANCHESTER INVESTMENT FRAMEWORK PROJECT UPDATES**

**CLERK'S NOTE:** This item was considered in support of the Part A Greater Manchester Investment Framework Project Updates (minute 119/18 refers).

**RESOLVED /-**

That the report be noted.

**GMCA 123/18 GREATER MANCHESTER HOUSING INVESTMENT LOANS APPLICATIONS**

**CLERK'S NOTE:** This item was considered in support of the Part A Greater Manchester Housing Investment Loans Applications (minute 120/18 refers).

**RESOLVED /-**

That the report be noted.



**MINUTES OF THE POLICE AND CRIME PANEL MEETING HELD ON THURSDAY 22 FEBRUARY, 2018 AT CHURCHGATE HOUSE, MANCHESTER**

Members Present-

<u>BURY COUNCIL</u>	Councillor Tamoor Tariq (in the Chair)
<u>GMCA</u>	Greater Manchester Deputy Mayor (Policing and Crime) Beverley Hughes
<u>MANCHESTER CC</u>	Councillor Nigel Murphy
<u>ROCHDALE MBC</u>	Councillor Sultan Ali
<u>SALFORD CC</u>	Councillor David Lancaster
<u>TRAFFORD COUNCIL</u>	Councillor Laura Evans
<u>WIGAN COUNCIL</u>	Councillor Nazia Rehman
<u>INDEPENDENT MEMBER</u>	Diane Curry

Also in attendance-

Clare Monaghan	GMCA
Gwynne Williams	GMCA
Jeanette Staley	Salford City Council & GM Police & Crime Policy Lead
Lisa Lees	GMCA
Claire Millett	GMCA
George Burns	GMP
Steve Annette	GMCA

**PCP/05/18 APOLOGIES**

Apologies were received from Councillor Derek Burrows, Bolton Council, Councillor Barbara Brownridge, Oldham Council, Wendy Wild, Stockport Council, Maqsood Ahmad, Independent member, Eamonn Boylan, GMCA, Pat Jones- Greenhalgh, Chief Executive, Bury Council, Peter Langmead Jones, GMP and Ian Hopkins, Chief Constable, GMP.

**PCP/06/18 DECLARATIONS OF INTEREST**

None were received.

**PCP/07/18 MINUTES OF THE POLICE AND CRIME PANEL MEETING  
18 JANUARY 2018**

The minutes of the Police and Crime Panel held on 18 January 2018 were submitted for approval.

Councillor Lancaster raised a matter regarding proceeds of crime and CCTV and felt that this was something that had been agreed at the last meeting and should be included in the plan going forward. The Greater Manchester Deputy Mayor said that this discussion was in relation to the budget and the Chair said that officers would look into this and report back to Councillor Lancaster.

**RESOLVED/-**

1. To approve the minutes of the Police and Crime Panel held on 18 January 2018 as an accurate record.

**PCP/08/18 STANDING TOGETHER, OUR PLAN FOR POLICE, COMMUNITY SAFETY, CRIMINAL JUSTICE SERVICES AND CITIZENS IN GREATER MANCHESTER**

Clare Monaghan, GMCA introduced a report on the Police and Crime Plan for 2018-21 and refreshed members on the process that had brought the production of the plan to date. She thanked members for all their support and then outlined the journey undertaken back in autumn 2017 to shape the priorities and produce a Needs Assessment Framework. Following this a detailed public consultation exercise which ran for over a month over the Christmas period had resulted in 3,500 responses of which approximately 80 % supported the priorities that had been put forward. The next step would be to develop an outcomes framework following broad consultation with partners.

The Greater Manchester Deputy Mayor then addressed the Panel and in her opening remarks thanked everyone for their support and said that the plan was everyone's plan and not one agency's and it was necessary for organisations to join together to help address the specific concerns expressed through the consultation. She then provided an update on the content on the plan, adding that the three key priorities which had been consulted on remained the same i.e. keeping people safe; reducing harm and offending, and strengthening communities and places, adding that a narrative had been developed together with key commitments for the future on what we want to try and achieve. The next step would be to develop a detailed delivery plan with timelines, to assess progress and ensure we are working towards the objectives in the plan.

The Chair then thanked the Greater Manchester Deputy Mayor and officers for all the effort that had gone into producing the plan. He then invited comments and questions from panel members.

Councillor Nigel Murphy echoed his thanks for the work that had been undertaken and his appreciation for the work that had been undertaken within the districts. He added that having three clear priorities made it easier to focus on the target where we are heading and also for members of the public to understand our aims and objectives. He added that it was important that we continue to lobby government for increased funding. The graphs within the report clearly demonstrate the impact that the reduction in funding is having upon delivery.

In relation to additional police officers that had been recruited, Councillor Ali asked for clarity regarding their deployment. In response the Greater Manchester Deputy Mayor said that the CA had allowed for an increase of a minimum of 100 officers. Whilst the deployment of the additional officers was ultimately for the Chief Constable to decide it was important for each of the districts to have a clear understanding of the policing provision so that it can be strengthened. She added that the Chief Constable would be meeting with GM Leaders next month to discuss this in detail.

Councillor Lancaster said that he thought it was excellent plan however there was a need to ensure that it complemented local plans to ensure consistency and in doing so also recognised that issues and priorities varied across neighbourhoods. He added that it was important to keep partners on board as they had responded positively to the plan and had an equal responsibility in its delivery. In response the GM Deputy Mayor said that the partnership approach was recognised by everyone as critical going forward.

Diane Curry, Independent Member said that she welcomed the plan and felt that the consultation process had been thorough and transparent and that it was accessible and easy to understand, and extended her thanks to those involved. She added that it was now that the real work would commence to deliver on the outcomes expected from the plan.

Councillor Evans said that there was now an expanse of CCTV across the region and suggested that they ought to be harnessed more to achieve reductions in all types of crimes, including environmental crimes such as fly-tipping and anti-social behaviour. She added that neighbourhood watch schemes were a useful tool and should be encouraged within communities.

There was a general discussion regarding the 101 service and one of the matters raised was the need to re-brand and promote the service but at the same time better educate members of the public on what the service should be used for (and what not). It was noted that additional resources had been allocated to the service and this had had resulted in a significant improvement in call handling times over recent months. It was noted that currently the 101 service was being delivered from three separate locations and that the ambition was to consolidate the service onto a single site.

It was suggested that if 'live chat' was mainstreamed then this was something that needed to be promoted and communicated to members of the public moving forward. A member said that as we move forward to the use of online chat that we are mindful around the level of professionalism and terminology that is used.

The Greater Manchester Deputy Mayor said that the aim was to ensure the 101 service was as responsive as it was in 2016, when 89% of calls were answered within 30 seconds. The Chair wished to place on record his appreciation for the leadership shown by the Deputy Mayor in improving the 101 service and in raising the confidence of the public in the police service.

Councillor Rehman expressed concern regarding public trust erosion and confidence in the police service and the need to be honest with the public that certain types of crime would not receive a police response and how are we going to restore confidence in the light of this. In response the GM Deputy Mayor said that whilst this was an approach being adopted by some police services the Greater Manchester Force had no such policy. However, decisions governing police responsiveness will depend on the level of risk and harm involved in any situation and that is the message that needs to be communicated to members of the public not that certain crimes won't receive a response. Councillor Lancaster added that there was both an onus and a level of responsibility and obligation upon all of us to ensure the creation of a safer place and environment.

The Greater Manchester Deputy Mayor reported that the Minister of Justice was shortly expected to identify pilot areas for the resettlement of prisoners and it was hoped that GM would be identified as one of the project areas. The Chair said that the Panel would welcome more information as it was developed.

The Chair and Panel wished to place on record thanks and appreciation of the heroic action taken by the student police officer, PC Mohammed Nadeem, who had recently saved a member of the public from drowning, adding that his actions would restore the faith of members of the public and that he was a credit to Greater Manchester Police.

#### **RESOLVED/-**

1. To note the work that has been undertaken in relation to the development of the Police and Crime Plan.
2. To receive further information on the development of the outcomes framework and Greater Manchester wide perception survey.
3. To support the refresh of the existing GM work plan and receive a further report that would also include a district level summary of local delivery plans for each community safety partnership.



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## MINUTES

Meeting: **National Park Authority**

Date: Friday 16 March 2018 at 10.00 am

Venue: The Board Room, Aldern House, Baslow Road, Bakewell

Chair: Cllr Mrs L C Roberts

Present: Cllr D Chapman, Mr P Ancell, Mrs P Anderson, Cllr J Atkin, Mrs F Beatty, Mr J W Berresford, Cllr P Brady, Cllr C Carr, Cllr C Furness, Mr Z Hamid, Cllr A Hart, Mr R Helliwell, Cllr A Law, Cllr Mrs C Howe, Cllr J Macrae, Cllr A McCloy, Cllr C McLaren, Cllr J Perkins, Cllr Mrs K Potter, Cllr Mrs N Turner, Cllr Mrs J A Twigg, Cllr F J Walton and Cllr B Woods

Apologies for absence: Cllr D Birkinshaw, Cllr A R Favell, Cllr Mrs G Heath and Cllr H Laws.

### 7/18 CHAIR'S ANNOUNCEMENTS

The Chair reported that National Parks England had considered the HMRC issue regarding tax on Members' expenses. The content of a letter had been jointly agreed and sent to the HMRC by each National Park Authority. HMRC had acknowledged the letter and indicated that they would reply in one month.

### 8/18 MINUTES OF PREVIOUS MEETING OF 2 FEBRUARY 2018

The minutes of the last meeting of the Authority held on 2 February 2018 were approved as a correct record.

### 9/18 URGENT BUSINESS

There were no items of urgent business.

### 10/18 PUBLIC PARTICIPATION

Only one member of the public was present to make representations to the Committee.

### 11/18 MEMBERS DECLARATIONS OF INTEREST

Item 8

It was noted that all Members had received 21 emails relating to this item.

Cllr Mrs K Potter declared a personal interest as a member of CPRE.

**12/18 TREASURY MANAGEMENT POLICY STATEMENT AND ANNUAL TREASURY MANAGEMENT AND INVESTMENT STRATEGY (A1327/PN)**

The Committee considered the report which requested them to approve an over-arching Treasury Management Policy Statement and an Annual Treasury Management and Investment Strategy.

The recommendations were moved, seconded, voted on and carried.

**RESOLVED:**

- 1. To approve the Treasury Management Policy Statement in Appendix 1 of the report.**
- 2. To approve the Annual Treasury Management and Investment Strategy in Appendix 2 of the report, with specific approval of the Prudential Indicators and borrowing limits (paragraphs 5-13), and the policy on Minimum Revenue Provision (paragraphs 14-15), and adopts the Investment Strategy of North Yorkshire County Council (Appendix 3 of the report).**

**13/18 TRANS PENNINE UPGRADE PROGRAMME STATUTORY PUBLIC CONSULTATION AND TRANSPORT FOR THE NORTH STRATEGIC TRANSPORT PLAN PUBLIC CONSULTATION (TN/BJT)**

The Transport Policy Planner and the Head of Policy and Communities were present for this item. The Transport Policy Officer reported that as of 5.00pm yesterday 21 representations had been received and all except 1 were objections. The objections were from members of the public and from organisations including British Mountaineering Council, Council for National Parks, Friends of the Earth, Friends of the Peak District, North West Round Table and Open Spaces Society.

Officers reported an amendment on page 63 of the report in the third paragraph under the heading 'Chapter 5 – Air Quality'. The increase in traffic equated to an additional 1,200 vehicles per day not per year as stated. Officers also reported that they would amend the third paragraph on page 67 to make this clearer and also amend page 68 regarding trails.

It was noted that officers, including the Director of Conservation and Planning and the Chief Executive, had been involved in discussions and working with Transport for the North to ensure National Park issues were considered.

The following spoke under the public participation at meetings scheme:

- Anne Robinson, CPRE and Friends of the Peak District, in support of the recommendation and in objection to the Highways England proposal at Mottram.

Members had a number of concerns including the cost benefit analysis, increased traffic numbers and impacts and regard for National Park purposes. Members also felt that the Authority's response needed to be tougher.

It was noted that Mrs Penny Anderson had a number of comments to make on the response and that she would pass these on to officers.

It was agreed to amend recommendations 2 and 3 to include delegation to the Director of Conservation and Planning to agree final changes to the Authority's response in consultation with the Chair and Deputy Chair.

**RESOLVED:**

- 1. To note the report and the likely continuation of pressure for major improvements to Trans Pennine road and rail routes across the National Park.**
- 2. To agree the response to the Trans Pennine Upgrade Statutory Public Consultation and delegate authority to the Director of Conservation and Planning to finalise changes to the Authority's response in consultation with the Chair and Deputy Chair.**
- 3. To agree the response to the Transport for the North's Strategic Transport Plan Public Consultation and delegate authority to the Director of Conservation and Planning to finalise changes to the Authority's response in consultation with the Chair and Deputy Chair.**

*The meeting was adjourned at 11.20 for a short break and reconvened at 11.25.*

**14/18 EXEMPT INFORMATION S100(A) LOCAL GOVERNMENT ACT 1972**

**RESOLVED:**

**That the public be excluded from the meeting during consideration of Agenda Item No. 10 to avoid the disclosure of Exempt Information under S100 (A) (4) Local Government Act 1972, Schedule 12A, Paragraph 3 "Information relating to the financial or business affairs of any particular person (including the authority holding that information)".**

**15/18 NATIONAL PARKS PARTNERSHIP (SLF)**

The Committee considered the report on the change to the funding model of National Parks Partnership LLP (NPP) based on an amended business plan and the creation of a national charitable entity to support UK National Parks. The report also requested delegation to the Chief Executive, in consultation with the Head of Law, Chief Finance Officer and the Chair of the Authority, to agree all future operations of NPP and to support the creation of a Charitable Trust by the 15 UK National Park Authorities (NPAs).

Members expressed concerns regarding possible impacts on the Authority's considerations on a potential charity for the Peak District National Park which it was currently progressing, whether NPAs would work together or separately on offers from possible donors and how the new charity would work with no staffing support.

It was agreed to amend the recommendation to delegate decisions on future decisions on the governance and funding model of NPP until a review in 3 years when a report back would be made to the Authority.

The recommendation as amended was moved and seconded. This was then voted on and carried.

**RESOLVED:**

- 1. To support a change in funding model for National Parks Partnerships LLP to the subscription model outlined in the report and to authorise all future decisions on the governance and funding model of NPP to the Chief Executive, in consultation with the Head of Law, Chief Finance Officer and Chair of the Authority until a review in 3 years when a report back will be made to the Authority.**
- 2. To authorise the Chief Executive, in consultation with Head of Law, Chief Finance Officer and the Chair of the Authority, to consider and agree the model of governance for the proposed National Parks charitable entity and to take all such incidental and consequential steps as are reasonably necessary to implement this decision including entering into any agreements and signing any legal documentation, including any subsequent amendments.**

The meeting ended at 12.00 noon.



# Minutes

## Oldham Leadership Board

3 March 2018, 10 am until 12 noon

Crompton Suite, Civic Centre Oldham


**Present:**

Cllr Jean Stretton Cllr Barbara Brownridge  Dave Benstead Vinny Roche Noreen Dowd Stuart Lockwood Rebekah Sutcliffe Helen Lockwood CS Neil Evans Jeremey Broadbent Katrina Stephenson Jason Rain Ray Ward Jack Sharp Jackie Wilson	Leader, Oldham Council (Chair) Cabinet Member, Co-ops and Neighbourhoods Chair of the Economy and Skills Board First Choice Homes Oldham CCG Oldham Community Leisure Strategic Reform Lead, Oldham Council Economy & Neighbourhoods, Oldham Council Greater Manchester Police Business Leader Public Health, Oldham Council Greater Manchester Fire & Rescue Service Corporate and Commercial, Oldham Council Pennine Acute Hospital Trust Strategy, Partnerships and Policy, Oldham Council
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**Apologies:**

Dr Carolyn Wilkins, OBE Cllr Abdul Jabbar Jayne Clarke Jonathan Yates  Donna McLoughlin Jon Aspinall Alun Francis	Chief Executive, Oldham Council Deputy Leader, Oldham Council Oldham Sixth Form College Citizens Advice and VCFP Corporate and Commercial, Oldham Council Pennine Acute Hospital Trust Greater Manchester Fire & Rescue Service Oldham College
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1	<p><b>Minutes and matters arising from meeting on 24 January 2018 and updates/good news</b></p> <p> Item 1 OLB Minutes 240118.docx</p> <p><b>Minutes</b> The minutes from the meeting held on the 24 January were approved as a correct record of proceedings.</p> <p><b>Good news and updates</b></p> <p><b>GM Ageing Well</b> Greater Manchester have requested that all localities produce an Ageing Well Strategy. It was reported that Oldham had begun work on an Ageing Well approach, aligned to the Oldham Plan and that this should sit within the remit of the Oldham Leadership Board. It was agreed that our strategic approach to Ageing Well be brought to a future meeting of the Board.</p> <p><b>The GM Strategic Self-Assessment on reform and integration</b> It was reported that the interim Oldham Strategic Assessment on Reform and Integration had been submitted to Greater Manchester. Board members agreed that we needed to undertake a practical exercise to understand the geographies of place and the appropriate services to be run at each geographical level.</p> <p><b>Sad passing away of Cllr Sue Dearden</b> A minutes silence took place to acknowledge the sad passing away of Cllr Sue Dearden. It was noted that Sue had been a very active, committed and passionate member of the Board.</p> <p><b>AGREED/ACTION:</b></p> <ol style="list-style-type: none"><li><b>1. For an approach to Ageing Well be brought back to a future meeting of the Oldham Leadership Board</b></li></ol>
2	<b>Oldham Plan 2017-22 Progress, Challenges and Gaps</b>



Item 2 Oldham Plan  
2017-22 progress re|

### **Inclusive Economy**

Cllr Jean Stretton, Leader of the Council presented on the current regeneration plans. Dave Benstead, Chair of the Economy and Skills Partnership presented the progress and challenges faced by the business sectors in Oldham and Helen Lockwood, Executive Director for Economy, Skills and Neighbourhoods, Oldham Council presented on the education, skills and living standards progress and challenges.

The following key points were made:-

- The extent to which the regeneration plans are based on retail expert advice and market intelligence.
- The need for Oldham to influence the GM Good Employment Charter which is currently out for consultation - building on the work that has already taken place in Oldham on fair employment
- That the GM Mayor has been invited to hold a Festival for Business in Oldham
- That further insight is required to understand why Oldham has low levels of business start-up and retention rates and how we might overcome these
- That good progress has been made in improving educational attainment but it will be a further three years until Oldham is where it needs to be
- That early years attainment is 6 years behind where it needs to be
- That we need to prove the concept and value of programmes such as the Career Advancement Service and then scale these up in both Oldham and across GM.
- That the Tourism Strategy needs to be taken to a future meeting of the Oldham Leadership Board
- That progress on improving living standards remains a gap within the delivery of the Oldham Plan and that current successful programmes – such as Warm Homes Oldham – need to be continually supported
- That the GM Spatial Framework is just a framework and that it is up to us to make sense of it in Oldham



Vinny Roche, CEO of First Choice Homes, presented his views on how First Choice Homes contribute to the delivery of all three pillars of the Oldham Plan. This included investing in non-housing services, the importance of evaluation and the need to upscale what we know works.

### **Co-operative Services and Thriving Communities**

Rebekah Sutcliffe, Oldham Council, CS Neil Evans, GMP, Noreen Dowd, Oldham CCG and Liz Windsor Welsh, Action Together led a debate on the progress and challenges on both co-operative services and thriving communities. This also included Partnership voices from a strategic and delivery level from the Oldham West Health and Social Care early adopter and on Children's commissioning and integration.

	<p>The following key points were made:-</p> <ul style="list-style-type: none"> <li>- That good progress had been made in health and social care integration over the past year – which is now becoming a reality</li> <li>- That the GM early adopter in Holts and Lees is starting to really improve outcomes for communities and places as well as individuals and families, with extra funding being brought into the area</li> <li>- For OCL to be engaged in the social prescribing work stream for thriving communities</li> <li>- That we need to capture all of the learning for integration including workforce, system and logistical learning</li> <li>- That the system conditions work needs to extend out beyond the place based programme</li> <li>- That Oldham West Health and Social Care MDTs find it challenging to engage GP practices</li> <li>- That good work and collaboration is happening but that we still need to consider the pace and scale of integration and reform.</li> </ul> <p><b>AGREED/ACTION</b></p> <ol style="list-style-type: none"> <li>1. That good progress had been made in all three parts of the model in the Oldham Plan 2017-22, 12 months on since it was published</li> <li>2. That we need keep up momentum and increase the pace and scale of change particularly in the integration of services alongside the Thriving Communities programme</li> <li>3. That further work is required on how we evaluate the reform of services and thriving communities and that an item on the Thriving Communities Index and Place Based Evaluation come to a future meeting of the Board</li> <li>4. That Board members respond to the GM Good Employment Charter consultation</li> <li>5. That the Tourism Strategy be added to a future agenda item for the Board</li> </ol>
3	Oldham – a place where Children and Young People Thrive



	 <p>Children and young people - a str</p> <p>Helen Lockwood, Executive Director for Economy, Skills and Neighbourhoods, Oldham Council, outlined the approach to developing a framework for Children and Young People to thrive in Oldham</p> <p>The Board agreed that the following needed to be reflected in the commitments:-</p> <ul style="list-style-type: none"> <li>- Improve the health, mental health and happiness of children and young people</li> <li>- Improve the lived environment/the place where children and young people grow up in</li> </ul> <p>Further comments were made on the distinction between children, young people and young adults in the framework and the different needs within these as well as the term 'best start in life'.</p> <p>Board members also commented on the need to have an approach that was universal, not just focussed on the most complex/vulnerable and to ensure intergenerational connectivity.</p> <p><b>AGREED/ACTION</b></p> <p><b>1. That the Board comments be incorporated in to the Framework</b></p>
4	<p><b>Evaluation of place based working and public service reform</b></p>  <p>Item 4 CLES evaluating public se</p> <p>Vicky Sugars, Strategy, Partnership and Policy Manager, Oldham Council, highlighted the policy paper produced by the Centre for Local Economic Strategies on how we evaluate the effectiveness of place based integration and public service reform more generally.</p> <p><b>AGREED/ACTION</b></p> <p><b>1. That a discussion paper on how we evaluate both reform and thriving communities be brought back to a future meeting of the Board</b></p>
5	<p><b>GM Green Summit, 21 March, 2018 – update on activities</b></p> <p>Jackie Wilson, Head of Strategy, Partnerships and Policy, Oldham Council, detailed the activities being held in the run up to the Summit on 21 March including areas where Oldham is leading/influencing including Oldham Council's Bronze Award activities.</p>
6	<p><b>Date and time for next meeting</b></p>



**Oldham**  
Partnership

	9 May 2018 10:00 - 12:00 Crompton Suite, Civic Centre
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## MioCare Group

[MioCare Group CIC, Oldham Care and Support Ltd,  
MioCare Services Ltd]

### Minutes of the Board of Directors' Meeting

26<sup>th</sup> March 2018

Public Minutes

<b>Present:</b>	<b>Board members</b> Cllr Zahid Chauhan - Chair Peter White – Deputy Chair, Non-Executive Board Member (PW) Cllr Jenny Harrison (CllrJH) Cllr John F McCann (CllrJMc) Cllr Ginny Alexander (CllrGA) Karl Dean – Managing Director (KD) Jeff Jones – Non Executive Board Member (JJ)	<b>In attendance</b> Diane Taylor – Associate Director LD &MH (DT) June Rainford – Associate Director OPS & COoH (JR) Paul Wilkinson – Finance Manager (PWi) Karen Wilson – Business Support Manager (Minutes)
<b>Apologies:</b>		Valerie Perrins – Associate Director QPC (VP)

No	Agenda Item	Action
<b>1</b>	<b>In Confidence – Board Member Only</b>  A discussion was had in relation to the appointment of the third Non Executive Director and the shareholder's representative.	
<b>2</b>	<b>Welcome, Introduction, attendees and apologies</b>  The Chair welcomed everyone to the meeting and noted apologies from Valerie Perrins. Chair placed on record his thanks on behalf of the Board to Maggie Kufeldt who has recently moved on from Oldham Council and the Board all wished her well.	

3	<p><b>Declaration of Interest</b></p> <p>CLlrJMc is a member of the Unity Partnership – JVCo Board and Unity Partnership Ltd - Partnership Board.</p>	
<b>For Information</b>		
4	<p><b>Minutes of Last Meeting</b></p> <p>a) The confidential minutes of the last Board Meeting held on 12<sup>th</sup> January 2018 were agreed as a true and accurate record.</p> <p>b) The public minutes of the last Board Meeting held on 12<sup>th</sup> January 2018 were agreed as a true and accurate record.</p> <p>c) The board action list was discussed and updated accordingly.</p> <p>d) The minutes of the Operations Committee meeting held on 9<sup>th</sup> March 2018 were agreed as a true record and PW provided an update of the items covered at the meeting and felt that it was a good start. Once the Finance, Audit and Risk is up and running the Board will need to determine what areas are best served by each committee.</p> <p>e) The minutes of the Extraordinary Board meeting held on 14<sup>th</sup> February 2018 were agreed as a true record and KD provided an update on progress since the meeting.</p> <p>f) The minutes of the Remuneration Committee meeting held on the 14<sup>th</sup> February 2018 were agreed as a true record and KD provided an update on progress since the meeting.</p>	
5	<p><b>Governance Action Plan</b></p> <p>The Governance action plan was discussed and updated accordingly.</p>	
6	<p><b>MioCare Group Calendar</b></p> <p>KD informed the Board that a Board Away Day will be rescheduled for June. KW to send suggested dates to members for the half day session.</p> <p><b>Action: KW to send dates for away day</b></p>	<b>KW</b>
<b>For Discussion</b>		
7	<p><b>MD Update</b></p> <p>KD gave an update on the following areas:</p> <ul style="list-style-type: none"> <li>- MioCare Group’s financial performance is off to a promising start and ahead of forecast at period 2.</li> <li>- Interviews for the Communication and Engagement Officer will take place on 5<sup>th</sup> April 2018. Among other duties the appointed candidate will lead on engagement with service users and staff.</li> <li>- The staff awards took place on Thursday 22<sup>nd</sup> March 2018 and were received very well.</li> </ul>	

	<ul style="list-style-type: none"> <li>- Thanks was given to staff for the services delivered during the recent extreme weather.</li> <li>- Work is underway to turn the new business workshop into a bespoke business template</li> </ul> <p>Lots of progress has been made in developing the policy framework and KD asked the Board to consider their role during the process of signing off policies.</p> <p>Chair advised that from a Governance perspective key the policies should be delegated through the relevant committee and recommended to Board for sign off. A summary of any changes following reviews should be highlighted by the Exec Team for an audit trail.</p> <p>KD recommended that the governance section of the MD update is used to reflect any policy updates and that the full documents are available on request for scrutiny at Board.</p> <p>JJ added that he would like to review the policies from a risk perspective as Chair of the Finance, Audit and Risk Committee.</p> <p>DT gave an update on operational issues in LD, Mental Health &amp; Managed Services.</p> <p>JR gave an update on operational issues in Older Peoples Services.</p> <p>KD gave an update on the following:</p> <ul style="list-style-type: none"> <li>- The draft report of the CQC inspection for Hunt Lane is expected soon. Verbal and written feedback received on the day was positive. We are expecting a 'Good' rating across all areas.</li> </ul>	KD
<b>8</b>	<p><b>Stakeholder Feedback Report</b></p> <p>KD presented the report and offered that the feedback was very positive. The majority of the partners had an understanding of MioCare, but less so around the companies of MioCare Group and the full range of services.</p>	
<b>9</b>	<p><b>Update – MioCare Group Objectives</b></p> <p>KD informed members the group objectives were discussed in depth at the Operations Committee. Following feedback a RAG rating has been included and this will allow Board Members to quickly assess progress against objectives.</p>	
<b>10</b>	<p><b>Management Accounts Period 2</b></p> <p>PWi informed the members the group are ahead of the forecast for month 2. The surplus for the group at Month 2 is £73k compared to a profiled budget of £54k surplus. Efficiency targets are set for the rest of the year and there is confidence that they will be achieved.</p>	
<b>11</b>	<p><b>Final Budget 2018</b></p> <p>PWi advised members the budget summary position is an overall surplus for the</p>	

	<p>group of £43k with an expected surplus of £5k in MioCare Group, £24k in Oldham Care and Support and £14k in MioCare Services.</p> <p>Staff costs have increased due to the pay increases that were previously agreed. All targets originally tasked by the council on transfer in 2013 have now been achieved.</p> <p>It was recommended the Board members approve the budget for 2018.</p> <p>The budget was well received by members and it was particularly pleasing no note that this was the first time that the MioCare Services was forecasted to make a surplus. The Board also acknowledged that a £4m per year saving that has been realised over the last four years whilst continuing to deliver a full range of services and congratulated the team for their efforts.</p> <p><b>APPROVED: All Board members present approved the 2018 budget presented by PWi</b></p>	
<b>12</b>	<p><b>Risk Register</b></p> <p>KD stated that the register had been reviewed but no changes have been made to the register since it came to the Board in January. The lead officer has been reviewed as previously requested by Members and KD stated that due to the small SLT resource these were accurately assigned.</p> <p>JJ volunteered his support to KD as the Board Champion for Risk.</p>	
<b>For Decision</b>		
<b>13</b>	<p><b>Staff Survey Action Plan</b></p> <p>JR gave an overview of the key proposed actions and offered that good progress was already being made.</p> <p>JJ offered his support in assisting managers to engage with staff. DT and JR agreed to meet to discuss.</p> <p><b>AGREED: The Board approved the staff survey action plan</b></p> <p><b>ACTION: DT, JR and JJ meet to discuss manager and staff engagement</b></p>	<b>DT, JR, JJ</b>
<b>14</b>	<p><b>Pension Policy</b></p> <p>KD presented the policy which in effect captured the group approach to pensions following the recent closure of the Local Government Pension Scheme (LGPS). KD advised that the key decision is in relation to the level of employer contributions from April 2019 and presented 4 options. KD informed the members that MioCare Group could seek the Pension Quality Mark accreditation if they agreed to the recommendation and associated costs.</p> <p>Board members felt that the employer contribution should increase to 6% from April</p>	

	<p>2019.</p> <p><b>AGREED: All Board members present approved Option 'C'</b></p>	
15	<p><b>ICO Update</b></p> <p>KD asked the members to make decisions on the following:</p> <ul style="list-style-type: none"> <li>- To delegate authority for KD to sign the Alliance Agreement</li> <li>- KD to enter into discussions with Mark Warren (MW) as the newly appointed Community Provider MD about integrating MioCare with the Community Provider delivery model</li> </ul> <p>Board suggested KD and MW present a paper to Board in May about the implications.</p> <ul style="list-style-type: none"> <li>- Authority for KD, Deputy Chair and ICO Champion to agree decisions in between Board meetings</li> </ul> <p>Board members should be available via email, phone or extraordinary Board meeting to make major decisions.</p> <p>Chair stated that the Board need to keep under review whether KD has the capacity and resources to deliver on his role as MD and what is required to progress the development of the ICO.</p> <p><b>AGREED: KD to sign the Alliance Agreement subject to legal sign off</b></p> <p><b>AGREED: KD to enter into discussions with MW about the role of MioCare in the Community Provider model</b></p> <p><b>AGREED: All Board members present approved KD and PW to lead on ICO</b></p> <p><b>ACTION: KD and MW to present paper to Board in May around MioCare role and the Community Provider</b></p>	<p><b>KD &amp; MW</b></p>
16	<p><b>AOB</b></p> <p>There were no items raised.</p>	
	<p><b>Date and Time of next meeting:</b></p> <p>Monday 14<sup>th</sup> May 2018, 9.30 – 11.30am at Ena Hughes Resource Centre, Failsworth</p>	

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**HEALTH AND WELL BEING BOARD**  
**23/01/2018 at 2.00 pm**



**Present:** Councillor Moores (Chair)  
Councillors Chauhan and Price

Carolyn Wilkins OBE	Chief Executive
Jon Rouse	Chief Officer, GM health and Social Care Partnership
Dr Zuber Ahmed	Oldham CCG
Jax Effiong	Manchester Fire
Michelle Bradshaw	Bridgewater Trust
Julie Daines	CCG
Neil Evans	Chief Superintendent, Greater Manchester Police
Kirsty Fisher	Healthwatch Oldham
Vinny Roche	FCHO
Maggie Kufeldt	Executive Director - Health and Wellbeing
Mark Warren	Director, Adult Social Care
Ben Gilchrist	Voluntary Action Oldham
Keith Jeffery	Oldham CCG
Majid Hussain	Lay Chair Clinical Commissioning Group (CCG)
Rebekah Sutcliffe	Place and Thriving Communities
Donna McLaughlin	The Pennine Acute Hospitals NHS Trust
Also in Attendance:	
Katrina Stephens	Interim Director of Public Health
Charlotte Stevenson	Interim Director of Public Health
Oliver Collins	Principal Policy Officer
Sian Walter-Browne	Constitutional Services

**1 ELECTION OF CHAIR**

Councillor Moores was elected as Chair for the duration of the meeting.

**2 APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Dearden, Councillor Harrison, Councillor Heffernan, Jon Aspinall, Stuart Lockwood, Dr John Patterson, Liz Windsor-Welsh.

**3 URGENT BUSINESS**

There were no items of urgent business received.

**4 DECLARATIONS OF INTEREST**

There were no declarations of interest received.



5 **PUBLIC QUESTION TIME**

No public questions were received.

6 **MINUTES OF PREVIOUS MEETING**

**RESOLVED** that the minutes of the meeting of the Health and Wellbeing Board held on 12<sup>th</sup> December 2017 be approved as a correct record.

7 **MINUTES OF THE HEALTH SCRUTINY SUB-COMMITTEE**

**RESOLVED** that the minutes of the meeting of the Health Scrutiny Sub-Committee held on 19<sup>th</sup> December 2017 be approved as a correct record.

8 **ACTION LOG**

**RESOLVED** that the Action Log for the Health and Wellbeing Board meeting held in December 2017 be noted.

9 **MEETING OVERVIEW**

**RESOLVED** that the meeting overview be noted.

10 **GM DEVOLUTION UPDATE**

The Board gave consideration to a report and presentation for Jon Rouse, Chief Officer, GM Health and Social Care Partnership, that updated them on the progress made against the key outcomes outline in the Taking Charge Plan and discussed some of the key challenges both Greater Manchester and Oldham faced.

The Board was reminded that, in February 2015, the 37 NHS organisations and local authorities in Greater Manchester signed a landmark agreement with the government, to take charge of health and social care spending and decisions in our city region.

The Board were informed that Greater Manchester had the fastest-growing economy but not the healthiest population. The report set out the main goal - to see the greatest and fastest improvement to the health, wealth and wellbeing of the 2.8 million people in the towns and cities of Greater Manchester.

The Strategic Plan: Taking Charge of Health and Social Care in Greater Manchester (the Plan), set out the collective ambition for Greater Manchester over the next five years and complemented work done over the last ten years on reforming and growing the city region. The Plan was for five years and covered four major areas, as well as setting out key targets to be achieved by 2021.

Programmes and projects were being prioritised and there was reconciliation at local level through the Locality Plan. The Board acknowledged that there were major community contributions in

Oldham and there may need to be a focus on different ways of procuring services to enable voluntary organisations

**RESOLVED that** the update and the challenges and opportunities faced in Greater Manchester and in Oldham be NOTED.



11

## **OLDHAM CARES - OUTCOMES FRAMEWORK**

The Board gave consideration to a report from the Joint Acting Directors of Public Health and a presentation from the Chief Executive which described the development of the Oldham Cares Outcomes Framework and set of supporting key indicators.

The outcomes framework and approach to developing a set of key indicators was presented for consultation and discussion, and the Board was asked to agree next steps in its development. It was explained that a clear focus on outcomes would dictate what was done and how it was done. If there was failure in a particular area, this would be identified quickly so that something else could be done.

The Board noted that an early draft of the outcomes framework had been presented at the Health and Wellbeing Board development session in June 2017.

The Board were informed that the Oldham Cares outcomes framework set out a range of high level outcomes based on the key changes desired in Oldham over the next decade. These would be the headline outcomes for Oldham Cares, which the whole system would work together to deliver, in order to improve the health of the population and the way the local health and social care system operated. These outcomes would inform commissioning priorities and performance management.

For each of these outcomes there would be a range of supporting indicators against which targets could be set, and achievement of the outcome demonstrated. The indicators would reflect the priorities and partners would be held to account if they were not meeting them.

Work by PWC to support the development of the approach suggested that the outcomes frameworks should be made up of:

- High level 'outcomes' which were the overarching results of impact on improving health and wellbeing and transforming the delivery of care. They reflected service user/patient outcomes as well as clinical and transformational objectives;
- Outcome indicators which were a range of specific measures that demonstrated the achievement (or not) of an outcome measure

Priority indicators would be identified for the Board to oversee and the other indicators would be subject to an assurance report, with regular reviews to ensure the current indicator set

was the correct one. The indicators considered by the Board would be subject to change as priorities changed.



**Oldham**  
Council

The Board noted that decisions could be made in many different places and the process of decision-making may need to be mapped to show what decisions were made where.

**RESOLVED that:-**

1. The high level outcomes for Oldham Cares be agreed.
2. The proposed approach to developing the set of supporting indicators and associated targets be agreed.
3. The next Board meeting would receive a further report on the supporting indicators for the outcomes framework.

12

**STATE OF THE SECTOR IN OLDHAM**

The Board gave consideration to a report from the CEO and DCEO Action Together that provided information about the strengths, challenges, and development needs of Oldham's Voluntary, Community, Faith and Social Enterprise sector (VCFSE).

The Board were informed that the VCFSE played a critical part in reducing health inequalities and developing more prevention and self-care support across Oldham and its communities of geography and identity.

Action Together had commissioned Sheffield Hallam to undertake a review of the VCFSE in Oldham. The review highlighted ten key facts about the VCFSE sector in Oldham and demonstrated in monetary value the contribution it made and the strengths it had. It also highlighted the fragility of some parts of the sector and the need for strategic engagement and investment with the VCFSE sector.

The data showed there were approximately 1231 VCFSE organisations working across Oldham. 43% worked to improve health and wellbeing (including mental health) and 41% provided practical community development support to build and strengthen communities and reduce isolation. 87% of these organisations had an annual income of less than £10k and many were very tiny. Between them the organisations undertook 1.8 million interventions per year, which made a huge impact on the Oldham community.

The Board were informed that mapping work had begun to identify what was available from the voluntary sector and where the gaps were, to enable planning to take place to commission to sustainably fill the gaps. The sector would be involved in this asset mapping.

The Board acknowledged that the voluntary sector contributed a huge amount to the Oldham community in both the assistance it offered to the community and the opportunities offered to volunteers.

**RESOLVED that:-**

1. The contents of this work and significance to delivery implications and opportunities for the transformation of health and social care services in Oldham, in particular with regard to the Thriving Communities Programme be noted
2. The development of a strategic investment framework for the VCFSE be noted.

13

**OLDHAM'S STRATEGIC SELF-ASSESSMENT TO GM ON REFORM AND INTEGRATION**

The Board gave consideration to a report of the Assistant Chief Constable which informed them that Oldham had been asked to complete a Strategic Self-Assessment by Greater Manchester of where it believed it was in reforming and integrating services to deliver better outcomes for people and places. Oldham had taken the opportunity to internally assess and challenge its approach and was currently part way through this process.

The initial assessment had taken place and was presented along with a draft action plan. The views and action plan were in the process of being tested with partners before the final assessment and action plan were submitted to Greater Manchester by the 31 March 2018.

The Board were informed that the self-assessment process had considered mechanisms and processes. In Oldham there were other issues such as trust and relationships that were very important.

**RESOLVED that** Board members would send their comments to Rebekah Sutcliffe.

14

**MENTAL HEALTH OFFER IN OLDHAM**

The Board considered a report from the Senior Commissioning Business Partner, NHS Oldham CCG which provided them with an overview on the Mental Health work stream of the Local Care Organisation and the service offer in Oldham.

The Board were informed that 'Mental Health is Central to Good Health' was one of four transformation areas identified in the Oldham Locality Plan and it was hugely important that there was a coherent strategic and transformational approach. The Integrated Care Organisation would be responsible for the planning and provision of mental health services, ensuring treatment and prevention pathways were in place.

The Locality Plan highlighted the need to commission mental wellbeing programmes and interventions across shared budgets between the CCG, Council and other partner organisations, with a mutual interest and an incentive to make savings for reinvestment,

The report set out a series of improvement areas, against each of which were specific projects with timescales for delivery and recognised inter-dependencies with other ICO work streams. The Board were provided with updates on major projects and noted a series of measures that had been put in place to achieve improvement the available offer.

The Board noted that investment in mental health would have positive returns across other services and it was necessary to provide easy pathways to obtaining help.

**RESOLVED that:-**

1. The report be noted.
2. The Board would receive updates on the Improvement areas and associated projects in the future.

The meeting started at 2.00 pm and ended at 4.10 pm

**HEALTH AND WELL BEING BOARD**  
**27/03/2018 at 2.00 pm**



**Present:** Councillors Harrison, Heffernan and Moores

Independent Members: Dr Zuber Ahmed, Jill Beaumont, Noreen Dowd, Siobhan Ebdon, Jax Effiong, Julie Farley, DCI Jim Faulkner, Dr Keith Jeffery, Merlin Joseph, Stuart Lockwood, Donna McLaughlin, David Smith, Katrina Stephens, Mark Warren, Carolyn Wilkins OBE and Liz Windsor-Welsh

Also in Attendance:

Oliver Collins	Principal Policy Officer
Lori Hughes	Constitutional Services
Barbara Mulvihill	Project Manager - Information Management
Rebekah Sutcliffe	Strategic Director of Reform
Stephen Woods	GM Shared Services (NHS)

1           **ELECTION OF CHAIR**

**RESOLVED** that Councillor Moores be elected Chair for the duration of the meeting.

2           **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Chauhan, Councillor Price, Dr. Patterson, Chief Supt Evans, Dan Lythgoe and Jon Aspinall.

3           **URGENT BUSINESS**

There were no items of urgent business received.

4           **DECLARATIONS OF INTEREST**

Dr. Zuber Ahmed declared a pecuniary interest at Item 16, Pharmaceutical Needs Assessment by virtue of his ownership of a pharmacy. Dr. Ahmed left the room and took no part in the discussion or voting thereon on this item.

5           **PUBLIC QUESTION TIME**

There were no public questions received.

6           **MINUTES OF PREVIOUS MEETING**

**RESOLVED** that the minutes of the Health and Wellbeing Board held on 23<sup>rd</sup> January 2018 be approved as a correct record.

7           **MINUTES OF THE HEALTH SCRUTINY SUB-COMMITTEE**

**RESOLVED** that the minutes of the Health Scrutiny Sub-Committee meeting held on 30<sup>th</sup> January 2018 be noted.

8           **ACTION & RESOLUTION LOG**

**RESOLVED** that the Action Log from the meeting held on 23<sup>rd</sup> January 2018 be noted.

**MEETING OVERVIEW**

**RESOLVED** that the overview for the meeting be noted.

**OLDHAM CARES OUTCOMES FRAMEWORK**

Consideration was given to a report of the Director of Public Health which outlined the development of a set of supporting indicators for the Oldham Cares Outcomes Framework. The high-level outcomes for Oldham Cares, as outlined in Appendix 1 of the report, and the proposed approach to develop a set of supporting indicators had been agreed at the January meeting. Further work had been undertaken and a proposed list of supporting indicators for Oldham care was set out in the report.

Each outcome required supporting indicators which were a range of specific measures which demonstrated the achievement (or otherwise) of the outcome. Each outcome framework would be supported by a maximum of 30 indicators.

An initial long list of indicators had been compiled from the three national outcomes frameworks and Oldham's investment agreement with the Greater Manchester Health and Social Care Partnership. This consisted of over 300 indicators. Using the principles as outlined in Section 2.1 of the report the list was reduced to a medium list of approximately 65 indicators. Following a discussion with a group of stakeholders a refined list of 28 key indicators was produced as outlined at Appendix 2 of the report.

The Board were informed of work that was ongoing for consideration of other collected data. High level outcomes set the framework for commissioning. There were significant challenges in the health and wellbeing of the borough, there were recognised areas where more development was needed. The number of areas and the attempt to group some topics was discussed. There was differential effort in parts of the borough and in some areas of the borough to get to the national average would have an impact on the overall picture. It was recognised that organisations had their own performance frameworks which would contribute to the aggregate.

The Board raised concern on the mental health areas and GP health checks.

The Board would be updated when the list had been refined and brought back to the June meeting.

The Board sought clarification on the vaccination target which was 72.9% and it was clarified that the national target was 75%.

The Board raised that in terms of supporting indicators that vulnerable children was absent. What could be commissioned would be discussed under JSNA.

**RESOLVED that:**



1. The proposed supporting indicators for the Oldham Care outcomes framework be agreed.
2. A further report be received at the next Health and Wellbeing Board meeting which described the proposed targets and reporting arrangements for the outcomes framework.

11

### **PENNINE ACUTE CQC INSPECTION UPDATE**

Consideration was given to a report which provided an update on the Care Quality Commission's (CQC) follow up inspection of the Pennine Acute Trust in October 2017 following the initial inspection held in February and March 2016.

The CQC had based their inspection and subsequent report on five domains, i.e. was the service:

- Safe;
- Effective;
- Caring;
- Responsive to people's needs; and
- Well led.

An overview of the findings of the two inspections where improvements had been identified at the Trust was outlined at Appendix 1 of the report.

The Board were informed of the achievements of the Trust. There would be a further review across all services in the next 12 months. The focus was now on those areas which were inadequate.

The Board queried about outpatient imaging and why this had not been assessed. The Board were informed that this was not part of the review.

The Board expressed their congratulations on the work undertaken to achieve the improvements made and expressed their thanks to Pennine Acute and, especially, the Royal Oldham Hospital. The Board agreed to write to Sir David Dalton offering their congratulations.

#### **RESOLVED that:**

1. The progress and improvement made by the Trust and the continued ways to identify ways in which support could be given to the Trust and the Royal Oldham Hospital site to continue the journey of improvement be noted.
2. A letter of congratulation be written to Sir David Dalton on behalf of the Health and Wellbeing Board on the improvements made.

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### **SPECIAL EDUCATIONAL NEEDS AND DISABILITY**

Consideration was given to a report which provided a brief overview of the findings and an update on progress since the

SEND inspection and specifically around the five areas of weakness which had been identified.

The focus of the joint inspection carried out by Ofsted and the Care Quality Commission (CQC) was:

- Assessing the effectiveness of Oldham identifying children and young people's special educational needs and/or disabilities;
- The effectiveness of Oldham in meeting the needs of children and young people with SEND; and
- The effectiveness of Oldham in improving outcomes for children or young people who have SEND.

The areas of strength which were identified during the inspection were outlined in the report. As a result of the inspection, Oldham was required to produce a written statement of action to Ofsted and the CQC which outlined how five areas of significant weakness would be tackled. The areas were:

1. Potential non-statutory compliance
2. Effective Leadership
3. The EHC Process and Quality of EHCP's
4. Oldham's Home to School Transport Policy
5. Underachievement, Fixed Term Exclusions and Persistent Absent Levels

A draft written statement of action (WSOA) had been submitted to Ofsted. The Council was still waiting for confirmation of sign off from Ofsted.

The Board were informed of revised governance arrangements and the measures that had been put into place. The transport policy had been revised and was going through a consultation process. A data modeller had been engaged for the provision of more analytical data. Since the inspection a number of workshops with a large number of stakeholders had taken place. There had been true partnership working and the commitment was recognised.

The Board asked about the new arrangements and broader accountability and were advised that revised membership would be more inclusive, also greater scrutiny around working groups under the partnership board and the management committee would be chaired by a senior officer. Co-production with families on governance and assurance would be embedded. There had been key learning in terms of building reassurance between the CCG and the Council.

**RESOLVED that:**

1. The strengths and weaknesses highlighted within the SEND Action Plan be noted.
2. The actions outlined in the report and a recommendation to have a standing item on the Health and Wellbeing Board agenda related to SEND be noted.

3. The relationship between the Health and Wellbeing Board and the SEND Governance Structure be noted.



## **OLDHAM'S AUTISM STRATEGY**

Consideration was given to a report which provided an overview of the Oldham Autism Strategy (2017-2020), the Autism Way Forward & and the Autism Strategy sub-groups, an update on what had been achieved in the first year of the Autism Strategy and recommendations for area of focus in the second year of the strategy.

The Autism Strategy had been published in January 2017 and was a three year strategy for all ages and joint between Oldham Council and the NHS Oldham Clinical Commissioning Group. A key objective was to increase awareness and understanding of autism across the borough with the ambition for Oldham to be acknowledged as an Autism Friendly Town.

The link between the SEND Inspection and the Autism Strategy was outlined in the report. There were areas of work that the Autism Strategy and SEND action plan would be done in conjunction which included Preparation for Adulthood and Joint Commissioning.

The Autism Partnership Board met every two months and four sub-groups which also met every two months. Each group had a defined action plan and included Joined Up Commissioning; Diagnosis and Post-Diagnosis Support; Getting the Right Support at the Right Time; and Better Information and Awareness.

An update on the achievements of the first year of the Autism Strategy was outlined in the report.

The Board were informed of the statutory requirements under the Act, the development of the self-assessment framework, the development of the local strategy and how this had been produced. The GM Mayor had set out the strategy for Greater Manchester. All ten CCGs and Local Authorities funded the GM Autism Consortium which Oldham hosted. The group reported to the Greater Manchester Health and Social Care Partnership Board. The consortium held local authorities accountable.

The Board were informed that the replacement lead would be a named individual and not just an organisation. The Board were informed this would be Suzannah Meakin, Had of Service Mental Health and Learning Disability, who had also been linked to the recent SEND inspection.

The Board raised the 14 recommendations and asked for the top 3 and being more succinct. The Board requested that the Autism Strategy be raised at the next Joint Strategic Needs Assessment meeting. The strategy would also be linked to the SEND wider work which was ongoing.

Employment of those with a learning disability was raised.



**Oldham**  
Council

**RESOLVED that:**

1. The membership of the AWF and strategy groups be refreshed with support and backing with the implementation.
2. The appropriate time of the meetings to take place for all partners be understood with a focus on how to engage schools in the actions of the strategy which was crucial for success.
3. The review of services provided by the Co-located Learning Disability Teams be continued.
4. Due to the actions having been completed, the Diagnosis and Post Diagnosis sub-group be suspended until further notice in order to review the data against the diagnosis pathway.
5. The focus required on the Getting the Right Support at the Right Time strategy Group be acknowledged.
6. The relevant areas undertake a joint strategy needs analysis for people in Oldham with Autism to support integrated commissioning action across education, health and social care be supported.
7. The dissemination of the diagnosis flow chart which enabled the public and be aware and understand the process of autism diagnosis when published be supported.
8. The identification of schools across Oldham who could contribute to the development of the autism strategy and its ambitions be supported.
9. The identification of representatives from housing providers and partners to further develop the support that is available to people living in rented accommodation be supported.
10. The establishment of a formal working arrangement between the Autism Strategy Joined-Up Commissioning and the SEND Joint Commissioning work streams to prevent duplication and the promotion of working together be supported.
11. The continuation of providing autism awareness training to partners across Oldham with the aim of making Oldham more Autism Friendly be supported.
12. The development of more advanced autism training that focused on practitioners working with people at the complex end of autism be supported.
13. The engagement with businesses and organisations and provision of support to them on the way they could make reasonable adjustments and become autism friendly be supported.
14. The consideration of options for infrastructure investment required for ensuring Oldham was more Autism Friendly by 2020 thus fulfilling the ambition of Oldham's Autism Strategy which included the identification of a replacement lead to drive the strategy be supported.

## **STRATEGY**

Consideration was given to the proposed outline of First Choice Homes' new health and wellbeing strategy.

The Strategic Framework for the strategy included the Vision, Mission and Values. The Strategic Objectives included Start Well, Live Well and Age Well and included the continuation of innovative work that was already in place, elements to be built upon and a range of activity that First Choice Homes wanted to initiate.

First Choice Homes, working in partnership with colleagues in Oldham and Greater Manchester, would demonstrate the potential of a housing provider adopting a population health approach for its residents, staff and wider communities in Oldham. Key actions were outlined in the report.

The Greater Manchester Housing Partnership key pledges and initial investible propositions were outlined and Oldham was the first to deliver. Investments were being made in various living services such as housing support and independent living services and with the CCG a new range of services under aid and adaptations, hospital discharge service, housing options, healthy homes and warm homes Oldham was being delivered.

The new Health and Wellbeing Strategy was outlined with the move from immediate urgent care issues towards population health improvement. One of the main areas for FCHO was to be a key partner and part of the decision making bodies. FCHO sought lead delivery of the GM Home Improvement Agency and supported delivery of the GM Population Health Plan. Specific new projects included fall preventions, domestic violence and school readiness. Data sharing was raised as a concern. FCHO was also developing their workforce development staff wellbeing programme.

FCHO had been shortlisted for an excellence award in its approach to health and wellbeing.

The Board sought clarification on the point of reduction in hospital appointments and were informed that this would be addressed under preventable hospital treatment. The Board also raised the issue of the clusters and FCHO were prepared for that discussion on integrating delivery into localities. The Board also welcomed further discussions around Looked After Children, making every contact count to address integrated teams in a non-clinical opportunity, the Mental Health Strategy Partnership, domestic violence, further exploration of children currently placed outside the borough as well as adults and further work with the voluntary sector around the Thriving Communities Hub.

The Board welcomed the report and feedback. The Council would be rolling out the Fit for Oldham Programme to more

challenging territory. Domestic violence was being addressed collectively.

**RESOLVED that** the proposed outline for the First Choice Homes new Health and Wellbeing Strategy be noted.

15

**GENERAL DATA PROTECTION REGULATION (GDPR)  
DATA PROTECTION REFORMS**

Consideration was given to a report which outlined the reforms under the new General Data Protection Regulation (GDPR) and the implementation through the draft UK Data Protection Bill (UKDP). The GDPR comes into effect on 25 May 2018.

The key features were outlined in Appendix 1 of the report. The key elements were organisational commitment, understanding the personal data used, implementation of appropriate measures, e.g. appointment of the Data Protection Officer (DPO), reviewing private notices, security policies and breach reporting, revised contractual terms and staff training.

The Council in conjunction with its partners needed to ensure that all partners were data protection compliant in the handling of personal data, and in particular when related to health and social care, sensitive personal data was also subject to law of confidentiality.

The Board were informed of groups who were addressing various work-streams and requirements in legislation. The changes would affect everyone and provided individuals with new and enhanced rights. All contractors would need to ensure they were addressing the new legislation.

The Board raised the issue of the requirement to demonstrate outcomes as a result of interventions taken across several organisations and asked if there was a forum with an urgency route to commission in an integrated way with confidence to get the data evaluated effectively which needed to be shared. There had been an investment agreement with Greater Manchester to transform services but there was a need to demonstrate how the funding was making an impact. The Board were informed that this was linked to work ongoing at GMCA and an equivalent was needed locally to gather data across boundaries. Data protection could be used as an enabler. The Board understood the significance but also raised that data protection was used as a barrier. The Board agreed to discuss this item further as part of the next scheduled Development Session.

**RESOLVED that:**

1. The engagement and participation of stakeholders and business areas required to contribute/implement the data protection framework be mandated.
2. The review and implementation of changes by the Information Management Team (IMT) be supported.

3. Assurances be sought that partner organisations were taking the appropriate steps to compliance.
4. IMT being involved as a stakeholder in any integration or joint working initiatives that involved personal data handling be ensured.
5. The issue of GDPR be discussed at the next Development Session.

16

## **PHARMACEUTICAL NEEDS ASSESSMENT**

Dr. Ahmed declared a pecuniary interest at this item by virtue of his ownership of a pharmacy. Dr. Ahmed left the room and took no part in the discussion or voting thereon on this item.

Consideration was given to an update on the Pharmacy Needs Assessment. The Health and Wellbeing Board had a statutory responsibility to publish and to keep updated a statement of the needs for pharmaceutical services for the population in its area which was referred to as the Pharmaceutical Needs Assessment (PNA). The PNA aimed to identify whether current service provision met the needs of the population and to considered whether there were any service delivery gaps.

The PNA may inform of the current provision of pharmaceutical services and any gaps related local health priorities. Where gaps were not met by NHS England, they could be considered by the Clinical Commissioning Group (CCG) or local authorities (LA). The PNA would be used by NHS England in the determination as to whether to approve applications to join the pharmaceutical list under the National Health Service (Pharmaceutical and Local Pharmaceutical Services) Regulations 2013. The relevant area team would review the application and decide if the application met the criteria for approval.

The Health and Wellbeing Boards duties in respect of the PNA were outlined in the report as well as the purpose of the PNA and the Scope of the PNA. The report also outlined how the assessment was undertaken for the population of Oldham. The Health and Wellbeing Board had established a steering group to lead a comprehensive engagement process which informed the development of the PNA.

Taking into account the totality of the information available, the Health and Wellbeing Board considered the location, number, distribution and choice of pharmacies for each district. Based on the information available:

- No current gaps in the need for provision of essential services during normal working hours had been identified.
- No current gaps in the provision of essential services outside normal working hours had been identified.
- No current gaps in the need for pharmaceutical services specified in future circumstances had been identified.

- No gaps had been identified in essential services that, if provided either now or in the future, would secure improvements, or better access, to essential services.
- No gaps had been identified in the need for advanced services that, if provided either now or in the future, would secure improvements or better access to advanced services.
- No gaps, in respect of securing improvements, or better access, to other NHS services, either now or in specified future circumstances, had been identified.

Healthwatch asked to be involved in the review of pharmacies. The issue of taking medication into hospitals was raised. Communication between the acute and primary services was key.

**RESOLVED** that the Oldham Health and Wellbeing Board Pharmaceutical Needs Assessment 2018 to 2021 be agreed.

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**DATE AND TIME OF NEXT MEETING**

**RESOLVED** that the date and time of the next Health and Wellbeing Board to be held on Tuesday, 26<sup>th</sup> June 2018 at 2.00 p.m be noted.

The meeting started at 2.00 pm and ended at 3.48 pm





## COUNCIL

# Update on Actions from Council

**Portfolio Holder:** Various

**Officer Contact:** Director of Legal Services

**Report Author:** Elizabeth Drogan, Head of Constitutional Services  
**Ext.** 4705

**11<sup>th</sup> July 2018**

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### **Reason for Decision**

The decision is for Elected Members to note the updates to the actions from previous Council meetings.

### **Executive Summary**

1. This report provides feedback to the Council on actions taken at the Council meeting on 28<sup>th</sup> March 2018.
2. This report also provides feedback on other issues raised at that meeting and previous meetings.

### **Recommendations**

Council are asked to note the actions and correspondence received regarding motions agreed at previous Council meetings.

**Update on Actions from Council**

**1 Background**

1.1 The report sets out the actions officers have taken on motions of outstanding business and notice of motions approved at the Council meeting held on 28<sup>th</sup> March 2018.

**2 Current Position**

2.1 The current position from actions as a result of motions is set out in the table at Appendix One. Letters are attached at Appendix Two in response to the actions approved at Council.

**3 Options/Alternatives**

3.1 N/A

**4 Preferred Option**

4.1 N/A

**5 Consultation**

5.1 N/A

**6 Financial Implications**

6.1 N/A

**7 Legal Services Comments**

7.1 N/A

**8. Co-operative Agenda**

8.1 N/A

**9 Human Resources Comments**

9.1 N/A

**10 Risk Assessments**

10.1 N/A

**11 IT Implications**

11.1 N/A

**12 Property Implications**

12.1 N/A

**13 Procurement Implications**

- 
- 13.1 N/A
- 14 **Environmental and Health & Safety Implications**
- 14.1 N/A
- 15 **Equality, community cohesion and crime implications**
- 15.1 None
- 16 **Equality Impact Assessment Completed?**
- 16.1 No
- 17 **Key Decision**
- 17.1 No
- 18 **Key Decision Reference**
- 18.1 N/A
- 19 **Background Papers**
- 19.1 The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:
- Agenda and minutes of the Council meeting held 28<sup>th</sup> March 2018 are available online at: <http://committees.oldham.gov.uk/mgCommitteeDetails>
- 20 **Appendices**
- 20.1 Appendix 1 – actions taken following the Council meeting held on 28<sup>th</sup> March 2018
- 20.2 Appendix 2 – Letters and other information received in response to actions approved at previous Council meetings.

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### Actions from Council 28<sup>th</sup> March 2018

ACTION	RESPONSE	WHO RESPONSIBLE	DATE COMPLETED
Ward Member Question on Highway Investment	<p>Members to received information as to which roads were included in the programme in their wards.</p> <p>Information is available online and presentations had been made to the Districts on the highways investment programme.</p>	Cllr Hussain	10 <sup>th</sup> May 2018
Ward Member Question from Councillor Sheldon re Speed Limit on Manchester Road, Greenfield	<p>Highways to provide an update on the speed limit request</p> <p>See Note 1 below.</p>	Cllr Hussain	2 <sup>nd</sup> May 2018
Outstanding Business: Women's Suffrage Act	<p>Letter to be sent to the Minister of Local Government and Parliamentary Under Secretary of State for Family Support, Housing and Child Maintenance</p> <p>Ask the Borough's three MP to press for continuation of current system</p> <p>Ask LGA representatives to urge LGA to lobby against proposed change</p> <p>Response to Councillor Sykes received from the LGA dated 25 April 2018 received 1 May 2018 and further updated dated 16 May</p>	<p>Chief Executive</p> <p>Chief Executive</p> <p>Chief Executive</p>	<p>11<sup>th</sup> April 2018</p> <p>11<sup>th</sup> April 2018</p> <p>11<sup>th</sup> April 2018</p>

	<p>2018 – see attached email</p> <p>Response received from D. Abrahams MP dated 23 April 2018 received 4 May 2018</p> <p>Response received from J. McMahon OBE MP dated 29 May 2018 received 4 June 2018</p> <p>Response received from DHCLG undated received 4 June 2018</p>		
Youth Council Motion – Vaping or Use of E-Cigarettes	<p>Write to the Minister of Health on behalf of the Youth Council</p> <p>Response from Department of Health dated 10 May 2018 received 22 May 2018</p>	Chief Executive	11th April 2018
Leader and Cabinet Member Question Time - Child Poverty	Joint meeting with Liberal Democrat to discuss Poverty Strategy	Leader of the Council	TBC
Administration Business 1: Modern Slavery	Adopt the Co-operative Party's Charter against Modern Slavery to ensure the Procurement Practices do not contribute to modern day slavery and exploitation.	Executive Director Corporate and Commercial Services and the Head of Procurement	In progress.
Administration Business 2 – Housing Strategy	Lobby through the MPs and the LGA for formal recognition that new housing meets the needs of the local community	Cabinet Member for Neighbourhoods and Cooperatives to send letters to the Borough's three MPs, the lead	11 <sup>th</sup> April 2018

	<p>Support the GMCA's efforts to secure financial assistance for the remediation of previously developed land</p> <p>Urge the government to recognise that the planning system had an important role to play in protecting the quality of new housing</p> <p>Response received from D. Abrahams MP dated 23 April 2018 received 4 May 2018</p> <p>Response received from J. McMahon OBE MP dated 21 May 2018 received 24 May 2018</p>	members from GMCA and the LGA	
Administration Business 3 – The TUC	Motion to be rolled over to the next Council meeting	Constitutional Services	11 <sup>th</sup> July 2018
Opposition Business 1 – Making Oldham a 'Single Use Plastic-Free' Local Authority	Under Council Procedure Rule 8.4(d) the motion was referred to Overview and Scrutiny Board.	Overview and Scrutiny Board	In progress.
Opposition Business 2 – Land Value Taxation	Under Council Procedure Rule 8.4(d) the motion was referred to Overview and Scrutiny Board.	Overview and Scrutiny Board	In progress.
Opposition Business 3 – Restricting new Hot Food Takeaways near Schools	Under Council Procedure Rule 8.4(d) the motion was referred to Overview and Scrutiny Board.	Overview and Scrutiny Board	In progress. An update is being provided to the Health Scrutiny Sub-Committee on 3 <sup>rd</sup> July 2018.
Update on Actions from Council	<b>RESOLVED that</b> the Update on	Council	The Council noted the report on

	Actions from Council be noted.		28 <sup>th</sup> March 2018.
Political Balance Review	<b>RESOLVED that:</b> 1. The review of political balance and committees as detailed in the report be noted and agreed. 2. The review undertaken required no change to political balance or committee places.	Council	The Council noted the report on 28 <sup>th</sup> March 2018.
Appointment of External Auditor from the Financial Year 2018/19	<b>RESOLVED that:</b> 1. The appointment of Mazars by the PSAA as the external auditors to the Council from the financial year 2018/19 be noted. 2. The appointment of Mazars as external auditors to the Teachers' Pension Agency Return for 2018/19 be approved.	Council	The Council noted the report on 28 <sup>th</sup> March 2018.

Note 1: Response to Councillor Sheldon's Ward Member question from Highways:

"We have reviewed the junction and there are currently no plans to change the speed limit. The main issue here is the road safety and performance of the crossroads itself and something that we are looking into. It is not standard practice to reduce a speed limit in isolation to remedy a junction problem, if this was the norm then there would be thousands more speed limits across the Country that would prove to be un-enforceable.

The point that must be emphasised here is that the reduction of a particular Speed Limit will not automatically result in drivers changing their behaviour; in fact in some cases speeds can actually increase along roads with poorly engineered Speed Limit strategies

Considering Manchester Road as an example, the continuation of the 30mph limit between Tameside and Oldham would cover the least "built-up" section between the two Districts and result in the following::



- (i) The removal the exiting Speed Limit 30/40 “Gateways” that the currently provided on the approaches to Mossley (Tameside) and Greenfield (Oldham).
- (ii) No signing options to reinforce the 30mph speed limit to drivers along the A635 Manchester Road between the Clarence Pub (at Dovestones) and the other side of Mossley (towards Heyrod) owing to the presence of street lighting throughout.

Please note, any changes in Speed Limits must be supported by the Police who are responsible for enforcing Speed Limits and would expect that the Highway Authority adopt best practice as outlined below:

The guidance on the setting of speed limits is contained in the DoT Circular 1/2013 Setting Local Speed Limits. The guidance states that roads suitable for a 40 mph speed limit are those on the outskirts of the urban area with little development. This section of Manchester Road is of this nature but there are sometimes factors which would mean that this was not appropriate. This would include a high level of vulnerable road users i.e. pedestrians, cyclist, horse riders. However, because of the presence of the linear park on the old railway line running parallel to the road much of the vulnerable road user traffic transfers to this path. Circular 1/2013 also states that speed limits should not be used to attempt to solve the problems at an isolated hazard such as a junction

Consequently, following TfGM’s Speed Limit Review it is considered that the speed limit on this section of Manchester Road is appropriate.”

Previous to 28<sup>th</sup> March 2018 Council:

ACTION	RESPONSE	WHO RESPONSIBLE	DATE COMPLETED
Leader and Cabinet Question Time – Councillor Goodwin re Firework Safety (8 Nov 17)	Meeting to be arranged for members with GMP	Chief Executive	In progress.
Opposition Business 3 – Lighten Up Pledge (13 Dec 2017)	<p>PVFM to examine the practicality and affordability of replacing street lights</p> <p>Possibility of the Council making a commitment to replace all street lights with LEDs</p>	PVFM	See Note 2 below.
Independent Members of the Independent Remuneration Panel and Independent Persons on the Standards Committee (13 Dec 2017)	<p><b>RESOLVED that:</b></p> <ol style="list-style-type: none"> <li>1. The Independent Members on the Independent Remuneration Panel and on the Standards Committee be reappointed for three years.</li> <li>2. A recruitment process be commenced to fill the vacancies as detailed in the report with a report to Full Council to make the appointment.</li> </ol>	Council	<p>The Council approved the report on 13<sup>th</sup> December 2017.</p> <p>Recruitment process in progress.</p>

Note 2: Lighten Up Pledge

The Performance and Value For Money (PVFM) Select Committee gave consideration to a report regarding the motion at their meeting on 28<sup>th</sup> June 2018. The report examined the practicality and affordability of replacing street lights and lighting in Council buildings with LEDs in whole or in part and the possibility of the Council making a commitment to replace all street lights with LEDs within five years and to making the Pledge as a signatory to the Lighten Up campaign. The complete report can be found at:

<https://committees.oldham.gov.uk/documents/s95102/PVFM%20Street%20Lighting%20Council%20Motion.pdf>

The PVFM Select Committee agreed to note the report and the investment in energy efficient street lighting which had taken place to date. The PVFM Select Committee also agreed to support the current approach to replace street lighting with LED as part of the ongoing maintenance programme which has been negotiated within the current PFI contract arrangements.

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**From:** Laura Caton, LGA Policy  
**Sent:** 25 April 2018 16:41  
**To:** Howard Sykes  
**Cc:** Terry Stacy; Mark Norris, LGA Policy  
**Subject:** Follow-up supported housing and refuge provision

Dear Councillor Sykes

Further to the conversation about supported housing and refuge provision at yesterday's Group Leaders' meeting, please find below an update on our policy work and position:

- In the Autumn Statement 2015, Government announced its intention to apply the Local Housing Allowance (LHA) rates to social rents, including supported housing, with effect from 2018. The implementation date was subsequently deferred to April 2019. The LGA's February 2017 response highlighted significant concerns because the proposal failed to take into account the higher cost of this type of housing and the fact costs are less susceptible to regional variations. This posed a significant financial risk to councils and providers.
- On 31 October 2017, the Government published a new [consultation](#) and confirmed that the LHA rate would not apply to supported housing or wider social housing, which was [welcomed](#) by the LGA. The proposals include a new local ring-fenced grant for councils to commission short-term supported housing, including refuge provision. The Government will publish its response to the consultation this summer. Short-term supported housing is currently funding through the welfare system via Housing Benefit (HB).
- The LGA's February 2018 [response](#) broadly welcomed the proposals to strengthen local commissioning of short-term supported housing, although we did highlight the need for sufficient funding now and in the future and argued for a two-year transition period to properly prepare for and test the proposals. Our response was joint with the Association of Directors of Adult Social Services and based upon extensive consultation with the sector, including an event attended by over 40 councils in December 2017. We had a clear steer from councils and Community Wellbeing Lead members that the proposals were a significant improvement on the previous LHA proposal and would give councils greater flexibility to commission services locally.
- For refuge provision, this potentially gives councils the freedom to commission packages of services that includes emergency accommodation and reflects local need. Councils would likely continue to fund some refuge provision, but might also commission other forms of emergency accommodation such as safe flats which are more appropriate for families. More broadly we have argued for a greater use of domestic abuse funding to be used to help families stay in their own homes where it is safe to do so to minimise disruption for children, to provide wrap around services such as counselling for victims and interventions targeted at reducing offending particularly by repeat offenders to prevent multiple incidents.
- A number of organisations have lobbied against the proposed local grant for short-term supported housing, because of concern that councils will cut funding currently routed through HB. The most successful and prominent national campaign has been run by the national voluntary organisations Women's Aid and Refuge.
- In addition, confidential conversations with officials have suggested Ministers might be rethinking the proposals for short-term supported housing. In particular, we have heard that lenders have expressed significant concerns to Ministers about their ability

to continue investing in provision given concern about the sufficiency and longevity of the proposed local grant. If this is the case, then it clearly risks the whole reform.

- Alongside the supported housing consultation, MHCLG is carrying out an audit of all support services provided to victims of domestic abuse, including refuge provision. This is to get a sense about how well MHCLG money has been spent and how councils are delivering against the 2016 National Statement of Expectation. In addition, the Government's review of refuge provision is expected to be published in November 2018 and the supported housing reforms will need to dovetail with that review.

Although our current policy position is clear, we are aware that the situation is changing. As agreed yesterday, we will seek a further steer, initially from CWB Lead Members, in the light of the Oldham Council motion and wider developments, at their next meeting on 15 May. We will update you again after that meeting.

Please don't hesitate to contact me if you have any further questions.

Best wishes  
Laura

**Laura Caton**  
Senior Adviser  
Local Government Association  
Direct: 020 7664 3154  
Mobile: 07775706087

**From:** Laura Caton, LGA Policy <[Laura.Caton@local.gov.uk](mailto:Laura.Caton@local.gov.uk)>  
**Sent:** Wednesday, 16 May 2018 16:48  
**To:** Howard Sykes  
**Cc:** Terry Stacy; Mark Norris, LGA Policy  
**Subject:** Follow-up supported housing and refuge provision

Dear Councillor Sykes

Just to update that the Community Wellbeing Board Lead Members discussed supported housing and the Oldham Council resolution at their meeting yesterday.

Members noted the concerns raised in the resolution about the potential impact of the Government's proposed local short-term supported housing grant on refuge funding and provision. They asked officers to do further work on what an alternative approach for funding refuges might look like, in order to inform a fuller discussion in the near future.

As part of this, officers are speaking to Women's Aid on Friday understand their views on what an alternative approach might look like. We will then report back to Lead Members and seek a further steer on whether or not they wish to re-visit our existing policy position.

I will continue to keep you posted.

Best wishes  
Laura



HOUSE OF COMMONS

LONDON SW1A 0AA

Dr Carolyn Wilkins & Cllr Brownridge  
Chief Executive  
Oldham Council  
Level 3, Civic Centre  
West Street  
OLDHAM  
OL1 1UG

Our Ref: KHM/PARK02002/02180183

23 April 2018

Dear Dr Wilkins & Cllr Brownridge

Thank you for taking the time to make me aware of Oldham Council Resolutions passed at your meeting of 28<sup>th</sup> March and for those passed at previous meetings.

On housing strategy, I agree with you that a housing policy based on increased numbers alone that does not look at actual affordability and social housing supply is of great concern. You may be aware that Labour recently published *Housing for the Many*, a Green Paper on housing which focuses on social housing. What new homes we build, and who they're for, matter as much as how many. Simply building more market price homes isn't enough to help many of those faced with the cost of housing crisis because this is only likely to influence prices over the long-term.

The very term 'affordable' has been so misused by Ministers that it's now widely mistrusted by the public, so the Green-Paper will establish a new legal definition of an 'affordable home', linked to local incomes not to market prices that means people have enough money left after housing costs to save for a deposit or pay for the other things they need.

On the suffrage, citizenship and services motion, I agree with the Council that the Government's plans for future funding of refugees encompassed within their proposals for funding supported housing, are extremely concerning. I have met with Women's Aid on a number of occasions about this specific issue. You may be aware that the Government has now announced a review of domestic abuse services. To that end, according to Ministers, by November 2018, there will be a review funding of refuge provision in England, with a particular focus on the funding of care and support for victims. I will keep a close eye on the progress of the review and continue to do what I can to ensure our vital refuge services are properly supported and funded.

Yours sincerely

DEBBIE ABRAHAMS MP  
Oldham East and Saddleworth

Debbie Abrahams MP is proud to represent the people of  
Alexandra, Lees, Saddleworth, Shaw & Crompton, St Mary's, St James' and Waterhead

Website: [www.debbieabrahams.org.uk](http://www.debbieabrahams.org.uk) Twitter: @debbie\_abrahams

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**Jim McMahon OBE MP**



HOUSE OF COMMONS

LONDON SW1A 0AA

Dr Carolyn Wilkins  
Chief Executive  
Oldham Council  
Civic Centre  
West Street  
Oldham  
OL1 1UG

Our Ref: SB/OMBC01002/03181108

29 May 2018

Dear Carolyn

**Re: Oldham Council Resolution - Suffrage, Citizenship and Services**

Thank you for your recent letter regarding the above resolution passed by Full Council on the 28 March dealing with equality. Please be assured that I continue to support the ethos of our Co-operative Council and in particular in relation to women's issues.

As a Shadow Minister for the DCLG I am aware of the Government's consultation paper 'Funding Supported Housing' and would like to assure the Council that I and the rest of the Front Bench Team are looking into the issue of support. I have tabled a question regarding this issue and will come back to you once I receive the Ministerial reply.

Best wishes

A handwritten signature in cursive script that reads "Jim McMahon".

Jim McMahon OBE MP  
Member of Parliament  
Oldham West & Royton

*Serving the Communities of Chadderton, Royton and Oldham*

Constituency Office Address: Textile House, 108 Union Street, Oldham OL1 1DU

Constituency Office: 0161 652 8485 Westminster Office: 020 7219 6039

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Ministry of Housing,  
Communities &  
Local Government

Carolyn Wilkins  
Oldham Council  
Level 3, Room 329  
Civic Centre | West Street  
Oldham  
OL1 1UG

**Nigel Adams MP**  
Parliamentary Under-Secretary of State

**Ministry of Housing, Communities &  
Local Government**  
Fry Building  
2 Marsham Street  
London  
SW1P 4DF

Tel: 0303 444 4794  
Email: [nigel.adams@communities.gsi.gov.uk](mailto:nigel.adams@communities.gsi.gov.uk)

[www.gov.uk/mhclg](http://www.gov.uk/mhclg)

Our Ref:3736340  
Your ref:Council-Suffrage- 20180328

*Dear Dr Wilkins,*

Thank you for your letter of 10 April to Rishi Sunak MP about supported housing. I have been asked to reply as this matter falls within my ministerial responsibilities.

I absolutely recognise that supported housing helps some of our country's most vulnerable people, including victims of domestic abuse. From April 2020, short-term supported housing (including domestic abuse refuges) will be funded and commissioned by local authorities through a grant from central government. We are ring-fencing this grant indefinitely. The amount of short-term supported housing grant funding will continue to take account of the cost of provision and our current understanding of future need.

We are also bringing in a new oversight regime. The short-term grant will have grant conditions attached ensuring funding goes where it is needed. Alongside the grant conditions will be a National Statement of Expectation which will set out our expectations for the sector. We expect local authorities to produce Supported Housing Strategic Plans and undertake needs assessments which plan for clients across all vulnerable groups, including victims of domestic abuse.

As stated in the consultation document, under this model tenants will no longer pay rent; however, their entitlement for help with their housing costs (through Housing Benefit or the housing cost element of Universal Credit) will remain unchanged. We are removing the liability to pay rent for vulnerable people at a difficult point in their life. Individuals who will have their rent paid by the short-term grant will also continue to manage and claim other benefits to which they are entitled.

We recognise that refuge provision, is critical to the safety of victims and their families. We committed to review the locally led approach to refuge provision in our Violence Against Women and Girls Strategy. This review will cover funding for refuges, including critical care and support costs, and will take place by summer 2018.

We will be carrying out a detailed audit of local authority commissioning of domestic abuse services. The audit will conclude this spring. It will give a robust picture of domestic abuse

service provision for all victims across England and will enable us to assess the impact of the Priorities for Domestic Abuse Services and identify any gaps in provision. We are committed to working closely with the domestic abuse sector, and will draw on their expertise and knowledge.

It is our aim through making these changes to provide funding security to the sector, incentivising long-term investment and securing future supply. It will also ensure value for money for the taxpayer and enable councils to have a stronger role in providing appropriately for their local areas. Most importantly, it will support positive outcomes for some of the most vulnerable people in this country.

We continue to engage closely with the sector and with local government. The consultation on the short-term model closed on 23 January and we are now considering the responses.

I would like to thank you for raising this important matter.

*Yours ever,*  


**NIGEL ADAMS MP**



Department  
of Health

From Steve Brine MP  
Parliamentary Under Secretary of State for Public Health and Primary Care

39 Victoria Street  
London  
SW1H 0EU

020 7210 4850

Your Ref: Council - Suffrage - 20180328

PO-1128234

Dr Carolyn Wilkins OBE  
Chief Executive, Oldham Council  
Level 3 Civic Centre  
West Street  
Oldham OL1 1UG

10 MAY 2019



From Dr Wilkins,

Thank you for your letter of 10 April to Steve Barclay about electronic cigarettes (e-cigarettes).

I appreciate the Council's concerns.

While it is essential that we do not encourage smoking and that we continue to protect children from the dangers of nicotine, we recognise that e-cigarettes help smokers quit and the evidence indicates that they are considerably less harmful to health than cigarettes. The quality of products on the market remains highly variable. It is therefore important that proportionate regulation is introduced to ensure minimum safety requirements and that information is provided to consumers so that they can make informed choices. This is the aim of the regulatory framework set out in the Tobacco Products Directive (TPD), which came into force on 20 May 2016, with a period of 12 months grace for implementing some changes.

The TPD introduced minimum standards for safety and quality for all e-cigarette products and e-liquids, introduced a reporting regime so that we know what products are on the market and what is in them, introduced age restrictions so that they do not introduce children to vaping or smoking, specified a range of information that must be made available to consumers, and introduced some advertising restrictions.

The Royal College of Physicians (RCP) supports the proportionate regulation of e-cigarettes to help realise their benefit in reducing smoking rates. Whilst the RCP has urged the Government to monitor the implementation of the TPD for any unintended consequences, it issued a briefing to Parliamentarians in defence of the Tobacco and

Related Products Regulations 2016, which implement the TPD in the UK. Public Health England also reports annually to the Department regarding the evidence base on e-cigarettes to help inform policy.

As you will be aware, the UK has voted to leave the EU and the TPD will be one of the many areas the Government will want to consider carefully as part of this process. However, the UK's approach to the regulation of e-cigarettes has been and will remain pragmatic and evidence-based. The Government will continue to monitor and develop this evidence base, adapting policy accordingly, to ensure that guidance on the use of e-cigarettes best supports the protection and improvement of public health.

I hope this reply is helpful.



**STEVE BRINE**

**Jim McMahon OBE MP**



**HOUSE OF COMMONS**

**LONDON SW1A 0AA**

Dr Carolyn Wilkins  
Chief Executive  
Oldham Council  
Civic Centre  
West Street  
Oldham  
OL1 1UG

Our Ref: SB/OMBC01002/03180961

21 May 2018

Dear Carolyn

**Re: Oldham Council Resolution - Housing Strategy**

Thank you for copying me into the above resolution and letter from Councillor Barbara Brownridge regarding the above motion that was moved at full council on the 28 March.

You will be aware that housing is an issue that is very important to me and I raise the points made in the letter at every opportunity. In the meantime however I have raised the council's concerns formally with Dominic Raab, the Housing and Planning Minister, and will get back to you as soon as I receive a response.

Best wishes

A handwritten signature in cursive script that reads "Jim McMahon".

Jim McMahon OBE MP  
Member of Parliament  
Oldham West & Royton

*Serving the Communities of Chadderton, Royton and Oldham*

Constituency Office Address: Textile House, 108 Union Street, Oldham OL1 1DU

Constituency Office: 0161 652 8485 Westminster Office: 020 7219 6039

Twitter: @jimfromoldham Website: www.jimmcmahon.co.uk

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**BEV HUGHES**  
**DEPUTY MAYOR**  
**OF GREATER**  
**MANCHESTER**

Dr Carolyn Wilkins  
Chief Executive  
Oldham MBC  
Level 3 Civic Centre  
West Street  
Oldham  
OL1 1UG

#CO2572/cw/Dr Carolyn Wilkins

22nd March, 2018

Dear Dr Wilkins,

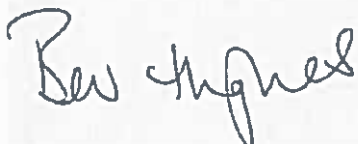
Thank you for your letter regarding the reduction to the budget of Greater Manchester Police and the effect it has had on the police service's ability to make our communities feel safe. The Mayor has asked me to respond on his behalf. Please accept my apologies for the delayed response.

I share your concerns regarding the funding cuts which Greater Manchester Police have had to undertake since 2010 and I have recently raised my concerns with Nick Hurd, Minister of State for Policing. I have attached a copy of my letter to him dated 18<sup>th</sup> January 2018 for your reference.

Both the Mayor, Chief Constable and I are committed to ensuring that residents in Greater Manchester feel safe and secure in their neighbourhoods and we have called on the Government to increase the amount of funding available to Greater Manchester Police to ensure that the Force has the number of officers it needs to keep our communities safe.

I will keep you updated on any changes to the funding arrangements for Greater Manchester Police.

Yours sincerely



Baroness Beverley Hughes  
Deputy Mayor for Police and Crime

GMCA, Churchgate House, 56 Oxford Street, Manchester, M1 6EU

<u>BOLTON</u>	<u>MANCHESTER</u>	<u>ROCHDALE</u>	<u>STOCKPORT</u>	<u>TRAFFORD</u>
<u>BURY</u>	<u>OLDHAM</u>	<u>SALFORD</u>	<u>TAMESIDE</u>	<u>WIGAN</u>

**BEV HUGHES**  
**DEPUTY MAYOR**  
**OF GREATER**  
**MANCHESTER**

Nick Hurd MP  
Association Office  
32 High Street  
Northwood  
HA6 1BN

18<sup>th</sup> January 2018

*Dear Nick*

I'm writing in response to the draft Police Grant Settlement announced by the Government on 18 December 2017.

The announcement recognised and provided the much-needed context of the changing threats and demands for policing services – and this is to be welcomed. However, the manner in which the headline figure of £450m was presented is somewhat disingenuous because it assumes that Police and Crime Commissioners – or their mayoral equivalents – will raise the precept to the maximum level, and that the council tax base will grow in line with the Office of Budget Responsibility.

These factors are not guaranteed by any stretch, and the flat cash grant does not take in to account inflation, the pay award and those pressures linked to the delay of the replacement of the airwaves radio service.

It is clear therefore, that the Government expects local tax payers, who are already under considerable financial strain, to pick up these additional costs. Should we choose not to maximise the precept in Greater Manchester, the only other alternative available to us to ensure we remain within the resource envelope is to cut officer, staff or PCSO numbers.

I am also dismayed to see that the level of top slicing has increased again. In 16/17 the level of top slicing was £499m. This increased to £812m in 17/18, and the proposal for 2018/19 is £945m which represents an 89% increase from 2016/17.

For Greater Manchester this means that £55m of funding which could have been used for frontline policing has effectively been diverted towards national projects.

I note that £670m of the top slice has been allocated against the police technology programme and the Transformation Fund. While I support policing reform, I am yet to be convinced that the benefits of these national projects will be felt at a local level. I urge the Government to use the earliest opportunity to clearly demonstrate the local benefits of these national programmes, and make it clear how these will be realised.

The precept proposals are a poisoned chalice because, without an equal commitment from the Government, the totality of inflationary (including pay) pressures and demand changes will fall solely on the shoulders of local tax payers.

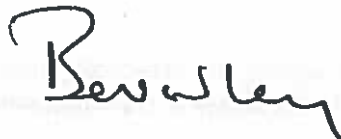
Finally, with regard to the inclusion of reserves in the police grant tables, while I agree that there should be indubitable transparency around all the funds available to Mayors and Police

and Crime Commissioners – and to this end Greater Manchester will continue to publish its reserves strategy – reserves should not be used to fund pay awards as a recurrent expenditure item. Nor should this information be presented in a tabular form, as they were in the provisional grant tables.

Presenting details of police reserves in this way does not provide the full and necessary context within which commissioners have developed their reserve strategy, and such an approach runs the risk of misleading stakeholders and the wider public.

I ask that you reconsider the provisional settlement and use the publication of the final settlement to demonstrate how the Government is shouldering some of the burden for the increasing costs and demands of policing services, rather than expecting the local tax payer to pick up the entire bill.

Yours sincerely



**Baroness Beverley Hughes**  
**Deputy Mayor of Greater Manchester**  
**Policing, Crime and Criminal Justice**

GMCA, Churchgate House, 56 Oxford Street, Manchester, M1 6EU

<u>BOLTON</u>	<u>MANCHESTER</u>	<u>ROCHDALE</u>	<u>STOCKPORT</u>	<u>TRAFFORD</u>
<u>BURY</u>	<u>OLDHAM</u>	<u>SALFORD</u>	<u>TAMESIDE</u>	<u>WIGAN</u>



Department  
of Health

Your Ref: Council – ROH - 20171213

Steve Barclay MP  
Minister of State for Health

39 Victoria Street  
London  
SW1H 0EU

020 7210 4850

PO-1113340

13 MAR 2018

Dr Carolyn Wilkins OBE  
Chief Executive  
Oldham Metropolitan Borough Council  
Level 3, Civic Centre  
West Street  
Oldham OL1 1UG

Thank you for your letter of 19 December to Jeremy Hunt about the NHS. I apologise for the delay in replying.

We know the NHS is busier than ever before – A&E attendances increased by over 30 per cent over the period 2004/05 to 2016/17. On average, over 7,800 more people attended an A&E department each day in 2016/17 than in 2009/10. The NHS has more robust plans in place than ever to cope with winter, supported by £437million of additional funding and £1 billion of funding for the social care system this year. Making the money available earlier in the financial year created certainty and enabled the NHS to spend the money more effectively.

As you know, from 2017, the Pennine Acute Hospitals NHS Trust and Salford Royal Foundation Trust became part of the Northern Care Alliance NHS Group. It is made up of four new care organisations, which are Bury/Rochdale, Oldham, Salford and North Manchester.

I am advised that the Oldham Care Organisation has benefited from system resilience funding to help address patient flow and capacity within the system, with further funding support received following the autumn Budget. The funding has been used to support a number of measures to ensure effective management of patient flow, including working with colleagues in primary care and mental health to address frequent pressures and to proactively manage complex cases and protracted inpatient stays.

I am further advised that business cases have been prepared to request additional medical and nursing staff in urgent care and general/acute medicine, which will be considered by the Trust Board. Currently, the emergency department is at its full establishment of staff, both medical and nursing. On the acute medical unit, medical

posts are fully covered (some using locum cover) and gaps in nursing are being mitigated by using agency staff and senior nursing colleagues. The Trust has confirmed that a full recruitment plan is in place.

With regard to NHS pay, our priority is to balance the needs of patients with the interests of hardworking staff. To do this we rely on the independent pay review body (PRB) process. The PRBs include independent experts and carry out their work in a transparent manner, considering very carefully all the written and oral evidence they receive on the state of recruitment, retention and motivation of NHS staff.

We know pay restraint has been challenging and we are listening to the concerns of NHS staff and their representatives. We have also listened to staff who tell us that they want to know they will have the right number of colleagues working alongside them in hospital or in the community. Pay restraint has helped the NHS to recruit an additional 32,300 professionally qualified clinical staff since 2010, including 14,200 more nurses on our wards. There are currently over 52,000 nurses in training, and more than 3,500 nurses have participated in the Return to Practice Scheme.

We have already confirmed that the across-the-board one per cent cap on public sector pay increases will no longer apply to pay awards for 2018/19. This is due to a recognition that, in some parts of the public sector, flexibility to go above the one per cent may be required to ensure continued delivery of world-class public services.

In the Budget we announced that, in order to protect frontline services in the NHS, we are committing to fund pay awards as part of a pay deal for NHS staff on the Agenda for Change contract, including nurses, midwives and paramedics. Public sector pay packages will continue to recognise workers' vital contributions, while also being affordable and fair to taxpayers as a whole.

The independent PRBs will, as is usual practice, consider written and oral evidence from a range of stakeholders, not just from the Government, including NHS Employers and NHS Providers that represent NHS trusts, NHS trades unions, NHS Improvement and Health Education England. We will consider carefully the recommendations from the PRBs for the NHS.

We continue to encourage employers to focus hard on the overall employment offer and, through pay and non-pay benefits, make their organisation a place where every single member of the healthcare team wants to work, where staff receive the training and support they deserve, and where poor care, poor behaviour, bullying and harassment is not tolerated.

I hope this reply is helpful.



**STEVE BARCLAY**



## Report to Council

# Overview and Scrutiny Annual Report 2017/2018

**Report of:** Cllr Colin McLaren, Chair of Overview & Scrutiny

**Officer Contact:** Dami Awobajo, Head of Business Intelligence

**Report Author:** Lori Hughes, Constitutional Services Officer  
**Ext.** 4716

**11 July 2018**

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### Reason for Decision

To provide Council with an overview of the contribution made by Overview and Scrutiny during the 2017/18 Municipal Year as required in line with the Council's Constitution.

### Executive Summary

The report outlines the purpose of overview and scrutiny, the roles and responsibilities of the Overview and Scrutiny Management Board, Performance and Value for Money Select Committee and the Health Scrutiny Sub-Committee, a summary of the work undertaken by overview and scrutiny during 2017/18 and an outline of how individuals can get involved in overview and scrutiny in Oldham.

### Recommendations

Council is asked to note the contribution of Overview and Scrutiny during the 2017/18 Municipal Year.

## 1. **What is Overview and Scrutiny?**

- 1.1 All local authorities with an executive model have an Overview and Scrutiny (O&S) function, which was introduced by the Local Government Act 2000.
- 1.2 Further legislation for scrutiny was introduced under:
  - Health and Social Care Act 2001
  - Local Authority (Overview and Scrutiny Committee Health Scrutiny Functions) Regulations 2002
  - Local Government and Public Involvement in Health Act 2007
  - Local Democracy, Economic Development and Construction Act 2009
  - Localism Act 2011
  - The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012
  - Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013
- 1.3 Overview and Scrutiny bodies are made up of Elected Members (Councillors) who are not members of the Cabinet but who hold those decision makers who are members of the Cabinet to account. The Overview and Scrutiny process is not political – it is driven by the interests of the residents of Oldham.
- 1.4 Overview and Scrutiny bodies cannot make decisions, but instead examine policies, decisions, areas of work and make recommendations to the Cabinet. It acts as a “critical friend” to the Council and its partners around the decision-making process and uses informed debate and evidence to make its recommendations.
- 1.5 Scrutiny works to drive forward improvements to the Council’s policies, procedures and delivery.

## 2 **Policy Development**

- 2.1 The key focus of overview and scrutiny work is to influence and develop policy. Overview and Scrutiny can do this through the following ways:
  - Decision-Making Scrutiny - Holding the Executive to account is a key part of the Overview and Scrutiny role. This is done through receiving reports at Committee, Call-in and questioning of Cabinet Members at scrutiny meetings.
  - Pre-Decision Input - Input on draft policies and strategies before they have been agreed by Cabinet or Council helps to ensure they are more robust and that a check and balance process is in place. It also provides an opportunity for cross party consensus to be developed on issues such as the Corporate Plan, Education Strategy and Council Tax Reduction. Overview and Scrutiny can act as a consultee in respect of such policies and potential new legislation.
  - Monitor and Track Implementation of Recommendations - Ensuring that the views and contributions of Overview and Scrutiny have been considered when work is undertaken to improve services – an essential part of the scrutiny process.



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### 3 Roles and Responsibilities

#### 3.1 Overview and Scrutiny Management Board

##### 3.1.1 Membership

- Councillor McLaren (Chair)
- Councillor Goodwin (Vice-Chair)
- Councillor Dean
- Councillor A. Hussain
- Councillor Larkin
- Councillor Toor
- Councillor Williams
- Councillor Williamson
- Councillor Salamat (substitute)
- Councillor Cosgrove (substitute)
- Councillor Briggs (substitute)
- Councillor Ames (substitute)
- Councillor Hewitt (substitute)
- Councillor Harkness (substitute)

3.1.2 The Overview and Scrutiny Management Board leads the development of the Overview and Scrutiny process in Oldham. The Board chooses issues and topics to look at during the year, be it reviewing a proposed policy in advance of decision or considering the impact of a key decision made by the Council.

3.1.3 The Board is also responsible for:

- Publicly holding the Executive to account for delivering the Council's priorities and for the decisions they make.
- Examining any matters of wider public interest (not just Council services) which affect the wellbeing of the Borough and its people.
- Having a statutory role scrutinising substantial developments or changes to National Health Services and Crime and Disorder issues.

3.1.4 During the last year, the Chair also continued to meet with the senior managers in each of the Council's Directorates. At these meetings, the Chair and officers considered issues Overview and Scrutiny could potentially add value to regarding the development of Council services, policies and the decision making process.

3.1.5 Full Council may refer matters to Overview and Scrutiny for examination of the viability of implementing proposals contained in the motions and report back on their findings.

#### 3.2 Performance and Value for Money Select Committee

##### 3.2.1 Membership

- Councillor Wrigglesworth (Chair)
- Councillor Ahmad (Vice-Chair)
- Councillor M. Bashforth
- Councillor Ali
- Councillor Fielding
- Councillor Phythian
- Councillor Harkness
- Councillor Sheldon

- 
- Councillor Dean(substitute)
  - Councillor A. Alexander (substitute)
  - Councillor Cosgrove (substitute)
  - Councillor S. Bashforth (substitute)
  - Councillor McCann (substitute)
- 3.2.2 The Performance and Value for Money Select Committee considers how the Council and its partners are performing and whether value for money is being provided for the people of Oldham. It also monitors the implementation of recommendations which Overview and Scrutiny has had accepted by the Council's Cabinet.
- 3.2.3 One of the most important aspects of the Select Committee's role is to examine the Council's budget proposals each year. This involves considering both the administration's budget and any alternative budget proposals put forward by the opposition.
- 3.2.4 The Select Committee also examines the Council's corporate performance report on a quarterly basis and considers the performance and value for money of the Council's work undertaken with partners.

### **3.3 Health Scrutiny Sub-Committee**

The Sub-Committee was established to discharge the responsibilities of the Council for health scrutiny functions, receive and respond to referrals from Healthwatch Oldham and also scrutinise the Health and Wellbeing Board and its appropriate policies and strategies to include the Joint Strategic Needs Assessment and Health Protection.

## **4 Where has O&S contributed in 2017/18?**

### **4.1 O&S Management Board: Key Plans and Strategies**

- 4.1.1 Deprivation of Liberty Safeguards (DoLS) – the Board were provided with an update on the annual data return for 2016/17, the current position and areas of development. The DoLS were aimed at the protection of people who needed to be legally deprived of liberty in order to be given care and treatment in a hospital or care home. The DoLS had been criticised as being excessively bureaucratic and had placed an increased burden on local authorities and social care practitioners. The Board were informed that draft legislation had been proposed by the Law Commission which would be less onerous. The Board commented on the level of bureaucracy and funding.
- 4.1.2 Updating the Corporate Plan – The Board were apprised of proposed changes to the Corporate Plan. The proposed changes were due to the breadth of changes in the Oldham Plan and significant changes in the Council's approach. The number of corporate objectives had been reviewed, reflected the current organisational properties and reflected key changes, aligned the plan to emerging corporate messaging and suitability for informing business planning. The Board commented that the plan was not just about Oldham but the important role Oldham represented in Greater Manchester working together in a structured way. The Board asked and were informed that the plan was monitored by Business Intelligence. Performance was reported to Cabinet, the Performance and Value for Money Select Committee

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and the Audit Committee. The Board also questioned the relationship between the Plan and the Greater Manchester Spatial Framework.

- 4.1.3 As part of the Work and Skills Strategy, the Board were informed of the development of the Career Advancement Service which extended the core Get Oldham Working (GOW) offer and sought the improvement of population skills which supported Oldham's goals. Members were informed about changes to the allocation of adult education budgets, the Area Based Review and the core structure required to meet the needs of local employers. Members also sought clarification on careers guidance and the targets that had been set.
- 4.1.4 Academy Conversion and Free Schools – The Board were provided with an update on the policies which had been developed in order for the local authority to formally specify its preferred requirements with regard to Academy and Free Schools sponsors and the approach that would be undertaken by the local authority under the conversion process. The policies would be reviewed and possibly combined into one policy. The Board sought and received clarification on the position of Councillors as Governors. The Board also sought information on challenging enforced conversion.
- 4.1.5 Review of Virtual School Annual Report and Autumn Term Update – The Board were provided with an update on the role of the Virtual School and recent educational outcomes for Oldham's Looked After Children (LAC). Members were informed of the greater emphasis on supporting emotional wellbeing and mental health. Members were also informed of Personal Educational Plans (PEPs) and the move to an electronic PEP. The Virtual School Headteacher had set a comprehensive plan, had demonstrated a significant impact and was building strong relationships with schools. Members were informed about the challenge at Key Stage 4, challenges related to engagement and attendance as well as supplementary curriculums. Members sought and received clarification around exclusions, the growing number of LAC and intervention with families. Members also received information related to additional support for children from BME families.
- 4.1.6 Homelessness Strategy – an update was provided on the Homelessness Strategy and homelessness issues in Oldham. All local authorities were required to take a more strategic and multi-agency approach which tackled all forms of homelessness and prevention. The Council had developed strong relationships with partners and levels of homelessness in Oldham were amongst the lowest in Greater Manchester. The current strategy covered the 2016 – 2021 time period and was backed by an annual action plan. A number of policies were highlighted which would have an impact on the services which included changes to homeless legislation and welfare reform. The Greater Manchester Combined Authority (GMCA) had been approached by the Department for Communities and Local Government (DCLG) to pilot a prevention approach and a bid had been submitted for funding along with bids for resources to support work with rough sleepers and those at risk of sleeping rough. The Board were also informed of additional responsibilities and burdens placed on the authority, the need for additional resources, local housing allowance cap, increased rent arrears, mortgage repossession, asylum seeker dispersal and out of area placements. Housing allocations were being reviewed and additional resources being sought. The Board raised the issue of the difficulty faced by residents to get rented accommodation due to up-front costs. Members were informed that additional resources were sought to provide additional capacity and access to facilities. Members commented that priority should be given to families with children and it was confirmed that they were prioritised. Members also commented on Housing in Multiple Occupation and their prevalence due to residents being unable to afford to buy their own home.

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- 4.1.7 GM 2040 Transport Strategy and Supporting Sustainable Economic Growth - the Board were provided with an update on the strategy and plan which had been adopted in February 2017. The strategy provided a long-term framework for the improvement of transport across the city region and accommodated the levels of growth. Two key government policy documents had been published which could affect the strategy and included the Cycling and Walking Investment Strategy and National Air Quality Action Plan. The Council was reviewing its local Plan which included issues such as transport and accessibility. Members sought and received clarification on the third city crossing, the outcome of the National Productivity Investment Fund (NPF) bid, job seekers travel initiative and the "Get Me There Card" including use on Metrolink. Members raised an issue related to the timing issue on the use of some tickets.
- 4.1.8 Strategic Regeneration: Oldham Town Centre Masterplan and Prince's Gate Update – The Board were provided with an update on key strategic regeneration programmes. The Board queried the proposed market development. The Board also sought and received clarification on additional sites being considered for improvement, the extent of disruptions, risk assessments and mitigation. The Board were also provided with an update on the Town Centre Parking Strategy. The number of car parking spaces had reduced in the last four years but measures had been put into place to mitigate the issue. The Board were also informed that to assist with traffic enforcement measures and encourage use of public transport, bus lane enforcement had been introduced to three main roads. Clarification was provided to the Board on the promotion of park and ride schemes in Oldham and the outcome of a parking review.
- 4.1.9 Generation Oldham – The Board were provided with an update on the Generation Oldham community programme and it was reported that all objectives had been achieved and a new set of objectives had been developed as part of the Green Oldham Strategy. Solar PV systems had been installed on all Phase 1 sites. The funding arrangements were clarified to the Board which included share offers and planned promotions. Future phases which could include further Council buildings were outlined to the Board. The Board raised the decreasing profitability of solar panels and were informed of expressions of interests in the scheme.

#### 4.2 **O&S Management Board: internal and external consultations**

- 4.2.1 Business Growth and Investment Review – The Board were provided with information as to how the Council could optimise business engagement and provide competitive business support to maximise business growth and investment in the Borough. Members sought and received clarification on how businesses could connect with the Council as the process had seemed complex. The Board queried and were informed how opportunities would be created for young people whereby the strategy would assist in identifying future business needs and help develop appropriate courses and skills. The Board were informed of key performance indicators and an explanation of the action plan and the link to encourage young people to stay, live and work in Oldham. The Board endorsed the recommended option.
- 4.2.2 SMART – The Board were informed of an ongoing project related to Unity Partnership Ltd.

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### 4.3 O&S Management Board: Services monitored

#### 4.3.1 Universal Credit - The Board received several presentations over the 2017/18 period which included a presentation by representatives from the Department of Work and Pensions.

The first report was an update from Council officers on the roll out of Universal Credit in Oldham. The update included information on sanctions, early observations and ongoing work on the mitigation of the impact on residents. Members were informed of increased queries at the Citizen's Advice Bureau. The Board were informed of the use of sanctions and work ongoing to maximise the use of the council tax reduction scheme and the take up of free school meal entitlements. Members raised concerns on the five – six week delay, digital access and the application and severity of sanctions. Members also expressed concern on the number of residents under pressure and the number of foodbank certificates issues. Members also highlighted concerns on the impact on landlords on direct payments. Members received clarification on the rent arrears and the appeals process.

The second report was a presentation by DWP representatives which provided the opportunity for them to advise how the implementation in Oldham was progressing and allowed members to raise questions. The Board were informed about the digital services, notifications and assistance for claimants available to assist when making claims. Members were also informed about personal budgeting support.

Board Members raised the following points:

- concern which included the delay in claimants receiving payments and received an explanation on why monthly payments had been implemented;
- queried how support was provided to those claimants who did not have digital access
- the use of sanctions, the discretion available to DWP staff and guidance on its use and the higher sanction rate in Oldham;
- the take up of the council tax reduction scheme and free school meals;
- the lack of direct payment to landlords causing residents to fall into arrears;
- affordability of digital access on devices by claimants and received an explanation that services could be accessed on devices at the Job Centre and libraries where staff had been trained to assist;
- the increase of the use of foodbanks; and
- support provided to the BME residents with language difficulties and disabled residents and support available was explained.

The third report provided an update on the roll out of the Universal Credit Full Service in Oldham. The Board were provided an update on the number of claimants and work to raise awareness for residents to claim support. Members were also provided an update on the changes to Universal Credit announced in the Autumn Budget.

#### 4.3.2 Children's Social Care 'Getting to Good' Implementation Plan – an update had been provided to the Board which outlined progress to date since the inspection in May/June 2015. A number of key changes had been implemented which supported essential components that included workforce, management and leadership capacity and performance management and quality assurance. Members questioned the reasons for increased demand and the cases were outlined. Members asked about the monitoring of the pupil premium and were informed that this was monitored through education plans. Members also questioned additional investment which was being used to support additional investment for training, recruitment, induction and

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ongoing training. Members received a second update which provided an update on the progress on the improvement priorities as identified to the Board in 2017.

- 4.3.3 Selective Licensing Scheme – The Board received an update on the progress of the schemes which was in Year 3 of the 5 year scheme. Members were apprised of applications received and issues which had arisen related to those landlords who failed to license their properties, warning letters issued, work with Immigration Enforcement and United Utilities. Members were also provided an update on the management of properties and condition audits. The Board agreed to convene a workshop in order to review the Licensing Scheme as recommended by the Housing Act 2004.
- 4.3.4 Resident First Programme Update – The Board were provided with a review of progress since the programme had commenced in Autumn 2016, an outline of each project and how it had benefited both residents and the Council. In addition to six service projects, there were three cross-cutting projects designed to drive improvements. The programme was focussed on digitising and improving the customer journey. A number of services were available on-line including in-year school transfer, Registrars, flytipping, licensing and highways. Developments included an on-line application process, ability to pay on-line, upload documents, the introduction text messaging, self-serve, self-track and progress tracking. It was confirmed to the members that reference numbers were supplied for tracking purposes as well as Global Positioning System (GPS) information. Members sought clarification on access via an app and website. A new web foundation would be available for new developments and the app would be available when the digital capability was available. Members were informed that translation capability was part of the website project. Members were informed how the new system would be marketed. Members also queried the applications for free school meals and how the system had made an impact. Members also queried access and it was confirmed that support was available on-line and through libraries. Work was ongoing with housing partners. Members were provided with a second update later in the municipal year and noted progress being made on the programme and planned resident improvements.
- 4.3.5 Oldham Council Libraries Savings and Impact - The Board were provided with information on the impact of budget savings to Oldham Council Libraries and the services current challenges and developments. Members were informed about achievement of savings, recruitment of volunteers and decentralisation of the service. Oldham's position against other local authorities was explained as well as new initiatives and projects funding by successful bids to external funding streams. Members raised and received clarification on the Book fund, the performance of the Library Service, the use of volunteers being increased and the e-book offer in the libraries.
- 4.3.6 Update on the Social Values in Procurement – The Board received an update on the implementation of the inclusion of social values into the commissioning life-cycle. Work had continued on the implementation of the framework and a set of procurement principles developed to guide the approach to social value. Members queried the access to the CHEST system by local companies as representations had been received from companies who had been unable to bid. Members asked that the organisation's approach be reviewed to encourage more Oldham companies to bid.

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#### 4.4 Motions Referred to Overview and Scrutiny

The following motions were referred to Overview and Scrutiny for investigation:

- Community Shop – this item was referred to Board and related to a social enterprise which has a network of social supermarkets, which provided a means for retailers, brand names and manufacturers to redistribute their surplus stock. The Board had given consideration to update on the programme since the motion was referred in February 2015. The Board were provided a further update in respect of the community food and growing hubs across Oldham. The Board were informed of developments on the Oldham model, food markets, locally grown produce for restaurants and the link to cooking skills and employment. The Board were also informed of the community food network development, successful campaigns, establishment of forums, continued delivery of Get Oldham Growing and new health ambassadors. More funding was expected from Well North. The aim was to set up groups, have public health initiatives, for the groups to be sustainable and include education for healthier eating. Members were supportive of the community food network model as it was locally based and focussed and fulfilled objectives under health and wellbeing. The Community Shop model was costly. Members requested work be taken up with schools and residents be encouraged to grow their own.
- Street Charter – The Board received a progress report on a motion that had been referred to them in March 2017 following the adoption of the “Who Put That There” Street Charter for Oldham. A working group had been formed to review the action plan. The aim was to promote the Charter through a strong communication campaign and incorporate it into the Town Centre Master Plan. The Board commented on obstructions on pavements and enforcement.
- Combatting Acid Attacks – Full Council had referred a motion to the Board which requested that the Board, Trading Standards and retailers’ associations examine the merits and practicalities for the introduction of a voluntary scheme related to the sales of corrosive products which contained acids or ammonia to under 21 year olds in advance of future legislation. After taking into consideration the report and information provided at the meeting along with the House of Commons Briefing Paper, it was inappropriate that a voluntary scheme not be introduced at this time.
- Lighten Up Pledge – PVFM was asked to examine the practicality and affordability of replacing street lights and the possibility of the Council making a commitment to replace all street lights with LEDs. This is still in progress.
- Three further motions were referred to the Overview and Scrutiny Board on 28<sup>th</sup> March 2018 related to:
  - Making Oldham a ‘Single Use Plastic-Free’ Local Authority; and
  - Land Value Taxation; and
  - Restricting New Hot Food Takeaways near SchoolsThese will be addressed as part of the Overview and Scrutiny Board’s 2018/19 Work Programme.

#### 4.5 PVFM Select Committee: Finance Scrutiny

- 4.5.1 Scrutiny of Budget Proposals – The Council’s overall budget proposals for 2018/19 were considered by the Select Committee. The Administration’s proposals were

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presented to the Committee during January 2018 and the Opposition's proposals were presented in February 2018.

4.5.2 Income Generation Proposals were reviewed as part of the performance monitoring process.

#### 4.6 **PVFM Select Committee: Performance Scrutiny**

4.6.1 Quarterly Council Performance Report and Challenge – Reports were presented to the Committee in terms of how the Council was performing against its key local and statutory priorities. The Committee undertook more detailed scrutiny of a number of topics through examining the performance report.

4.6.2 “Getting to Good’: The Improvement Journey in Children’s Social Care – The Select Committee were provided an update on progress in response to the Ofsted Single Inspection Framework (SIF). It was reported that sustainable improvement had been made which addressed systematic issues highlighted in the inspection. Service developments had focussed on Workforce, Management & Leadership Capacity and Performance. Clarification was provided to the Committee on rise in demand for child protection plans and Looked after Children, service manager recruitment, timeline to respond to Ofsted recommendations; stages and processes in child protection, workforce analysis, reasons for the increases in Children in Need and Early Help Assessment. A further programme update was provided to the Select Committee later in the Municipal Year on the measures put in place as part of the action plan. The Select Committee sought and received clarification on social workers’ caseload and comparison to national data, review findings of those children who were home educated and those who attended licensed schools, use of technology to communicate with young children, transition planned for children and young people with complex needs and recruitment retention.

4.6.3 Provision for Young People at Risk of Not in Employment, Education or Training (NEET) – the Select Committee were provided information on the provision of engagement activities, non-regulated and regulated learning. Clarification was received in response to comments which included young people’s participation in the programme, Government requirements, work to track young people to ensure participation and the effect of leaving the European Union with funding from the European Social Fund.

4.6.4 MioCare Group CIC – the Select Committee were provided an update on the financial performance of the group and the three year business plan.

4.6.5 Homelessness in Oldham and First Choice Homes Oldham (FCHO) – The Committee were informed of the increase in demand and the register in the last 12 months. Turnover in social housing had reduced with left very few empty properties. The introduction of Universal Credit had increased rent arrears which reduced the rent collected and meant FCHO had less money to invest in additional properties. Members were informed of proposed developments and identification of future sites. Members were provided with information on future plans, growing number of homeless and the cost of bed and breakfast provision. The impact of new legislation was also highlighted.

4.6.6 Delivery of the Free Early Educational Entitlements to Two, Three and Four Year Olds – An overview was provided on the delivery of the free entitlements, specifically the impact of the national funding formula and the launch of the 30 hours free childcare. The full impact of the 30 hours free care would not be known for some time but would be kept under review.



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- 4.6.7 Non-Elective Admissions and Delayed Transfers of Care from Hospital – the Committee were provided with an update on the activity and performance information related areas of Adult Social Care responsibility. There were two key indicators which were the number of people who wait longer than four hours to see a consultant at A&E and the number of people who were medically optimised/fit for discharge and a person experienced a delay in being discharged. Members sought clarification on the number of non-emergencies attending A&E and the reasons why were explained. Members noted that the Delayed Transfer of Care performance was one of the best in Greater Manchester.
- 4.6.8 Planning Application Performance – The Committee were informed of three targets set by the DCLG related to major, minor and other planning applications. Despite strong performance the service had encountered “challenges” with regard to database issues and workforce changes. The Committee raised the outcomes of appeals, timeline for ward members requesting a planning application to be decided by Committee, resubmission of applications, ward members notification of planning applications, service quality control, communication between departments, land banking and enforcement process and intensity of land use and explanations were provided.
- 4.6.9 Get Oldham Working Update – the Select Committee received information on the outcomes of the campaign and figures showed that the programme had been successful. A significant number of employment opportunities had been created and filled.
- 4.6.10 Unity Partnership – The performance and value for money provisions and monitoring of the contract with the Unity Partnership for the annual period ending on 31<sup>st</sup> March 2017 were examined. Key performance indicators and targets were discussed.
- 4.6.11 Public Health Savings Progress and Performance Report – The Committee received an update on the impact on outcomes and service provision linked to public health savings made on Smoking Cessation and Health Trainer (NHS Health Checks) Service, Young People’s Sexual Health Service and Public Health Transformation Fund.
- 4.6.12 Oldham Work and Skills Strategy 2016/20 – The Select Committee were provided with an update on the European Social Fund (ESF) Skills for Life Programme, Get Oldham Working Phase 2 as well as the Careers Advancement Services. Members questioned the users and output percentages, support from potential employers and the future of ESF funding following Brexit.
- 4.6.13 Education and Early Years Position Statement on Standards 2017 – the Select Committee were informed of key educational outcomes in Oldham schools. Settings had improved in 2017 and the gap between national and local figures had narrowed for most borough indicators. Members noted that many standards remained below national average levels. Members commented on the level of improvement in early years, encouraging schools to open nurseries, the drop in performance in 2016, and issues around exclusion and attendance.
- 4.6.14 Greater Manchester Police – The Select Committee were provided information on the grant funding and the real term reduction which had occurred over the past seven years. There had been an increased and more complex demand on policing. The sharp increase in crime and unchanged level of police grant were explained in relation to the precept and how the additional monetary resources would be used were outlined to the Select Committee. Members commented on the redistribution of

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funding from Greater Manchester to national projects, complaints about the 101 system, user of reserves and the capital programme and the launch of Standing Together, partnership working and community safety grants.

4.6.15 Adoption Performance in Oldham – The Select Committee were provided an update on the performance of the service related to the adoption scorecard. The number of Looked After Children had increased, but the percentage of children who had ceased to be looked after through adoption was lower than previous years. The targets set by the Department of Health were outlined and how they were measured. Adoption Now, the new Regional Adoption Agency had started operating in November 2017. Members commented on the working ethos and performance, sharing of best practice and adoption breakdown.

#### 4.7 Health Scrutiny Sub Committee

4.7.1 The Health Scrutiny Sub-Committee has met six times since June 2017. The Committee has received a number of reports from across the Health and Care Sector in Oldham, but has shown a particular interest in the Locality Plan Implementation and the development of an Integrated Care Organisation (ICO).

4.7.2 The focus of the Sub-Committee was on the impact of plans for the devolution of health and social care responsibilities to Greater Manchester. Additionally, the implementation of the Healthier Together reforms of the provision of acute services across Greater Manchester which will impact on the service offer available at the Royal Oldham Hospital and across North-East of Greater Manchester, for Oldham residents. Another area was the CQC inspection of the Hospitals Trust which is detailed below.

4.7.3 The Sub-Committee addressed the following areas:

- Health Protection Annual Report – members were informed of work that had been considered by the Health Protection Sub-Group, range of priorities and performance measured against the Public Health Outcomes. The Sub-Committee sought and received clarification on the low uptake in women of HIV testing, latent TB, flu vaccination take up and better use of the pharmaceutical approach to reduce the prescription of antibiotics.
- Public Health Annual Report – members were provided with a report of the Director of Public Health on the state of the health of Oldham's communities. The Sub-Committee sought and received clarification on school readiness, impact of sport activities, smoking & health, obesity and alcohol consumption.
- Pennine Acute Hospital Trust CQC Inspection –the Sub-Committee were provided with an update on the Pennine Improvement Plan following the CQC Inspection. Actions and improvements made over the last 12 months were noted. Members were informed about the creation of the Northern Care Alliance. Members commented positively on the arrangements at A&E whereby children were now separate from adults. Member commented positively on the provision of end of life care. Members also commented on staff training and financial sustainability.
- Pennine Care CQC Report –the Sub-Committee were provided with an update on the improvement action plan. A programme of refurbishment had been completed and additional funding had been received for the upgrade to a number of buildings to improve patients' experience. Monthly meetings were taking place

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between the CQC and the new senior leadership team to ensure that the Trust was on track with all work streams on the improvement plan. A forward plan would be developed to guarantee consistent quality improvement. Members commented on the impact of the rating on staff morale, the old and new inspection regime, the improvement to services and managing the budget deficit of the trust, prevention, and the ability to retain members of staff.

- Local Care Organisation and Transformation Fund Update – members were provided with information on the latest developments on the establishment of the Local Care Organisation which was part of the Locality Plan and concerned the way health and social care services would be commissioned and delivered in the Borough. The Transformation Fund Bid had been agreed by the GM Health and Social Care Partnership Board. The ICO model aimed to develop an integrated care approach. A strong focus was placed on Thriving Communities. A further progress update was also provided where members referred to budget deficits and rationalisation of services. Members also sought clarification on communications to residents and governance. A further update was received in the year on the progress of the developed and development on the cluster hubs. Members were informed of the redesign of Adult Social Care which featured two elements: Commissioning and Provider. Members questioned how performance would be monitored and the challenge of recruiting qualified staff.
- A&E Primary Care Streaming and Associated Changes to Urgent Primary Care – the Sub-Committee were informed of the approach, preferred model and service specification for the service to be developed. The Sub-Committee were informed of the aims of the Clinical Commissioning Group (CCG), and the vision for primary care led urgent care. A service specification had been drafted in line with NHS Principal and Standards. The relationship with the Oldham Locality Plan was outlined and members received clarification on the proposed model which included quality of healthcare advice, funding, targets and communications.
- Tobacco Control Policy – The Sub-Committee were informed of the Council's current position on the tobacco control agenda and public health's proposed changes to the Council's Smoking policy. The Health and Wellbeing Board had agreed Oldham's Tobacco Control Plan. Three key actions were identified as priorities and included: Complete the first phase of the CLearR process; reduce the number of women who smoke during pregnancy and review of the Council's smoking policy. Members sought and received further information on proposals for expansion to other Council sites and the timescale for implementation.
- Implementation of the Right Start Services – The Sub-Committee were provided with an update on the implementation of the service, performance reporting with emerging outcomes and the impact of the Trust's CQC inspection and subsequent action plan on the Right Start Service in Oldham. The Sub-Committee queried referrals, percentage information for each ward and support for those residents who did not have English as their first language.
- The Sub-Committee were provided with an update on the progression and achievements to date of the 'Fit for Oldham' Programme as well as the added benefits, value and future plans.
- Regional Adoption Agency – the Sub-Committee were provided with an update on the latest developments of Adoption North West. The developments were in line with the Education and Adoption Act 2016 which aimed to speed up the adoption process. Oldham, together with five other local authorities and two

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voluntary organisations had created a partnership and had successfully submitted a bid for funding. Members commented on the impact of Oldham's demographics, the number of cases, the recruitment of adopters, the implementation target, obstacles and challenges and support to members of staff.

- Improved Better Care Fund – The Sub-Committee were provided with information on the plans for the reconfiguration of the Adult Social Care Service in Oldham which reflected the integration agenda and addressed the increasing demand for health and social care services. Members commented on the gap in the number of qualified social workers, workload of staff, implications for the Multi-Agency Safeguarding Hub (MASH), benefits for patients and residents and quality control.
- Integrated Cluster Working – the Sub-Committee were provided with an update on the development of the work arrangements for the clusters which was a key aspect of the reconfiguration and integration of the Health and Social Care system. It was hoped that this model would alleviate the extreme pressure at Accident & Emergency departments. Members received a further update on the outcome of the recent public consultation on the future model for urgent primary care in Oldham. This would be for a number of Urgent Care Hubs located around Oldham. Members commented on the definition of urgent care and communications.
- Health Check Programme – the Sub-Committee were provided with an update of the performance of the programme across Oldham. The programme was aimed to help prevent vascular disease. Health check performance targets were set nationally. Oldham had achieved targets in 2015/16 and continued to exceed it. Oldham had been recognised nationally for quality improvement in the delivery of the health checks. Members commented on health checks and the use of technology, community events to reach more people and asked if figures on the outcomes of NHS health checks could be included. The Sub-Committee expressed its support for the programme and the availability to sponsor and the possibility of the programme being linked to the Mayor's Health Living Campaign.
- Mayor's Healthy Living Campaign – the Sub-Committee received updates on the campaign and what activities had been undertaken throughout the year.
- The Health and Scrutiny Sub-Committee also convened a Task and Finish Group which looked at the review of safeguarding training.

#### 4.7.4 Motions referred to Health Scrutiny Sub-Committee.

Motions which had been referred to Overview and Scrutiny Board, if health related, were subsequently referred to Health Scrutiny Sub-Committee. These included:

- Making Oldham Council More Dementia Friendly - A task group of officers from the Council, CCG and other partner organisations, as well as relevant Cabinet members had been established and provided a response to the proposals to the motion. The Sub-Committee approved the response and commended it to Council.
- Air Quality Plan – members noted the action that needed to be taken at a local, Greater Manchester and national level to increase the rate of progress to keep levels to the legal limit in the future. Oldham worked in partnership with Transport for Greater Manchester and the other nine authorities to assess air pollution. A

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National Air Quality Plan had been produced and required feasibility studies be undertaken and solutions identified. An Air Quality sub-group had been established as part of the Health and Wellbeing Board and aimed to address aspects of the GM Air Quality Plan and agreed actions were implemented locally. It was also focused on finding new ways to reduce the carbon footprint in the Borough. Members commented on reducing traffic, air quality monitoring results, the setting of air quality objectives and heavily polluted sites in Oldham. The Sub-Committee also expressed interest in supporting a campaign to reduce air pollution.

- NHS Blood and Transplant Service – work was ongoing with the NHS on how to help increase the levels of blood donation and organ donor registration in the Borough.
- HIV Testing – A programme of HIVT Awareness Training was being scheduled across Oldham with an initial focus on primary care. The Specialist Sexual Health Service was due to go live with the NHS England funded pre-exposure prophylaxis (PrEP) HIV prevention programme.

## **5 Ways to get involved with O&S?**

- 5.1 Overview and Scrutiny Board, Performance and Value for Money Select Committee and Health Scrutiny have rolling work programmes. These can be found as part of the meeting's agendas.
- 5.2 If you are interested in attending a meeting of either the Board or Select Committee, meeting dates can be found on the website at: <https://committees.oldham.gov.uk/ieListMeetings.aspx?CommitteeId=366>
- 5.3 Contact and speak to your local Councillor about issues you feel have an impact on your local community in Oldham. Overview and Scrutiny will consider issues raised by Councillors.
- 5.4 You can contact the Head of Business Intelligence on 0161 770 1559 to ask Overview and Scrutiny to consider an issue which has an impact on Oldham and local people. This could be a problem, Council service or an issue which you think the Council should take in lead in improving.

## **6 Legal Services Comments**

- 6.1 n/a

## **7. Co-operative Agenda**

- 7.1 The Annual report contains examples of work aligned to the Council's co-operative approach in relation to issues that have an impact of local communities.

## **8 Environmental and Health & Safety Implications**

- 8.1 None

## **9 Equality, Community Cohesion and Crime Implications**

- 9.1 None

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10 **Equality Impact Assessment Completed?**

10.1 No

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11 **Key Decision**

11.1 No

12 **Key Decision Reference**

12.1 N/A

13 **Background Papers**

13.1 None

14 **Appendices**

14.1 None

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